

1056

THE
HISTORY
OF THE
COMMON LAW;

BY
SIR MATTHEW HALE.

THE FIFTH EDITION,
(WITH CONSIDERABLE ADDITIONS)

ILLUSTRATED WITH
NOTES AND REFERENCES,
AND
SOME ACCOUNT OF THE LIFE OF THE AUTHOR.

By CHARLES RUNNINGTON,
SERJEANT AT LAW.

Of Law no less can be acknowledged, than that her seat is the bosom of God; her voice the harmony of the world; all things in heaven and earth do her homage; the very least, as feeling her care, and the greatest, as not exempted from her power.

HOOVER.

IN TWO VOLUMES.
VOL. I.

LONDON:
PRINTED FOR G. G. AND J. ROBINSON, PATER-NOSTER-ROW;
J. DEBRETT, PICCADILLY; OGILVY AND SPEARS,
HOLBORN; AND W. CLARKE AND SON, PORTUGAL-
STREET, LINCOLN'S-INN.

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C H A P. III.

Concerning the common law of England, its use and excellence, and the reason of its denomination.

I COME now to that other branch of our laws, the common municipal law of this kingdom, which has the superintendency of all those other particular laws used in the before-mentioned courts, and is the common rule for the administration of common justice in this great kingdom, of which it has been always tender, and there is great reason for it. For it is not only a very just and excellent law in itself, but it is singularly accommodated to the frame of the English government, and to the disposition of the English nation; and such as by a long experience and use is, as it were, incorporated into their very temperament, and in a manner become the complexion and constitution of the English commonwealth.

INSOMUCH that even as in the natural body the due temperament and constitution does by degrees work out those accidental diseases which sometimes happen, and do reduce the body to its just state and constitution; so, when at any time through the errors, distempers, or iniquities of men, or times, the peace of the kingdom and right order of government have received interruption, the common law has wasted and wrought out those distempers, and reduced the kingdom to its just state and temperament; as our present and former times can easily witness.

THIS law is that which asserts, maintains; and, with all imaginable care, provides for the safety of the king's royal person, his crown and dignity; and all his just rights, revenues,

nues, powers, prerogatives, and government; as the great foundation (under God) of the peace, happiness, honour and justice of this kingdom. And this law is also that which declares and asserts the rights, and liberties, and the properties of the subject; and is the just, known, and common rule of justice and right, between man and man, within this kingdom.

AND from hence it is, that the wisdom of the kings of England, and their great council, the honourable house of parliament, have always been jealous and vigilant for the reformation of what has been at any time found defective in it; to remove all such obstacles as might obstruct the free course of it, and to support, countenance and encourage the use of it; as the best, safest, and truest rule of justice in all matters, as well criminal as civil.

I SHOULD be too voluminous to give those several instances that occur frequently in the statutes, the parliament rolls, and parliamentary petitions, touching this matter; and shall therefore only instance in some few particulars in both kinds, viz. criminal and civil. And first, in matters civil.

IN the parliament 18 Edw. I. in a petition in the lords house, touching land, between Hugh Lowther and Adam Edingthorp, the defendant alledges, that if the title should in this manner be proceeded in, he should lose the benefit of his warranty; and also, that the plaintiff, if he hath any right, hath his remedy at common law by assize of mortdancestor; and therefore demands judgment, *si de libero tenemento debeat hic sine brevi respondere*. The judgment of the lords in parliament thereupon is entered in these words:

“ Et quia actio de prædicto tenemento petendo & etiam
 “ suum recuperare, si quid habere debeat vel possit eidem Adæ

“ per

“ per assisam mortis antecessoris competere debet, nec est juri
 “ consonum vel hactenus in curia ista usitat’ quod aliquis sine
 “ lege communi & brevi de cancellaria de libero tenemento
 “ suo respondeat, & maxime in casu ubi breve de cancellaria
 “ locum habere potest, dictum est præfato Adæ quod sibi per-
 “ quirat per breve de cancellaria si sibi viderit expe-
 “ dire.”

ROT. Parl. 13 R. 2. No. 10. Adam Chaucer preferred his
 petition to the king and lords in parliament against sir Ro-
 bert Knolles, to be relieved touching a mortgage which he
 supposed was satisfied, and to have restitution of his lands:
 The defendant appeared, and upon the several allegations on
 both sides the judgment is thus entered, viz:

“ Et apres les raisons & les allegeances de l’un party & de
 “ l’autre, y sembles a seigneurs du parlement que le dit peti-
 “ tion ne estoit petition du parlement, deins que le mattier
 “ en icel comprize *dovit estre* discuss per le commune ley.
 “ Et pur ceo agard suit que le dit Robert iroit eut sans jour &
 “ que le dit Adam ne prendroit rien per say suit icy, eins que
 “ il sueroit per le commune ley si il luy sembloit ceo faire.”
 Where we may note, the words are “ *dovit estre,*” and not
 “ poet estre discuss per le,” &c.

ROT. Parl. 50 Edw. 3. No. 43. A judgment being
 given against the bishop of Norwich for the archdeaconry
 of Norwich, in the common bench, the bishop petitioned
 the lords in parliament, that the record might be brought into
 that house, and be reversed for error. “ Et quoy a luy estoit
 “ finalement respondu per common assent des ils les justices
 “ que si error y fust si ascun a fine force per le ley de Angle-
 “ terre tel error fuit voire en parlement immediatement per
 “ voy de error ains en bank le roy, & en nul part ailhors,
 “ mais

“ mais si le case avenoit que error fust fait en bank le roy
 “ adonque ceo ferra amendes en parlement.”

AND let any man but look over the rolls of parliament, and the bundles of petitions in parliament, of the times of Edward I. Edward II. Edward III. Henry IV. Henry V. and Henry VI. he will find hundreds of answers of petitions in parliament, concerning matters determinable at common law, endorsed with answers to this, or the like effect:—“ Sues
 “ vous a le commune ley;—sequatur ad communem legem;
 “ —perquirat breve in cancellaria si sibi viderit expedire;
 “ ne est petition du parlement;—mandetur ista petitio in
 “ cancellarium, vel cancellario, vel justiciariis de banco,
 “ vel thesaurario, & baronibus de scaccario”—and the like.

AND these were not barely upon the *bene placita* of the lords, but were *de jure*, as appears by those former judgments given in the lords house in parliament. And the reason is evident. First, because if such a course of extraordinary proceedings should be had before the lords in the first instance, the party would lose the benefit of his appeal by writ of error, according as the law allows. And that is the reason why even in a writ of error, or petition of error upon a judgment in any inferior court, it cannot go *per saltum* into parliament, till it has passed the court of king's bench, for that the first appeal is thither. Secondly, because the subject would by that means lose his trial *per pares*, and consequently his attain in case of a mistake in point of issue or damages, to both which he is intitled by law.

AND although some petitions of this nature have been determined in that manner, yet it has been (generally) when the exception has not been started, or at least not insisted upon. And one judgment in parliament, “ that cases of that
 “ nature ..

“ nature ought to be determined according to the course of
 “ the common law,” is of greater weight than many cases to
 the contrary wherein the question was not stirred; yea,
 even though it should be stirred, and the contrary affirmed
 upon a debate of the question; because greater weight is to
 be laid upon the judgment of any court when it is exclusive
 of its jurisdiction, than upon a judgment of the same court
 in affirmance of it.

Now as to matters criminal, whether capital or not, they
 are determinable by the common law, and not otherwise.
 And in affirmance of that law were the statutes of Magna
 Charta cap. 29. 5 Edw. 3. cap. 9. 25 Edw. 3. cap. 4.
 29 Edw. 3. cap. 3. 27 Edw. 3. cap. 17. 38 Edw. 3.
 cap. 9. & 40 Edw. 3. cap. 3; the effect of which is, that
 no man shall be put out of his lands or tenements, or be
 imprisoned by any suggestion, unless it be by indictment or
 presentment of lawful men, or by process at common law.

AND by the statute of 1 Hen. 4. cap. 14. it is enacted,
 that no appeals be sued in parliament at any time to come.
 This extends to all accusations by particular persons, and
 that not only of treason or felony, but of other crimes and
 misdemeanours. It is true, the petition upon which that act
 was drawn up, begins with appeals of felony and treason;
 but the close thereof, as also the king's answer, refers as well
 to misdemeanours as matters capital. And because this re-
 cord will give a great light to this whole business, I will here
 set down the petition and the answer verbatim. Vide Rot.
 Parl. 1 Hen. 4. No. 144 (a).

“ Item, Supplyont les commens que desore en avant nul
 “ appele de traïson ne de autre felony quelconq; soit accept
 “ ou receive en le parlement ains en vous autres courts de
 “ dan vostre realm dementiers que en vous dits courts purra

(a) 3 Inst. 31. 132. Rast. Ent. 49, 50. 1 Mod. 148. St. at
 lar. 4to. ed. 1786. 1 v. 397.

“ estre terminer come ad ote fait & use ancienement en temps
 “ de vous noble progeniteurs ; et que chescun person qui en
 “ temps a venir ferra accuse ou impeach en vostre parlement
 “ ou en ascuns des vos dits courts per les seignors & commens
 “ di vostre realm ou per ascun person & defence ou responce a
 “ son accusation ou empeachment & sur son responce rea-
 “ sonable record jugement & tryal come de ancienement
 “ temps ad estre fait & use per les bones leges de vostre realm,
 “ nient obstant que les dits empeachments ou accusations
 “ soient faits per les seigneurs ou commens de vostre relme
 “ come que de novel en temps de Ric. nadgarius roy ad estre
 “ fait & use a contrar, a tres grand mischief & tres grand
 “ maleveys exemple de vostre realm.”

“ LE roy voet que de cy en avant toutes les appeles de
 “ choses faits deins le relme soient tryez & terminez per les
 “ bones leys faits en temps de tres noble progeniteurs de nos-
 “ tre dit seigneur le roy, et que tous les appeles de choses
 “ faits hors du realm, soient triez & terminez devant le
 “ constable & marshal de Angleterre, & que nul appelle soit
 “ fait en parlement desore en ascun temps a venir.”

THIS is the petition and answer. The statute, as drawn
 up hereupon, is general, and runs thus : “ Item, pur plu-
 “ sieurs grands inconveniences & mischiefs que plusieurs
 “ fait ont advenus per colour des plusieurs appeles faits deins
 “ le realm avant ces heurs ordain est & establuz, que desore en
 “ avant tous appeles de choses faits deins le realm soient
 “ tries & terminez per les bones leys de le realm faits & uses
 “ en temps de tres noble progeniteurs de dit nostre seigneur
 “ le roy ; et que ils les appeles de choses faits hors du realm
 “ soient tries & terminez devant le constable & marshal pur
 “ les temps esteant ; et ouster accordes est & assentus que nulls
 “ appeles soient desore faits ou pursues en parlement en nul
 “ temps avenir (b).”

(b) Vide stat. 1 Hen. 4. cap. 14. 431.—See also 3 Inst. 31. 132.
 14. and see the Quarto edit. of stat. 1 Mod. 148. Rast. Ent. 49, 50.

WHERE we may observe, that though the petition expresses only treason and felony, yet the act is general against ALL appeals in parliament. And many times the purview of an act is larger than the preamble, or the petition, and so it is here: for the body of the act prohibits all appeals in parliament, and there was reason for it. For the mischief, viz. appeals in parliament, in the time of king Richard 2. as in the petition is set forth, were not only of treason and felony, but of misdemeanors also. As appears by that great proceeding, 11 Ric. 2. against divers, by the lords appellants; consequently it was necessary to have the remedy as large as the mischief. And I do not remember that after this statute, there were any appeals in parliament, either for matters capital or criminal, at the suit of any particular person or persons.

IT is true, impeachments by the house of commons, sent up to the house of lords, were frequent, as well after as before this statute; and that justly, and with good reason. For that neither the act, nor the petition, ever intended to restrain them, but only to regulate them; viz. that the parties might be admitted to their defence to them. And as neither the words of the act, nor the practice of after-times, extended to restrain such impeachments as were made by the house of commons, so neither do those impeachments and appeals agree in their nature or reason. For appeals were nothing else but accusations, either of capital or criminal misdemeanors, made in the lords house by particular persons: but an impeachment is made by the body of the house of commons, which is equivalent to an indictment *pro corpore regni*, and therefore is of another nature than an accusation or appeal. Only herein they agree, viz. impeachments in cases CAPITAL against peers of the realm have been ever tried and determined in the lords house; but impeachments against a commoner have not been usual in the house of lords,

lords, unless preparatory to a bill; or to direct an indictment in the courts below. But impeachments at the prosecution of the house of commons for MISDEMEANORS, as well against a commoner as any other; have usually received their determinations and final judgments in the house of lords; whereof there have been numerous precedents in all times, both before and since the said act. [A]

[A] As to parliamentary impeachment, the great guardian of the purity of our constitution; the student may consult that most excellent and useful publication, "the Parliamentary History of England;" Montesq. Sp. L. xi. 6. 1 Hal. H. P. C. 150. Rot. Parl. 4 Ed. 3. n. 2. and 6. 2 Brad. Hist. 190. Seld. Judic. in Parl. c. 1. Blac. Com. 1 v. 269. 4 v. 259. 399. & 12 & 13 W. 3. c. 2.

Since the publication of the last edition of this History, an important question, relative to the nature and continuance of Parliamentary impeachments, has taken place. Warren Hastings Esq. having been impeached by the Commons for certain high crimes and misdemeanors, the Parliament, pending his trial, (which had engrossed two or three years) was dissolved: Within a short time after the meeting of the new Parliament; namely on Friday the 17th of December 1790, it was moved in the House of Commons; "That it appears that an impeachment by this House, in the name of the Commons of Great Britain, against Warren Hastings, Esq. late Governor General of Bengal, for sundry high crimes and misdemeanors, is now depending."—The Honourable Member * who moved it, stated, that his intention was not to move any thing which implied a doubt, but a plain assertion of the privileges of the House of Commons, as handed down to them by their predecessors, through an uninterrupted succession of five hundred years, and to be as faithfully transmitted to future generations. That in all the convulsions of our Government, in all the struggles, contests, and incidental or progressive changes of the functions and powers of the House of Commons, this alone had remained immutable—that an impeachment was never to be defeated by collusion with a Minister, or by the power of the Crown. That an impeachment abated by a dissolution of Parliament, was not to be found in plain express terms on the Journals of the House of Lords, on the Journals of the House of Commons; nor, taking the confluence of the Rhone and the Soane, in the Minutes of the Conference between the two Houses. It was as little to be found in any

* Mr. Burke.

book of authority, or in any good report of law cases. If the House of Commons possessed any privileges which were not held for their own individual accommodation, but in trust for their constituents, (as the right of originating money bills, and of prosecuting State criminals) they could not surrender or concede them, without a breach of faith. They could no more surrender the law and privilege of Parliament when in their favour, than they could abrogate the law when it was against them.

The House of Lords, it had been said, was a Supreme Court of Justice, and therefore the sole judge of its own proceedings. Had the Commons no control over the House of Lords in their judicial capacity? He was ready to pronounce that they had. The House of Commons had no judicial, no executive function; but as the seeming paradoxes in our constitution would appear, on examination, to be founded in the deepest wisdom, from this apparent want of function in the House of Commons, from this seeming want of power, it had all power. It was the watch, the inquisitor, the purifier of every judicial and executive function; and from its apparent impotence, derived its greatest strength and beauty. If it gave up this, it gave up all, and, like salt which had lost its flavour, was good for nothing. Were the Lords to resolve, in their judicial capacity, that a writ of error abates by prorogation or dissolution of Parliament, would the House of Commons hesitate a moment to interfere, as they had interfered in the case of Skinner and the East India Company, when the Lords attempted to usurp original jurisdiction? That interference gave rise to a dispute, but the issue was as happy as the interference was proper, and instead of fomenting discord between the two Houses, had been the means of promoting their future harmony.

This motion brought on a very animated and interesting debate. All the legal characters in the House (excepting only three or four) strongly resisted the motion; but happily without success. Against the motion it was urged, that a Committee should be appointed to search for precedents on the subject; by which course alone, an assembly so very popular could decide with the precision necessary on such a momentous occasion, and consistently with that dignity which they ought always to preserve in the eyes of the Public which they represented.

Before however recourse was had to precedents, a great preliminary question presented itself: By what rule, and upon what principles, the subject was to be investigated; whether it was a question of privilege to be decided by expediency, or a question of law to be determined by rule?

The objection was, that it appeared to be judicial. The resolution seemed to presuppose doubts of the continuance, which had never been stirred, and quieted them by a resolution that the impeachment was *now pending*. This seemed not only the assumption of judicial authority,

authority, but a declaration which might pledge the House to give it more than judicial effect.

That the present state of the impeachment, be it what it might, was a pure question of law; to be decided by the House of Lords, sitting as a Court of Impeachment on the Inquisition of the Commons; as much an English Court of criminal law, as the Court of King's Bench, or the Quarter Sessions. That it was impossible to deny this, without insisting that *Magna Charta*, and the thirty statutes confirmatory of it, were all repealed; or at least that though existing for subordinate purposes, they could in the present instance be made to bend to the will of one branch of the Legislature. That the first struggles of our ancestors were to fix deeply and immovably the root of all sound and rational liberty, by bringing justice, criminal and civil, to a precise standard. That arbitrary and anomalous proceedings, by which the subject was questioned before jurisdictions not defined by law, and exposed to trials and judgments ascertained by no legal standard, were the great vice of the ancient government of England; the grievance which first called forth the spirit and wisdom of the founders of the constitution, to put an end to those worst of evils. To bring the enjoyment of life, property, and liberty, within the plain unequivocal protection of positive law, was the very object of *Magna Charta*; and was amply secured by the twenty-ninth chapter, which enacted, that no man should be taken, or imprisoned, or deprived of any property, privilege, or franchise, but by the judgment of his equals, or the law of the land. Under such an alternative, therefore, every English trial must be had; a jury of equals must decide in all cases on the life or person of an English commoner, unless where there were exceptions by immemorial custom, or positive statute; in other words, by the law of the land.

That the trial by impeachment was one of those exceptions; its only foundation must therefore be English law, consequently the course of proceeding under it could never be changed or abrogated by a resolution of the House of Commons, but must be changed alone by the entire Legislature of the kingdom. This sacred security of the English Government *Magna Charta* first established; and its thirty confirmatory statutes, with their strong, deep, and inter-twisted roots, bound fast the spreading tree of our liberties, often shaken indeed, but never loosened, by the contending tempests of ages; and the House of Commons had ever stood as a fence around it, and planted new laws for its shelter and preservation.

That the trial by impeachment, established by the most ancient usage, was unquestionably an institution necessary for the preservation even of the laws themselves, and all the securities of the Government; but was instituted by the same cautious wisdom, and tempered with that just and benevolent spirit, which so peculiarly

characterised English jurisprudence. In times when the power of the Crown and its subordinate executive magistrates would, without due check, have laid waste all the rights of the subject; when even the judges of the law were but too often the subordinate engines of oppression, it became necessary to provide a tribunal, where criminals could be questioned, whose authority or means of corruption might over-awe or seduce the ordinary courts and ministers of justice. But though spurred on by necessity, the founders of the constitution did not forget the safety of the criminal, even in providing for the superior safety of the state. When they conferred an inquisitorial jurisdiction on one branch of the Legislature, they recollected the over-ruling influence and authority of such an accuser, and therefore conferred the power of judicature upon a coequal branch of the government; which, from being superior to awe or influence, actuated by different interests, and divided by dissimilar prejudices, was likely to hold even, the balance of this necessary and superior court of justice.

By this mode of considering the subject (and it was so considered by every writer of authority), the trial by impeachment stood harmoniously consistent with the entire constitution, and with all the analogies of law. By this mode of considering it, it could alone be reconciled with *Magna Charta*; for though the party impeached was not tried indeed by his equals, because his equals were his accusers, yet he was still tried by the law of the land, (the alternative in the wording of the statute) which he could not be, if an impeachment were not a branch of the established criminal justice of England.

Besides this legal proceeding by impeachment before the Peers of the realm as a court of criminal law, it would appear, from an inspection of the ancient records of Parliament, (many of which had been collected by Lord Chief Justice Hale in a manuscript printed by Mr. Hargrave, but not published) that the Lords anciently drew Commons before them, on the accusation of individuals, contrary to *Magna Charta* and the various confirmatory statutes. Repeated complaints were made of these abuses by the Commons, and at last they were declared to be utterly void, and were formally abolished by statute (a). The Lords however, for some time, seemed to have disregarded the statute, till upon a private impeachment of Lord Clarendon by Lord Bristol, the House of Lords referred the question to the Judges, who declared such a proceeding, on the accusation of an individual, to be contrary to law; coming, as Lord Hale expressed it in the work alluded to, within the words of the 29th chapter of *Magna Charta*: *Nec super eum ibimus, nec super eum ponemus* (b). From that time an impeachment by the

(a) 1 Hen. 4. c. 14. ante, page 65.

(b) *Mittermus* in orig.

Commons was the only case in which a Commoner could be subjected, by law, to the judicature of the Peers. Assuming then an impeachment to be a legal prosecution, on the accusation of the Commons before the Lords House, could it be any longer a question, by which of the two Houses every matter which the accused had a direct interest in for his preservation, should be adjudged? Common sense and common justice equally revolted at a judgment affecting the accused, delivered by the accuser. The court appointed to judge him could alone decide it; and it should be left to its decision, without being led by authority, influence, or fear, which were all alike hostile to the impartial deliberations of justice.

If the Commons, therefore, on examination of the subject, should have reason to think that, consistently with a series of former judgments of the Lords in similar cases, a person impeached had a legal right to be dismissed from the impeachment by a dissolution of the Parliament, they ought studiously to forbear, by an exercise of their own authority, to place any person accused by themselves in a worse condition before his judges, than he might stand in without such interference; and rather repair the defect of the law by a prospective statute, than deprive an individual of the protection of it by an *ex post facto* resolution.

That the jurisdiction of deciding on the existence or state of the impeachment, as it might be affected by the dissolution of Parliament, was a question equally judicial with any other which might occur in the course of trial. The Lords might be obliged to decide it on the objection of the person accused. And it could not be conceived, that the Commons had a privilege to affect the state of the prisoner in judgment. If the Lords indeed were, *mala fide*, to give a judgment hostile to the validity of an impeachment, and contrary to established rule and custom; which, in the absence of statute, could alone determine what was law; such a proceeding would deserve the most serious consideration, as a dangerous abuse of judicial authority. Still the question of judicature would not be changed by the possibility of such a supposition, and it equally remained to be decided by precedent, what the rule of proceeding had been which established the law.

If the decision then was with the Lords, it was next to be examined by what rule it ought and might be expected to be decided by them. If the rules of decision were not to be found in the Lords' Journals, where were they to be sought for, and what rule of law for the protection of the subject could exist? And was it to be believed, that after the virtue and wisdom of ages had been exerted for the security of the subject against every species of arbitrary power and punishment; was it to be believed, that when the probability of oppression in accusations of state, had reduced their ancestors to provide so many securities against vexation in the course of trial, that they should purposely have left, without bounds or limits, an engine of power, highly necessary indeed, but like

every other power not measured by law, destructive of all the happiness and security of life? That, therefore, the Lords must govern themselves by the judgments of their own House on similar occasions, and must deal with him, if he were placed before them, as they had dealt with others in judgment. A person accused had, by the genius of the law, a right to come under the protection of technical and formal objections, even when he stood not within the reason of them, much more if the protection insisted on was consistent with the whole spirit, and all the analogies, of justice. The Court of King's Bench could not enforce Mr. Wilkes's outlawry, though valid in every substantial part, because the County Court, where he was proclaimed and exacted, was not described upon the record with the precision sanctioned by custom; though it was plain to a common reader, that it was described so as to be distinguished from any other. The first inclination of the mind opposed such a precedent. But the defeat of justice in that, or any other particular case, was never lamented beyond its measure by any wise man; because when even good judges must thus sometimes stand disappointed in the just execution of the law, from the strictness necessary to the administration of it, the example formed an inexorable barrier against the inroads of power and tyranny, in cases where policy and expediency might easily be warped on the spur of occasions, to confiscate property, or to destroy liberty and life. It was admitted, that the power of defeating an impeachment was an inconvenient and exceptionable prerogative of the Crown; but not more dangerous than many other prerogatives formerly belonging to the Kings of England, which in subsequent ages had been taken away. But how taken away? Not by resolutions of their inexpediency, acted upon till the prerogatives were abandoned without statute, but by the regular course of legislation; the Commons employing the weight of their privileges to compel consent to a new and better rule of action, and not destroying the sanctions of government, or beating down one dangerous power by the introduction of a greater. That the state of the impeachment therefore should be decided on by the Court, where the Commons by law had lodged it; and that the former judgments of that Court of competent jurisdiction and an acquiescing Legislature, constituted the law on the subject. By an acquiescing Legislature was meant, that when a series of judgments by a court of competent jurisdiction, *à fortiori* of a court in the last resort, had established any rule of decision, every subject had a right to the benefit of it in judgment, while the rule remained in existence, unreversed by the authority of Parliament; therefore, the solution of the question (let it be discussed where it might) depended wholly on the judgments of the Lords in similar instances, to be collected from their different acts, as found in the Journals of that House.

That the Representatives were perfectly independent of the people, and were themselves, during the legal continuance of their powers,

powers, the Commons of the land. Hence the Commons of one Parliament were unfettered by their predecessors, and would never give them credit for proceedings which had not received the sanction of law. It followed equally, that when the Parliament was at an end, their controul over the rights of the subject, and their support of those rights, were equally at an end. That the idea of taking up an old proceeding *in statu quo*, as it had been called, was refuted by a fair description of all their powers, and of the limits to which they were confined. If a day was given for attendance, and the day arrived in a new Parliament, the next House of Commons could not act upon it. If the Commons imprisoned for a contempt, the door of their prison was opened, when those who imprisoned were no more. If the Commons, as a part of the Legislature, had framed a bill, and their messenger was carrying it up to the Lords when the King dissolved the Parliament—no future House could proceed upon that stage of the bill, but the whole was to be taken up again. If such a bill was in the nature of a public charge against a culprit of state, as an attainder, and bills of penalty, the same rule attached upon it, and the culprit (in effect, though in a different shape) would escape, unless the whole proceeding should be taken up *de novo*, as if it had never been moved one step. In impeachments, the Commons had a very peculiar character as accusers:—They had no judgment either to acquit or condemn, any more than other parties who prosecuted. They had no judgment of direction as to the mode of proceeding, or the extent of judicial powers in the court at whose bar they appeared; but they had a judgment of disabling at any period, by their own discretion, all farther steps in that court, and could make it wait for their *fiat*, whether the justice which they had invoked should or should not be carried into effect. The House of Lords fell under the same disability, and enjoyed the same independence in its legislative character. In its judicial, it could not imprison for a day, or a minute, beyond that which closed the Parliament: and it was denied, that even in treason, where the commitment was by the House of Lords upon an impeachment, the custody which remained, or the discretion of bail upon it in the courts of law, proved an indefinite power to extend imprisonment for the ends of justice beyond the duration of a Parliament. The Habeas Corpus Act met the case of high treason, by considering the original commitment, and the original cause of it, as legal or illegal; and that remand, bail, or discharge, had no reference to any supposed controul of the Lords over their culprit, after the Parliament was at an end, by virtue of their inherent powers. It was asked, What imprisonment restrained Mr. Hastings, or kept him even in the kingdom? What penalty of bail was a guard over him, or his friends? If any lawyer would assert, that Mr. Hastings and his bail could, upon impeachment for high crimes and misdemeanors, be touched between

Parliament

Parliament and Parliament, by an order of the Lords? Indeed if they could, it would follow, that anciently imprisonment would or might have been indefinite at the mercy of the King, in all cases of impeachment for high crimes and misdemeanors. If it were said, "No, the courts may remand the culprit or not, by their discretion, as it is admitted they can upon impeachments for high treason;" to this it was answered, "Shew first the impeachment upon a charge for high crimes and misdemeanors, or even the bail existing after the Parliament, and it would be seen what the courts of law had done with it." That there was one dilemma very difficult, if not impossible, to be solved. If the Lords could not imprison at all, or bail for a time beyond the Parliament, upon impeachment for high crimes, and might yet proceed *in statu quo* at a new Parliament, the power was a mockery of justice, for they had no prisoner. If they could, on the other hand, imprison him till the next Parliament, they could have done it indefinitely, as long as it pleased the King to discontinue Parliament. Upon writs of error, the Lords could not stir in the next Parliament, by the common law, if the error was not reversed or affirmed in the former parliament; which had extended itself even to the case of prorogation in early times. Lord Hale had said, in a manuscript written with his own hand, that he was present when the Lords determined, that *in prorogation* writs of error abated (unless by special order continued), but that in 1673 it was first otherwise determined; affirming, however, that by dissolution of Parliament the writ of error completely abated (and he wrote before 1678), and that he had known it so determined. It was true, that now writs of error do not abate, and that in that respect the order of 1678 had been affirmed by usage; but if the law was originally different, it proved the idea with great force, that "*in statu quo*" was out of sight, even upon writs of error, and the analogy would, in that view of it, apply to impeachments. But the analogy between them was denied, if it was contended, that because writs of error do not abate, impeachments could be taken up *in statu quo*. In writs of error the record remains, and so in impeachments; but in writs of error there is no evidence. Was it meant by the term "depending," that the record was in court, so that Mr. Hastings might be called again to plead, or that the evidence was to go on where it left off?

Upon the topic of precedents, the first important fact was, that from the time impeachments began, down to the year 1678, not one instance was to be found of an impeachment continued by the next Parliament.—It was probable, that some of the earlier impeachments were closed within the Parliament which first adopted them, but it should be recollected how very short the continuance of each Parliament used to be in these periods.—It might, therefore,

be

be fairly supposed that many of those proceedings died a sudden death, by the King's power in terminating the court.—It would as little be forgotten, that most of the intervals between one Parliament and another were extremely tedious; which was a fact that would account for the policy of the constitution, in liberating the victim from custody, if the other alternative should have been to keep him in prison for an indefinite period. But the case was far from resting there; for instances, before 1678, occur, within the reigns of Charles the First and Charles the Second, where impeachments, in fact, were at an end, if not in law, after the Parliament was dissolved before judgment. It was however admitted that such an actual end of an impeachment, thus interrupted by an end of the Parliament itself, might have arisen from the inexpediency of carrying on the old prosecution. Yet two cases had existed, in which it should seem as if the Lords and Commons had supposed the impeachment legally at an end on the dissolution of Parliament.

One of them was the case of the Duke of Buckingham in the second year of Charles the First, when that minion was a just object of popular indignation. The Commons impeached him; pending the impeachment the King dissolved that Parliament, evidently for the purpose of defeating this challenge upon the justice of the Lords. In the mean time the King extracted the articles of impeachment, made them articles of an information against the Duke in the Court of Star Chamber, and stopped that proceeding under the colour of being satisfied by the evidence that he was innocent.—This conduct was clear notice to the Commons, that the King looked upon the impeachment, after a dissolution, as a nullity. The next Parliament was convened in a very little time after the manœuvre, and we hear no more of the impeachment, nor is any complaint suggested against the insult upon the Commons, though in that light it would have been viewed if the impeachment had been depending. Was the Duke less execrated by the Commons? Had he corrupted them? Had the King enslaved them? Were they ignorant? or cold in the scent?—The Duke was more detested than ever; the King was at their mercy, and they were as great men as any that ever lived.—Nothing more need be said of them than that, in that very year, they obtained the second *Magna Charta* of England, in the Petition of Right.

In 1665 another instance occurred, of Drake impeached for a libel. The Lords directed, that in case of a dissolution he should be the object of prosecution by the Attorney-General in the King's Bench.—Why?—Could not imprisonment for the interval have satiated their spleen? And would it not have ensured the culprit when the next Parliament should meet? The order for prosecuting by the Attorney-General after a dissolution was illegal; but the suspicion which gave birth to it, appeared to have been, that he would else
have

have escaped, and that neither imprisonment of him, nor bail, would have been legal between that Parliament and the next. Though, prior to these periods, instances were to be found of proceedings in Parliament against criminals of state (not in the form of impeachments) extended in fact from one Parliament into the next; yet as far as those obsolete precedents went, this at least appeared: 1st, That special orders were deemed necessary so to continue the charge, which necessity admitted that, without special orders, it would have abated; and, 2dly, That unless it appeared the charge was acted upon *in statu quo* after evidence heard, it would not reach the object of the resolution under debate: namely, the power to go on against Mr. Hastings just where the Managers had left off.—With respect to the celebrated case of Lord Danby in 1678, it was observed as to the character of those times, that every sound historian had called them times of popular fury and persecution: It had been said, “Yes, but the Lords and Commons were quarrelling when the Parliament began, which resolved, that impeachments were *in statu quo*. It was therefore a reluctant evidence wrung from the Lords, by the public spirit of the Commons, in favour of their constitutional rights.” The answer was, that at that critical period the Lords and Commons were united, and equally violent against the Popish plot, or against the Minister, then disgraced; that Lord Shaftesbury and the malecontents of the day had forced themselves upon the Cabinet, and governed that very Committee, whose Chairman was Lord Essex; and these being the actors and the views, the act was in character. It would speak for itself; it was full of trick—it shunned the light—and made a new law without reason, precedent, or analogy. The Lords were first reminded of the impeachments, and what course did they take? They referred to their Committee an enquiry of two points which were distinct; one, as to the law respecting the continuance or abatement of appeals and writs of error, without apparent occasion for it; another, as to the fact respecting the particular state of the impeachments which had been made in the former Parliament. The answer given on the following day was perhaps as curious a passage as any upon the records of Parliament, and vitiated the whole proceeding engrafted upon it. They reported, that from their view of a judgment by the Lords in 1673, petitions of appeal and writs of error were in force to be acted upon. They add (as appeared by Sir Thomas Raymond’s Report*), that the papers contained in that judgment of 1673 were too voluminous. In a distinct sentence, after stating the impeachments to be upon special matter assigned, they gave their opinion on a point of law to which they had never been interrogated, and at one stroke affirmed that opinion to be, that all those impeachments were *in statu quo*; not in reference to the judgment of 1673, nor with a single ground of any kind, either stated or insinuated. Both parts

* T. Raym. 383.

of the Report were then adopted by the House, who, it did not appear, had ever looked at the judgment in 1673, but gave their Committee ample credit for a candid statement of its effects upon writs of error. Who would have entertained a doubt, upon that Report, that in 1673 the Lords had judicially affirmed the law by which writs of error were to continue after a dissolution? But when the judgment, as it was called (which was only a resolution of the Lords on a reference to their Committee), was brought forward, it appeared that no question was put or imagined respecting dissolution of Parliament with a reference to writs of error; the only point raised being, Whether if prorogation had intervened, those writs were at an end? If it should be urged that "prorogation was the same as dissolution of Parliament in principle," that proposition would be refuted, as well as denied to be law, under the wings of Lord Hale, who died after 1673, and before 1678*. In his Manuscript, that great man alludes to the resolution of 1673, as correcting and reversing the law of a former judgment (made by the Lords in his hearing, and in that same Parliament), that even upon prorogation writs of error abated. But was Lord Hale of opinion, that prorogation and a dissolution of Parliament were the same as to writs of error? So far from it, after seeming to adopt the decision of 1673 as good law, he proceeds to affirm, as a point clear of doubt, that after a dissolution of Parliament the writ of error and petition of appeal was at an end; adding, that he had himself known it so ruled. Here then was detected an insidious concealment of the fact by those Lords, in 1678, as to the import of the judgment in 1673, and at the best a perverted analogy between two cases, which the existing law had completely distinguished. But the opinion asserted in the next breath, by those Lords, as to impeachments, could not be justified even by that judgment, if the first analogy between prorogation and a dissolution had been correct, because there was no fair analogy between writs of error and impeachments, after a dissolution of Parliament; one of them containing mere points of law upon the face of the record, the other containing an accusation upon fact. In one of them the public accuser, who had a discretion to interpose before judgment, was dead, and in the other no plaintiff was changed, but the same parties appeared. In character with such a mode of declaring or making laws as that in 1678, was the subsequent conduct of those times. Nothing could be more infamous than what happened in the case of many persecuted Catholics, whom the Judges, and Scroggs at their head, executed, against all the rules of law and principles of justice. In character with such a law, and so made, was the course of impeachment against Lord Stafford. The trial of Lord Stafford was of extreme importance in marking what shame was felt upon the judgment in 1678, and in what manner the examination of it was eluded. Jones, Maynard, and Winnington say,

* Namely, 25th December 1676.

“ The Lords have passed a judgment. It is too clear to be disput-
 “ ed. We are to suppose they had good reason for it ; we are to
 “ suppose they had precedents ; but if they had none, it is proper
 “ to make a new precedent ;” that is, proper to make it, by taking
 away Lord Stafford’s life. The Earl of Danby, in 1682, accused
 the Peers of blowing upon their own order, by refusing a bill
 which would have enacted it into a law: Then came the reversal in
 1685 of that resolution ; so that authority against authority, the last
 prevails, and it was therefore the law of the court ; that im-
 peachments abated after a dissolution of Parliament. - As to
 the period of 1685, the first year of a short and wicked reign, it de-
 served all the odium which a more enlightened age had thrown upon
 it. The reversal was indecent in the mode of it, partial in the object,
 and hurried through the House. But a remarkable distinction
 was taken by that reversal, between writs of error and impeach-
 ments : that part of the order which related to writs of error had
 been since received as the law of the land ; and it could be proved
 that the other part respecting impeachments, had been recognized
 by subsequent authorities in the Lords, without a hint of dis-
 approbation by the Commons.

That it was not true that the Commons were then completely en-
 flaved ; Serjeant Maynard was a host in favour of liberty, and then
 a Member of Parliament. He had been a champion for the order of
 1678 against Lord Stafford ; but in 1685, though in the habit of
 protesting against many encroachments, he urged not one syllable
 against the order of reversal, which negatived the continuance of
 impeachments after a dissolution of Parliament. In 1690, the times
 were excellent, and perhaps a better æra for the liberty of the sub-
 ject could not be found than in that identical year. Maynard was in
 the House of Commons, and Somers, then Solicitor-General, the
 best and greatest man that perhaps ever breathed in England, or in
 the world. A question was directly put by the Lords, Whether im-
 peachments continued or abated, upon a dissolution ? All the old
 precedents were examined, and many others which were not pro-
 duced in 1673, were brought from the Tower. They were all
 stated ; not concealed as in 1678. The Committee intimated their
 sense of the law to be, that impeachments were at an end, upon a
 view of those precedents ; and on view of those precedents the
 question of discharging the Peers was expressly put. It was true,
 that politics had a share in the debate which that Report produced ;
 and that the Lords had not raised the point themselves, but had
 stated another in their favour. It was, however, certain that a de-
 bate arose upon that Report. What became of the House of
 Commons, when they saw the Report affirming impeachments to
 be at an end, and when they at least knew it had been a point in the
 debate, and when there was at least ambiguity in the question,
 whether the discharge was upon that ground or the pardon ? They
 urged nothing in favour of the order of 1678.—But what says the
 famous

famous Protest against the resolution of the Lords to discharge the Peers? Was that silent upon the Report? No, it condemns the introduction of it into the debate, but not the doctrine which it imported, and imputed a design beyond that of relieving the Peers who had petitioned. That design was explained by Burnet, as having been to save Lord Carmarthen, against whom his enemies had raised the question again, for the purpose of exposing him to an old impeachment, which hung over his head, unless the dissolution had made an end to it. The enemies of that Peer were busy against him in the Commons; and it was proposed, at that very time, to vote that, on account of the impeachments in a former Parliament, he should be no longer one of the King's Cabinet Ministers. Yet his enemies, aware of their own purpose in the Lords, and aware of the measures by which it had been met there, made no complaint against the danger, at least of the order in 1678, if it could have been supposed that it was not then done away by the order of 1635.

In 1717, the Earl of Oxford was made subject, by a resolution of the Lords, to an impeachment after prorogation; and it was not possible to read the dissenting Lords in their Protest, without a necessary inference, that the point in question had been, Whether if dissolution abated, prorogation had or had not a similar effect? That question assumed the law of abatement as resulting from dissolution, and the Lords in their Protest never controverting that law, but affirming and commending it, expressed their fears that it might be weakened by a judgment in the case of prorogation, which they represented as the same thing; but the majority thought otherwise; and it was impossible to conceive that judgment either supported in argument, or in argument arraigned, unless upon this point conceded, namely, that a dissolution of Parliament was the termination of an impeachment. Upon this view of the precedents a serious doubt was expressed, at least whether impeachments could be taken up *in statu quo* by a new Parliament. That if all the precedents were thrown into the fire, a fate which, upon the mere character of the times, two of them deserved, yet the constitutional powers residing in both Houses of Parliament, and general illustration considered, the House was adjured to be deliberate and wary, in examining all the materials which could enlighten their judgment, before they affirmed, in the form of an asserted privilege, a judicial duty of the court, whose jurisdiction they could not change, and whose judgment they could not force.

Here it was enquired whether by the terms "now depending" in the motion, was meant that the impeachment was depending in all its forms, or, in other words, *in statu quo*, as it depended before the dissolution of the last Parliament? If so, the question seemed to be substantially different from the mere consideration whether the impeachment abated, and must be renovated by a particular process elsewhere, not necessary to be then described. It was answered,
that

that with regard to the word "depending," introduced in the motion, it was the very word used in the resolution sent up to the House of Lords in the case of the Earl of Danby, and therefore had been thought the proper word to be used on the present occasion.

After this enquiry, the arguments against the motion were resumed. It was said to have been admitted, that there was no precedent to be found previous to 1678, of an impeachment having survived a dissolution; and therefore, not being able to establish that order on the direct custom of Parliament, recourse had been had to the different precedents which were collected by the Committee in 1673, when the question concerning writs of error was before the House. But besides that none of those precedents related to impeachments by the Commons, all of them which were criminal proceedings, and not mere writs of error, were criminal appeals, directly contrary to *Magna Charta* and the ancient statutes; persisted in, even after the statute 1st of Henry the Fourth, chapter the 14th; and finally declared by the Lords, on reference to all the Judges, to be contrary to law, in Lord Bristol's charge of Lord Clarendon. Such precedents therefore, even if applicable, could be no legal foundation for the short-lived order of 1678. That in those cases, the Lords had given a day to the parties, in the succeeding Parliament, which they had omitted in the present instance, even if they had the power to have given one; by which, according to all authorities, there was an incurable chasm in the proceedings. The party was, without day, in court, and his bail finally discharged from their recognizances, which went only to have him before that Parliament; Mr. Hastings therefore was not bound to appear, nor had the Lords any process to enforce his appearance;—at all events none to continue the proceedings, which were discontinued by no day having been given.—For this Hawkins's Pleas of the Crown, title "Discontinuance," where all the authorities are collected, was referred to.—Again, on adverting to the precedents, it was said that that of 1673 (founded too on the anomalous and illegal proceedings alluded to) declared only that writs of error continued from session to session; and nothing farther was done on the subject till 1678, when the Parliament was dissolved subsequent to the imprisonment of the Popish Lords under the pretended plot. The nation, at that time, was wrought up to a pitch of phrenzy concerning Popery, and upon *that subject*, neither the voice of reason nor law could be heard. The Lords and Commons, the accusers and judges of the Lords in the Tower, jointly examined Oates, and came to a resolution of the existence of the plot, on the sole evidence of the person who could give it no existence but by his charge on the prisoners, who were afterwards to be tried before the Peers; which fact was stated, to shew the disorder and irregularity which prevailed throughout that particular proceeding.

That

That on the 12th of March 1678, to give colour to the continuance of the impeachments, which by no resolution before that time had been voted to have continuance, it was moved to declare, that writs of error (which by the resolution in 1673 had been declared to continue from session to session) continued from Parliament to Parliament; and a Committee was appointed to search precedents. This was evidently done to give colour to what followed; for only two days after, viz. on the 17th of the same March, without doing any thing on the first order, it was added (as an instruction to the Committee) to enquire also into the state of the impeachments brought up in the last Parliament; and in two days afterwards, report was made to the House, that "*on perusal of the Journal of the 29th of March 1673*" (which, as had been shewn, applied only to the continuance of writs of error from session to session), and without search of any other authority, or statement of any one principle,—that the state of the impeachments brought up in the former Parliament was not altered. The Lords agreeing with that report, made the order of 1678.

That order therefore was established upon no antecedent custom of Parliament, but stood on a most strained and forced analogy to writs of error, which it was notorious never did continue from Parliament to Parliament till the existence of the order in question, as appeared from the authority of Lord Hale and Lord Coke, and a decision of all the Judges *temp.* Charles I.

To shew that that order was made on the spur of the occasion, the immediate and barbarous use which was made of it, on the trial and execution of Viscount Stafford, was alluded to. Lord Nottingham, whose authority had been cited for the continuance of impeachments, was Speaker of the Lords on that trial, and kindly consented that Lord Stafford should have counsel, provided they did not stand near enough to prompt him; and that aged and infirm prisoner was refused the right of arguing the question, whether his impeachment had not abated. Perhaps, however, the Managers of that day were right, when they objected to the admissibility of such argument, the existence of the order of 1678; but for that very reason, if a good one, the argument now turned the other way, since the reversal of that order of 1678 by that of 1685. The reversing order was then stated, the language of which, it was contended, should be attended to. It was not a resolution either in the abstract, or in a particular instance, that impeachments abated by the dissolution of Parliament; leaving the order of 1678 still standing as an existing resolution, which might have left future times to cite one judgment against the other, as they happened to be most consonant to the opinions of those who adopted the one or the other in argument. No, the order of 1685 entirely cut down and annihilated the former; the words of it being,—

“ Resolved, that the order of the 19th of March 1678-9 shall be
 “ reversed and annulled as to impeachments.”

That if the Lords had jurisdiction to make the order of 1678, they had surely jurisdiction to unmake it; as the first stood on no antecedent custom or rule of practice; and therefore while the order of 1685 remained in existence, the matter was not debateable, and the Lords (let the Commons vote what they might) could not, without an act of violence and caprice, refuse the benefit of it to any man standing before them in judgment. The question, therefore, was, Whether the order of 1685 was in force? As to that, it had stood on the Lords Journals from the time it passed, and no impeachment had continued from Parliament to Parliament. Persons impeached had been discharged from imprisonment on the footing of its existence, and under its direct authority; and the Commons, neither when it was passed, nor subsequently acted upon, had ever made the smallest objection of any invasion of their privileges, or of the law.

Having discussed the precedents of 1678 and 1685, it was said that the true way of settling their authorities, was to examine what was done by the Lords themselves, and how they regarded them the first subsequent time that the point occurred; and, also to observe how the Commons behaved on the same occasion.

The next precedent was of the Lords Salisbury and Peterborough, who were impeached of high treason in 1689. Parliament was dissolved in the beginning of 1689, and a new one met in the same year. In 1690 those Lords petitioned to be discharged from their imprisonment, stating the dissolution of Parliament, and also a free and general pardon. The operation of the pardon was referred to the Judges; on their answer, the question being put for their discharge from imprisonment, it passed in the negative; and being then admitted to bail, they remained subject to the impeachment, till they were discharged wholly upon the search of precedents, and on the order of 1685. This would be evident to whoever would look at the Journals, though it was not easy to shew it to two hundred persons, who had not the precedents, and who refused to look at them. That after the answer of the Judges, the matter of pardon was never discussed again; but the Lords assembled on the general question of the continuance of impeachments; a Committee having before been appointed to search precedents on the subject. It appeared by the Lords Journals of the 30th of March 1690, that the Committee on that day reported, “ that they had examined the Journals of the House, from their beginning in the 12th of Henry VII.
 “ and all the precedents of impeachments since that time, which
 “ were in a list in the hands of the clerk, and also all the precedents
 “ brought by Mr. Peryt from the Tower, among all which none
 “ were found to continue from one Parliament to another, except
 “ the

“the Lords who were lately so long in the Tower;”—alluding to the Popish Lords, who were kept there under the order of 1678, and afterwards discharged under the order of 1685, which annulled it. It was upon this report, and not on the footing of pardon, that those Lords were discharged. The entry mocked all argument; it was only necessary to read it. The words were,

“After consideration of which report, and reading the orders made the 19th of March 1678, and the 22d of May 1685, concerning impeachments; and long debate thereon, it was resolved, that Lords Salisbury and Peterborough should be discharged from their bail;” and they were discharged accordingly.

What farther shewed that the pardon was no ingredient in the discharge, if the state of the proceeding were not in itself conclusive, was, that the pardon could not have destroyed the impeachment, even supposing the parties to be intitled to it; but must have been pleaded before the Lords in bar to it; and on which the Commons, according to every rule of law, as well as the most inveterate custom and privilege in impeachments, must have been heard.

Nothing remained therefore to be said on that case but the conduct of the Commons. Their impeachment was put an end to; the prisoner discharged without consent, message, or communication; and by a direct affirmance of the order of 1685, made on the face of the Lords Journals: yet no resolution was come to in the Commons, nor any objection taken by any body, though this happened when the Commons were in high strength, and in the very day-spring of the Revolution.

As an additional proof that the Lords acted on the order of 1685, it would appear, that a Committee to search precedents had been at the same time appointed, on the motion of other persons impeached, who were also discharged soon after, and on the precedent of Lords Salisbury and Peterborough. Such was the case of Sir Adam Blair, Mole, Gray, and Elliott, who had been impeached about the same time with the two Lords. A Committee was appointed to search precedents, on their application to the House of Lords; and after continuing on bail till the discharge of Lords Salisbury and Peterborough, they were also liberated, without communication with the Commons, and without any subsequent objection or dissatisfaction; though all those proceedings were of the most public notoriety, and could not be unknown to the House of Commons of that day.

The Duke of Leeds's case in 1701, which followed next in order, (and which would no doubt be relied on in favour of the continuance) it was said, made quite the other way. After the articles had been brought up, and towards the close of the same Parliament, the Lords had, by message, reminded the Commons of

their impeachment, and told them the session was drawing to its close. Soon after the Parliament was dissolved. On the meeting of the new one, the Lords, without any new message to the Commons, dismissed the articles; entering on their Journals only, that in the *former Parliament* the Duke of Leeds had been impeached, articles brought up, and answer put in; but that, the Commons not prosecuting, he was discharged. That that failure of prosecution must have applied to the expired Parliament; for if the impeachment had continued to the new one, a new message should have been sent before the articles were dismissed for want of prosecution, according to a privilege always insisted on by the Commons, that the Lords, on an impeachment, can take no step but in their presence. The discharge was therefore, because the jurisdiction of the Lords was at an end, and not an act of judicature on a subsisting impeachment, as the Commons never made any complaint, as they did when Lord Somers was acquitted in their absence.

That the cases of the Lords Somers, Oxford, and Halifax, where the entries were similar to that of the Duke of Leeds, were open to the same observation. As to the last and only remaining precedent, namely, that of the Earl of Oxford; in 1717, that precedent, it was said, established, beyond all question, what effect a dissolution was then supposed to have on an impeachment; for if it had then been doubted, much more if it had been denied, that a dissolution would destroy an impeachment, it was extravagant to believe that Lord Oxford could have been advised to build a petition to be discharged on the intervention of a prorogation only, even if a dissolution had been taken to be ineffectual; still more improbable that the Lords would have seriously entertained it, and searched for precedents on the subject. It was true, it was decided that the intervening *prorogation* had not terminated that impeachment; but the language of the Lords who protested against the decision, demonstrated that there was but one opinion concerning the effect of a dissolution. For if the Lords who voted against the effect of the prorogation, had founded their opinion on the denial also of the effect of a dissolution, the protesting Lords must have seen that the vote had been given on the reversal of the order of 1685; whereas they say, that as they, in opposition to the other part of the House, could see no difference between a prorogation and dissolution, they were afraid that the vote would *tend to weaken* the order of 1685; a language perfectly absurd, if they had conceived that the vote had been grounded on a reversal of it. The language of the Protest was therefore plainly this, "We are all agreed about the effect of a dissolution, which is the settled practice; but this vote against the effect of a prorogation, which we cannot distinguish from a dissolution, may bring even that point into doubt, which was not meant to be questioned."

Reference

Reference was now made to the case in Carthew *, where Lord Holt was supposed to have decided that impeachments were not abated by dissolution. That case, it was urged, was an application by Lord Salisbury to the King's Bench to be bailed before the Parliament met; and he was properly told by the King's Bench, that being impeached of treason, he was not within the act of Habeas Corpus, and therefore not being *de jure*ailable, the rest was, of course, matter of discretion. The Court, indeed, took notice that *commitments* of the Lords continued notwithstanding a dissolution of the Parliament. But the case which would probably be relied on for that doctrine, was Lord Stafford's, which was while the order in 1678 remained in force, which beat down all subordinate or collateral opinions; and besides that, the House of Lords, which alone had jurisdiction to decide upon the existence of the articles, made the decision, on the meeting of Parliament, in the very instance of Lord Salisbury; and without a murmur from the Commons, finally discharged that very impeachment which had been the subject of Lord Salisbury's application to Lord Chief Justice Holt. That Holt's opinion, on a collateral point too, and where the King's Bench had no jurisdiction, could never be opposed to the judgment of the House of Lords, which had jurisdiction, and which decided the very point in the very instance for which his opinion might be cited. The argument, therefore, might be rested on the principles set out with; the judgments of the Court competent to decide, and an acquiescing Legislature; nay, what was stronger than both, acquiescing accusers: for, besides that it had been admitted that no impeachments before 1678 appeared to have been continued from Parliament to Parliament, the case of the Duke of Buckingham, in the time of Charles the First, shewed the sense of the Commons themselves on that subject. They had impeached the Duke, who had become universally odious; apprehending the loss of their proceedings by dissolution, they had sent a remonstrance to the King on the subject; but the Parliament was nevertheless dissolved. The new one met equally revengeful against Buckingham; yet instead of going on with the impeachment, they addressed the King to remove him from his councils, on the imputation of the crimes charged by the former articles; but the impeachment was never mentioned again, not even in debate. It was worth observing, too, that Sir Edward Coke sat in that Parliament, who had been removed from his seat in the King's Bench by Buckingham, and who had also made him Sheriff, to prevent his return to Parliament; yet it never occurred to that great lawyer, with all his resentments about him, to consider the prosecution as existing.—Hence it was contended, that the precedents all went

* Carth. 132.

to the utter extinction even of the articles in the Lords House by the dissolution of Parliament, without the right of proceeding even *de novo* on the trial, for that in every one of the precedents the articles had been only carried up, and no proceedings had been had in the original Parliament which had received them. Even the solitary order of 1673 had not declared that an impeachment in part proceeded upon, remained in *statu quo*, to be taken up again without a re-commencement of trial; so far from it, it appeared to be worded to repel such a conclusion. For though, in the very same order, the Lords had declared, in the abstract, that writs of error, on which no trial could exist at all, to be broken and divided, continued from Parliament to Parliament; yet, in the next line, when they came to impeachments, they studiously changed the stile, and instead of declaring generally that impeachments also continued from Parliament to Parliament, they only resolved that the dissolution did not alter the state of those impeachments brought up in the preceding Parliament; a declaration which, as no trial had begun on them, could not be brought to bear upon the present impeachment. Leaving therefore the question of the total abatement to rest, for the present, upon the authority of the precedents only, though they might be fortified by solid principles of law, a much greater question lay behind, which the resolution, though its meaning was avowed, did not distinctly express; viz. Whether, supposing the articles themselves did still remain of record untouched by the dissolution, *the proceedings upon them*; existed in *statu quo*? a position not only without support from any one precedent, but repugnant to every principle of English justice.

That in order to decide upon both the questions, *i. e.* either upon the existence of the impeachment at all after a dissolution, or its existence in *statu quo* if it still remained, the principles of English criminal law, and the rules of criminal trial in other cases, should be considered; because the constitution, in permitting the existence of a Court of Impeachment as a Supreme Criminal Court for high and extraordinary occasions, could never have intended that it should bring all the other laws into disrepute by an avowed departure from their principles;—or deprive the subjects of England of the great protection of English justice, applicable to every other occasion. The nature of the trial by impeachment, deprived the accused of many advantages which the law had provided for the safety of accused persons in all other cases; therefore the reasonings from other proceedings would not closely apply; but in the absence of precedents, the universal securities and sanctions of justice ought not to be farther violated, than necessarily and unavoidably flowed from the very frame and constitution of the Court. And in considering whether the impeachment at all continued, or, if continuing, could go on in an uninterrupted course, the House ought to keep in view the general principles of English criminal

riminal law and justice, and to apply them as far as precedent and sound analogy would support the application. That it was proper to bring in review before the House, the anxious solicitude of the constitution, which was but another name for the law, to protect persons accused from all vexation and oppression; provisions which constituted the great characteristic of English liberty, established for ages, and which other nations were now struggling, through blood and confusion, to obtain. An impeachment continuing, as was proposed and insisted on, violated them all.

The first security was, that persons accused should be brought to a speedy, or rather an immediate trial, to avoid long imprisonment, and the anxious miseries of a doubtful condition. This was amply provided for by the Habeas Corpus Act; which enabled a person arrested to call upon his accuser to bring forward his indictment the first session after his imprisonment, and to try him on it at the next; on failure of which, he was, in the first instance, entitled to bail, and in the last, to a final discharge from the accusation.

That if some limitation had not applied to an impeachment, by its being a proceeding confined to a Parliament, it appeared strange that the provisions of that second *Magna Charta* had not been extended to that case, or at least some convenient limitation enacted, consistent with that species of proceeding; for if impeachments might continue beyond one Parliament, they might continue for life, and operate to perpetual imprisonment. The liberty of the subject would then no longer depend on the law, but on the will of one branch of the Legislature.

The next great security was, that the persons appointed to try, were to be purged from all prejudice by the challenges of the prisoner. It was true, that the constitution of the Court, where the Judges sat by inheritance or creation of the Crown, to a certain degree ousted that great privilege; and in one Parliament, or in the course of trials in general, its operation in so large a body could not be very dangerous. But if it could continue from Parliament to Parliament, without limitation, the party impeached might come at last to be judged by strangers to his impeachment, and, what was worse, even by his very accusers; who, coming up from the other House by succession and creation, would judge upon property and life, on their own accusation; yet without the possibility of challenge or objection from the accused. The law of England could never mean to subject any of its subjects to such a horrible inquisition. If at the time of the Union, the Legislature had thought that an impeachment could have had such continuance, it seemed reasonable to suppose that a clause of disqualification would have been introduced, to prevent the Peers of Scotland from sitting as judges on trials, the first parts of which they by no possibility could have heard.

The last great rule of English trial was, that the trial, once begun, should go on without alteration or separation, to prevent impressions from any source but the evidence; that the evidence should be given by the witnesses in presence of the prosecutor, the prisoner, and the Court; and that the verdict should be given on the recent view and recollection of it. Here again, the frame and constitution of the Court of Impeachment, to a certain extent, deprived the subject of those valuable privileges. But still, considering it as a trial *in one Parliament*, the evil, though to be lamented, had its limits. The prosecutors were the same; the Court nearly so; and the evidence might, during adjournment, or even prorogation, be, with the aid of notes, recollected. But what was the case when the Parliament was dissolved? It could not be said that the pendency of an impeachment deprived the people of the free choice of their representatives; not one Member, therefore, of the former Parliament might return, by election, to the new one. How, then, was such new House of Commons to proceed?

Suppose the former Parliament to have been dissolved just when the accused had made his defence, and that while the evidence on which his accusation rested was fresh in his own memory, and present to the recollection of the Managers and the Lords, he had rested his whole defence on observations on that evidence, without calling witnesses; appealing to the honour of the Managers for the truth of them, as well as to the justice of the House—suppose, when he had thus finished, and had impressed even the Commons themselves with his innocence, the Parliament had been dissolved; how could such a trial proceed *in statu quo*? Were the new Commons to reply to the prisoner, whose defence they had never heard? or was the prisoner to make it over again, when the foundation of it was forgotten, in order that the new Commons might hear it? And supposing he could do it, it would still be observations on evidence which the Managers had never seen, and of which there was no record, and which, even if recorded, would be written evidence, contrary to the genius of English law. Suppose even an interval of years to exist, which might often happen, between the giving of the evidence by the witnesses in one Parliament, and the hour of deliberation and judgment in the next; and in a case, too, where a judgment of guilt or innocence might absolutely depend upon the most accurate recollection of the proofs; in what situation would the Lords and Commons stand upon such an occasion? The Lords who had sat from the beginning of the trial, must judge wholly from the injudicial notes of a sleepy clerk, and with but a feeble recollection of the oral testimony; and the new Lords, open to no challenge, could judge from no other possible source, never having even seen the witnesses who delivered it. In the same blind manner must the Commons demand judgment against a person whom the old Commons, who had heard the evidence, might have acquitted.

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By such rules of trial, who would destroy the life of a sparrow, or even pluck a feather out of his wing? What would the Judges, as well as the Lords, say to the case of a Peer indicted for murder in the King's Bench, and whose indictment was brought up by *certiorari* for trial, as it must be, into the Lords' House, if, pending such a trial, and when the most important witness was under cross-examination, the Parliament were dissolved;—would the witness be set up again a twelvemonth afterwards, to go on with what he had been saying the year before? or would the trial begin *de novo*? That that part of the argument might rest on the answer which the Lords and Judges would give to that judicial question, where the Commons could have no pretence of privilege; and if it were answered, that the trial should begin *de novo*, upon what principles should a Commoner be exposed to dangers on an impeachment, which could not belong to a Peer, on an indictment for the highest crime?

Argument being now almost exhausted *against the motion*, it was, in general, added, that in the lapse of seven centuries, no criminal trial in any Court had ever been interrupted, and taken up again *in statu quo*; nor had any one impeachment ever been so continued from one Parliament to another; nor before that moment had such a position been ever hinted at by any historian, or asserted by any man living, in or out of Parliament. The case of the Duke of Suffolk was an extraordinary one to look to as a precedent. The noble Duke had been banished, and his enemies, not thinking *that* a sufficient punishment, moved an impeachment in that House; but it was not true that a trial had been begun in one Parliament and continued in the next. While those proceedings, however, were going on at home, the noble Duke lay dead in France. One inherent principle in the constitution was, that the Crown commanded the activity and exertion of its different powers. In support of that position, the general administration of justice, and the hardship attending the discontinuance or revival of suits in ordinary Courts of Judicature, were referred to; adding, that there were always days appointed for putting in appearances. That the same rule of law obtained in the Parliament; by the King's proclamation a session was to be holden upon a particular day; and upon the authority of Lord Coke every session is a new Parliament; and new bills are usually brought in. That there was a great difference between writs of error and appeals and an impeachment; writs of error and appeals being regulated by the laws and customs of the realm, modified by the usage of Parliament; but an impeachment was always governed by the law of Parliament only. That upon a dissolution, impeachments must abate, since a person impeached was put without a day, which consequently entitled him to his discharge. That the House had no power to revive an impeachment, since it was an acknowledged principle, inherent in

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in the constitution, that the Parliament should die, and all its proceedings determine with its existence.

It was again asked, Whether the word *depending* meant depending *in statu quo?* for if the question meant that it was depending *in statu quo*, no one could hesitate to declare that it outraged every idea of judicial proceeding. So far from its being a proposition, the maintenance of which was essential to the privileges of the Commons of England, it was a doctrine which militated against their privileges. That they gave up their privileges in giving up the point of abatement, since one of the most essential privileges of the people was security and protection against indefinite trial, the protracted and tedious trial to which the doctrine of non-abatement led. That it was not only abated as to the *statu quo*, but abated with respect to the record in the House of Lords. It could not surely be imagined that the last House of Commons could bind the present by any one of its resolutions—if it had the right so to do, it must also have the means—it could not; nor could a blade of grass, the property of any gentleman or landed property, nor the smallest coin, the property of any monied man, be touched by any resolution of that House; then how could a resolution of the House hold a subject of this country bound to answer from year to year? It may be said, Shall a Minister advise the King to dissolve the Parliament, that he might free himself from an impeachment? To this it might be answered, that perhaps the King might be properly advised to dissolve the Parliament, for the purpose of seeing whether the impeachment they had brought was countenanced by the people. Precedents, when militating against truth and justice, were to be received with jealousy. But they were always to be considered most attentively, because if they had, by their uniformity, constituted a rule of law, it was wise and prudent that they should not rashly be departed from. Did they desire too much in requesting time to search for the true rule of law, in the concurring precedents on the case? That the precedents were uniform and concurring to the support of the arguments, except in the solitary instance of 1678. If however the precedents were absurd, yet if they had made a rule of law, and that rule was established and understood, it was of more consequence that the rule of law should be acted upon, than that that impeachment should be continued upon any abstract principle of theoretic benefit. They should solemnly alter the rule by an act of the Legislature, and not abet a side-wind proceeding, against the rule so established. That the continuance of the impeachment was farther illegal, because it was not before the Law Judges, nor prosecuted by the same accuser as at the outset. The integrity of the cause was violated, it being an invariable rule in criminal jurisprudence, that the Judges and the accusers should be the same throughout. It was then asked, Whether in the case of Earl Ferrers, if a dissolution had taken place it might not have been pleaded in bar to judgment? And in the
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and it was averred that the Crown ought to have the right of dissolving, for the purpose of abating impeachments, to see the sense of the people. And if the second House of Commons should think fit to revive the charges, they should see the whole case, or otherwise they could not conscientiously make up their minds upon the subject. It was denied that the Lords having appointed minutes to be taken, furnished thereby good evidence for the new House, inasmuch as the demeanour of witnesses went a considerable way in determining what degree of credit was to be given to their evidence; and in the end it was said, that in civil causes the rigour of evidence was nonsense, in comparison of what it was in criminal procedure.

In support of the motion, it was confidently said, that after having examined, with all possible accuracy and attention, such precedents as were analogous to the case in question, each of them went decidedly in favour of the impeachment remaining *in statu quo*. The growth and developement of the principle of impeachment was traced from the reign of Edward IV. for the purpose of shewing that in its relation to the effect of a dissolution, it was precisely the same for impeachments as for writs of error and appeal. Various instances were produced of writs of error not abating prior to 1673, and thence it was concluded that the report of the Lords' Committee, and the resolutions of the Lords at that time, which had remained unquestioned ever since, were founded on precedents, and what was clearly understood to be the practice of Parliament. That the report and resolution of 1678, respecting the continuance of an impeachment after a dissolution, were grounded upon that of 1673; because both impeachments and writs of error stood so strictly connected in principle, that it was impossible to make a distinction between them. That the resolution of 1673 could not have been adopted merely as a colourable foundation for the resolution of 1678, because when the former passed it was impossible that the case to which the latter applied, could have been foreseen; and that when the Earl of Danby applied to the Court of King's Bench to be bailed after the dissolution of Parliament, the Court recognized the doctrine, that the impeachment did not fall to the ground in consequence of the dissolution, as the known and established law of Parliament. On the precedent of 1685, by which the resolution, as far as it respected impeachments, was reversed, it was remarked, that its authority was of no avail, the Commons having been corruptly chosen and wholly devoted to the Court;—the principal evidence for the prosecution, Titus Oates, convicted of perjury, and consequently incompetent; and the resolution itself passed without any examination of precedents, not generally with express limitation to the particular case. Hence it was inferred, that from the cases of the Lords Salisbury and Peterborough, 1690, it was understood to be the law of Parliament, that impeachments do not abate by a dissolution; and after much delay and management, they were at last discharged
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by a resolution strictly applicable to their particular case, and in no respect affecting the general question. Even the case of the Earl of Oxford, in the year 1717, would, as far as it proceeded, warrant a similar conclusion. It behoved the House to use the utmost circumspection, in ascertaining how far their right might be affected by the doubt which appointing a Committee to search for precedents would imply. The friends of Mr. Hastings should remember that his case was unconnected with the general question: that if it were proper for the House to proceed against him, the renewal of the impeachment would be a greater hardship than to take it up where it then stood; and that, at all events, neither the length of the proof, nor the magnitude of the crime, could, with any shadow of decency, be suffered to protect the criminal. The House was then earnestly advised not to put it in the power of the Crown to set aside an impeachment by a dissolution; or of the Lords, to defeat it by delay; which, as they might choose on what and how many days they would sit each session of Parliament, they might be able to do, were a dissolution not to carry it into effect. On the present occasion, it certainly was the duty of the House of Commons entirely to clear away all doubts which might have arisen concerning the nature, force, and extent of their own privileges; to stamp a double certainty upon the case in question; and thus, whilst they did honour to themselves, to confer one of the most important services in their power upon posterity. The question was no less, than whether the right of the Commons to impeach should exist; for it was ridiculous to affirm that the Commons had the right to impeach, if it was coupled with a power in the Crown to prevent the efficacy of an impeachment at any period, which might suit the purpose of the advisers of the King, and destroy it even in the moment of conviction and judgment.

That a right admitted and acquiesced in for centuries, was not to be supposed doubtful, because some ingenious men had endeavoured to bring into question, what their ancestors had agreed in for three hundred years; and if forced analogies and sceptical arguments, from vague and unsupported theories, were to be the grounds of appointing Committees of Enquiry into the privileges of the Commons, there was no right so established but might be called in question, and no privilege, however necessary, but might be disputed. Not a line in the Journals of the Commons could justify even a doubt; and if doubts were to be raised by investigation of the Lords Journals, no Member of that House would look into those Journals for the privileges of the Commons, nor ask the opinion of a House of Peers upon the extent of the Commons powers. They alone were competent to declare their own privileges; and there was an end of the power of impeachment itself, if they were to inquire of the Lords what were its limits, and calmly submit that important privilege to their sole determination.

determination. In this view of the subject, it was idle to search for precedents, because the principle was a matter of daily practice; for three years the House had gone on with the trial, from session to session, from prorogation to prorogation; and that in principle and in law, there was no difference between dissolution and prorogation, between a new session and a new Parliament. It had been admitted that the course of decisions of a competent court were sufficient to form the law; though it could never be admitted that any decision of the House of Lords could make the law. Their decisions, consistent with principle, were the best evidence of the law, which the House could not make by its resolutions. That very principle, however, proved the impeachment did not abate; for no course of decisions, not even one authority, could be produced for its abating, but the miserable decision of the year 1685, which was to be raked from the ashes in which it had lain ever since it had passed, despised and forgotten by the very men who made it; contaminated and disgraced by the miserable circumstances which gave it birth, and the disgraceful times in which it happened. That the question had been attempted to be reasoned, upon principle, upon analogy, and upon direct authority. It was too obvious that the Minister who committed a crime deserving of impeachment, would be the first to give himself indemnity, by the commission of a fresh crime. With regard to analogy, the foundation of analogical reasoning consisted in proving the admission of a principle in one instance, and drawing from thence an argument, that in similar proceedings, and in like cases, the same principle ought to be admitted. But it was remarkable that in all the analogies introduced into the debate, much care had been taken to fly from analogies to other judicial proceedings in the House of Peers, and to apply to supposed analogies drawn from other courts, and other proceedings founded upon other principles, and standing in circumstances entirely different and distinct from those in which the two Houses stood with regard to any proceeding before the House of Lords in its judicial capacity. Among other analogies, bills of attainder and other legislative proceedings had been alluded to, which were unquestionably abated and destroyed by a dissolution. But if there was any analogy between the two cases, the objection to the argument was, that it proved too much. Unfortunately, bills of attainder, like other legislative proceedings, ended with a session, and were destroyed by a prorogation, equally as by a dissolution. Where had the analogy lain for four years? Had the friends of Mr. Hastings been so negligent as not to remark the similarity between impeachments and bills of attainder till then? Or if they had remarked it, why did they not come forward with the analogy three years ago, convey the knowledge to the House, and inform them that they were prosecuting Mr. Hastings without any authority, because impeachments were like bills of attainder; and ended, as they did, with the session of parliament in
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which they commenced? That it never had been doubted within those walls, that impeachments continued from Parliament to Parliament. In truth it could hardly be said with fairness, that it had ever been doubted any where. Before the question was agitated with any party view, in the case of the Popish Lords; the great Lord Nottingham, a man eminently learned, to whom the profession of the law owed as much as to any man; who had done more to form and improve one branch of our law than all who had succeeded him;—that great Judge, in declaring the causes of holding the Parliament, and speaking for the Crown itself; had solemnly and deliberately been of opinion; that a dissolution made no alteration on an impeachment. Upon the meeting of Parliament in the year after the Popish Lords were impeached, addressing himself to the Commons, he informed them that the King had, during the dissolution of Parliament, been applied to, to liberate those Lords; but that he had thought it right to reserve them for justice, and desired the Commons to proceed speedily with their trials, that they might not suffer the miseries of indefinite confinement. Before he had directed the Commons to proceed upon the trials, he must have been of opinion that the trials were in existence. When the question came afterwards in the next session to be agitated, it was solemnly settled by the resolution of 1678, that the state of impeachments was not affected by dissolution of Parliament; not upon the spur of the occasion, but upon mature deliberation and enquiry; upon following up the principle which was firmly established in the year 1673, and which never since had been controverted. Much abuse had been thrown on the times about the year 1678: It was true they were times of much ferment, but it was to the fermenting of the great spirit of liberty at that time, that we owed our very existence, even the meeting in that House then to discuss that question. That some excesses might have been practised, could not be denied; and the particular existence of the Popish plot might be a chimera. But the fear of popery, and terror for the loss of liberty, were not at that time ideal fears. It was to the spirit of our ancestors then, and to the principles which they successfully maintained, that this country owed the Revolution, and the existence of the present family upon the throne of the kingdom. Let those times be what they might, the resolution in question was not tainted by any thing which might be bad in them. It had nothing to do with the Popish plot. The question was agitated in the impeachment of Lord Danby, impeached for crimes totally distinct from the plot, and decided by a House of Lords, certainly not particularly inimical to that Minister. After that period the question came again to be mentioned in the House of Commons. In one of the conferences with regard to Lord Danby, the Managers, among other things, reported, that one of the Lords had put the Commons in mind that
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they had gained two great points in that Parliament, viz. that impeachments continued from Parliament to Parliament, and that the impeached Lord must withdraw. The Managers for the Commons replied, that those points were agreeable to the ancient law and rule of Parliament. The propriety and truth of that answer was not at the time questioned by any man. No one therefore could doubt what he found above one hundred years ago declared by great and able men, and admitted by the whole House of Commons, to be the ancient law and usage of Parliament. Upon that law; Lord Stafford was tried and executed; and in his case it was solemnly decided. Much had been said with regard to that trial, namely, that the witnesses were perjured, and that unfortunate nobleman had a hard fate. But if the witnesses were believed, the conviction was just; the other circumstances of the trial, and the mode in which it was conducted, were little liable to objection. The form of conducting a trial, the principles which directed it, the questions of law which arose in the course of it, were not to be set aside because the witnesses happened to be perjured, or even because an innocent man had lost his life by their being believed. That about the period when those things passed in Parliament, the question had more than once occurred in Westminster Hall, where it was equally admitted as law, that impeachments continued notwithstanding a dissolution. Lord Danby and the Popish Lords had applied to be bailed; if an idea had prevailed of the abatement of the impeachment, their application ought to have been to be discharged. But the Court would not even bail them, till Jefferies was made Chief Justice, Bailing was an affirmance of the commitment, and therefore a direct authority that the impeachment subsisted. Upon looking into the case of Fitzharris, there was ground to say, that the question had been solemnly determined by all the Judges of England. Fitzharris had been generally impeached by the Commons of high treason; no articles were presented against him; Parliament was dissolved. He was afterwards indicted for a special treason under an act of Charles the Second; he pleaded that he was impeached. In the course of the discussion of the plea, his Counsel often endeavoured to argue that impeachments continued from Parliament to Parliament. Had the law been clearly otherwise, it would have been easy to have told them, "What signifies all this argument? The impeachment is gone." So far from it, the Chief Justice studiously avoided that question; and when they were pressing to argue it, stopped them by telling them, that the only question before the Court upon the plea was, Whether a general impeachment for treason could be pleaded in bar of an indictment for the particular treason set forth? In the course of the trial, one of the Counsel for Fitzharris insisted that it had been, after the dissolution of Parliament, solemnly resolved by all the Judges, that the King could not proceed upon the indictments against the Popish Lords on
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account of the impeachments which were *then depending* against them: the chief answer made by the then Attorney-General was, that that was an extra-judicial opinion.—Though that opinion was extra-judicial, still it had all the weight of an opinion of the twelve Judges; an opinion which they could not have formed if they had not thought impeachments did not abate, and that a dissolution of Parliament had no effect whatever upon the state of an impeachment,

After all this, it might have been thought that the point was clear; but in the first day of the first Parliament of James the Second, in the moment of fervility and adulation, the House of Lords thought proper to reverse the order of 1678, so far as related to impeachments, and next day to discharge the Popish Lords. If ever there was a time dangerous to the liberties of this country, it was that period: a weak and bigoted Prince upon the throne; a packed and garbled House of Commons almost named by the Crown, in consequence of the violent and arbitrary destruction of the charters of the different corporations; and a people broken-hearted and almost worn down in their repeated struggles with the Crown; added to all which, had the House of Commons been differently formed from what it was, to proceed with the prosecution was impossible. The principal witnesses were convicted of perjury; yet in such a time, and under such circumstances, even the then House of Peers was ashamed to declare the resolution of 1678 not to be law. On the very day in which that minister of wickedness Jefferies took his seat as a Peer, it was reversed, without putting any declaration in its place, without enquiry, without examination, without the knowledge of the Commons, and without daring to look in the face the very resolution which was attempted to be reversed; the Protest expressly stating, that it was not *even allowed to be read, through repeatedly called for*. That such a precedent, at such a time, and under such circumstances, was now gravely contended to be sufficient to overturn settled law, destroy every principle, and trample upon the privileges of the Commons. But had even that case been regarded and followed? The very man who made it deserted it. It had served his purpose, and was laid by for ever. Not many years afterwards, in 1688-9, Lords Salisbury and Peterborough were impeached; and after the dissolution they applied to the King's Bench to be bailed. Lord Holt was then Chief Justice, a man of as great and respectable character as ever sat upon the bench, but certainly not remarkable for his great respect for the privileges of the two Houses of Parliament. He was the friend, and had been the Counsel of Lord Danby. In his case he had had opportunity to consider the nature of impeachments; that very question must therefore have been before him, and he could not be ignorant of the resolution of

1685, which had liberated his client. Yet neither the Lords applying to be bailed, nor the Court in refusing to bail them, take the least notice of that order. Upon the authority of the case of Lord Stafford, (which certainly was not law if the order of 1685 was supposed to have had any operation) the Chief Justice and all the Judges refused to bail them; expressly grounding their judgment, and resting their opinion, on what had been determined at that trial, as having settled and fixed the law upon the point. Had either the Lords themselves, or the Judges, an idea that the resolution of 1685 had altered the law, would the one have totally forgotten it in their application to the court; and the other totally neglected in their judgment, a solemn determination made only four years before, and within the positive knowledge of both the parties and the Judges? Upon the meeting of Parliament those Lords applied to the House of Peers, who, indeed, did appoint a Committee to search precedents, and did attempt to involve their case with that general question; but with that question their case had nothing to do. An act of general pardon had passed. A question was put to the Judges, whether their case fell within it. The Judges were of opinion, that if the offences were committed under certain circumstances, they were within the act; and on a subsequent day they were discharged. It was impossible to read the Protest, and not to see that the pardon was the ground of the discharge. The Protest states the proceeding to be extra-judicial and without proper parties; complains that the Commons were not heard, and that even the House had not been attended with precedents of the effect of pardon. Nothing could be more ridiculous than such a Protest, if the Lords had been discharged; because the impeachment was at an end. To have heard the Commons would have been impossible, no proceeding being in existence. To have enquired about pardons must have been idle, because the Lords were discharged on a separate and distinct ground. But had the precedent been followed since? The same person who had been impeached as Earl of Danby, was in 1695 impeached as Duke of Leeds; he lay under impeachment for five years, and through several Parliaments. How did it happen that he never claimed the benefit of the resolution of 1685? After five years and three dissolutions, the House of Lords took up his case, but did not declare that it had long been at an end. They acted upon it as a *pending* proceeding; and dismissed it, "*the Commons not prosecuting*;" which was a direct authority in the present case. About the same period (in the year 1701) Lord Holt had again occasion to consider the law of impeachments; in deciding the case of Peters and Benning, reported in 12th Mod. Rep. 604—in which he declared, *that impeachments upon which some proceedings had been had, and Parliament dissolved, might be continued in a subsequent Parliament.* Mr. Justice

Foster expressly states the case of Lord Salisbury, as grounded on the act of general pardon; and reasons from it in a manner which it was impossible he should have done, if he had been of opinion that his impeachment had been ended by a dissolution. To all these authorities, parliamentary and legal, nothing was opposed but the proceedings in 1685. That an attempt had been made to argue something from the Protest in the case of Lord Oxford, in the year 1717, urging that it must have been admitted in the debate, that dissolution would abate an impeachment. No such admission could be gathered from the Protest. It was true that it had been asserted by the Minority, who, from their own assertion, argued that a prorogation would equally abate it. That that Protest stated as a fact a matter notoriously untrue, *viz.* That dissolution and prorogation equally put an end to judicial, as to legislative, proceedings. Every one knew that judicial proceedings in the House of Lords abate neither by the one nor the other. But if any thing to the present argument was to be drawn from that Protest, it was, that both sides of the House were agreed that there was no difference between dissolution and prorogation; if so, as a prorogation did not put an end to an impeachment, neither did a dissolution.

It had been said that writs of error and other judicial proceedings had, till the year 1673, constantly abated by a dissolution, and that impeachments must do so too. At that very time it was equally held, that prorogation abated a writ of error; how then came it that impeachments continued from session to session? If the fact were true, it would prove that impeachments did not in former times abate, when writs of error did; or if it were admitted that the analogy was well founded, it would prove that when it came to be held that writs of error did not abate by dissolution, it ought equally to have been held so as to impeachments. The position that writs of error and appeals in ancient times abated by a dissolution, was not however well founded. The order of 1673 was not the result of the arbitrary will of the House of Lords, but the consequence of an investigation into what was the ancient course of proceeding in that House; and whoever would look at the cases quoted in the Report preceding the order of 1673, or would examine the numerous cases to be found in Lord Hale's book, or the rolls of Parliament, would see that the ancient course was to present a petition complaining of an erroneous judgment, in consequence of which a *scire facias* issued returnable at the next Parliament. So far was the proceeding from abating, that in the ordinary and regular course, the party was not compelled to appear and hear the errors till the next Parliament; which principle was not confined to proceedings in error alone, but extended itself to every judicial proceeding before the House of Lords, as

was evident from a bare inspection of the Report in the year 1673. That there was a case in Levinz Reports *, (17th Charles II.) where it was expressly declared, that writs of error, and *scire facias* thereon, did not abate by prorogation. About the middle of the reign of James the First, a practice began, which became more frequent in the time of Charles the Second, of making writs of error returnable immediately, and making orders of the House of Lords for their hearing from time to time. It was then argued, that as those writs, and the appearance of the parties, were supported by orders of the House of Lords, and as all orders fell with a dissolution or prorogation, that the writs of error were at an end. In consequence of this reasoning, the Courts of Law held the writ to be abated; but so far were they from making any distinction between dissolution and prorogation, that all the cases which held those proceedings abated by a dissolution, were grounded on the case of *Gonsalove and Heydon*, which was the case of a dissolution. So far those cases were an authority to prove that there was no distinction between prorogation and dissolution, as to judicial proceedings. That when the House of Lords found the courts below proceeding in this course, they were driven to investigate the subject; the consequence was, the order of 1673; which order, it was true, extended only to prorogation; but the principle extended equally to dissolution, and was accordingly applied to that case, in the year 1678. Those orders again brought the law back to its ancient principle, and judicial proceedings in Parliament have ever since, as they had done in ancient times, continued undisturbed by a dissolution. The court in which they are, continues the same; the time of its meeting is fixed to a certain day by prorogation, to an uncertain one by a dissolution; but the court, the judges, and all the proceedings, remain untouched and unaltered. That there was no distinction in law between dissolution and prorogation. Lord Coke expressly says, that every new session is a new Parliament; and in that he has been followed, without contradiction or dispute, by every lawyer who has succeeded him. So far, therefore, as analogy to other judicial proceedings in the House of Lords could apply, that analogy was clearly in favour of the motion. That the present case had been attempted to be compared to abatements at common law by the death of the King; but in order to support that reasoning, recourse must first be had to fiction, and then to analogy. There was no possible resemblance between the death of the King and the dissolution of Parliament; and even if there were, it was unfair to reason from it. Abatement of judicial proceedings by demise of the Crown, was an anomalous proceeding; the general rule being, that the King never died, and from that

* Pritchard's case, 1. Lev. 165.

it was an exception: the argument, therefore, ought to be drawn from the rule and not from the exception. Every person knew that in early times, the profits of courts of justice formed a considerable part of the royal revenue; to increase which was equally the object of the King, and the Judges; and the doctrine of abatement was encouraged and extended, even contrary to other principles. But admitting that those cases were not anomalous, and that some analogy might be drawn, still the argument was equally defective. The idea upon which suits abated by the death of the King, was a notion of personal trust and confidence granted by the King to particular judges; the dissolution of Parliament, or the calling of another, neither gave nor entrusted any personal confidence whatever. It had been said that Commissioners of oyer and terminer, and the like, abated also by the death of the King, and that their proceedings were at an end by whatever destroyed their commission. There was in those cases, however, not only the notion of personal confidence from the person of the Crown, but also the very authority of the judges was conferred, created, and limited, by the commission itself. There was no analogy between a commission conferring a special authority, and a writ calling an existing inherent authority into exercise. Calling a Parliament conferred no authority; dissolving it took away none; the rights and powers of the peerage existed independent of the Crown and its powers, and when called into action, naturally returned to their former state. The calling of a Parliament was nothing more than appointing a time for the high Court of Peers to meet, without having the least operation upon its proceedings.

Considering the matter shortly upon principle, it was difficult to believe that to be law, which appeared so totally destructive of the necessary powers of the House of Commons. Impeachments were of no use, if they might be stopped at the pleasure of the person accused. They were naturally directed against Ministers, and men often in the possession of power. Could it be doubted, that he who had so advised the Crown to misuse its authority as to deserve an impeachment, would hesitate in advising a dissolution to save himself? Would he who had risked every thing in the commission of one crime, doubt about the commission of another, to give himself security from the consequences of his former one? There was no period of an impeachment in which it might not be done: the criminal might take the chance of an acquittal, and finding that likely to fail him, save himself by this mode. It was said he might be impeached again, at least; the doctrine however went to throw open his prison-doors and to elude justice. Was it a thing unknown in the History of England, for a Minister to fly from the vengeance of Parliament? Was it nothing that the means of escape were put in his power? But suppose he did not fly, did he not return to the new Parliament with the same weapon in his hand,

to defeat and elude the justice of his country? The length of the present Trial had been complained of; but that length would be doubled, if it was held that the proceedings abated, unless it was also held that a criminal was to escape merely because it had been found necessary to dissolve the Parliament; or because a crime happened to be committed near the period when by law it would expire.

That the decision involved in it considerations of the first magnitude. The rights and privileges of Parliament were concerned, which must remain ever inviolably sacred, or our valuable and excellent Constitution be subverted and destroyed. Precedents had been consulted with laborious industry; but those adduced in favour of impeachments *abating* on a dissolution of Parliament, were in number so few, and of such questionable authority, as clearly to evince the *imbecility* of the position. Indeed if there were precedents which *clearly* established the point, they might be called upon to bow in silence to the authority, but should lose no time in providing some remedy against a practice, whose tendency was hostile to the privileges of the House, and destructive of the liberties of the country. The authority of such precedents no one would say ought to be relied on, in preference to that of the *fundamental principles* of the Constitution. But there existed no evidence of such a uniform rule of parliamentary practice. From a dispassionate review of the different precedents, it was asserted with confidence, and the sequel, it was trusted, would abundantly justify the assertion, that impeachments did continue *in statu quo* from Parliament to Parliament, notwithstanding the precedents so much insisted upon in support of an *abatement* of such proceedings by a dissolution. Cases perfectly in point might be adduced from the reigns of Richard the Second, and others; but it would be sufficient to insist on the case of the Duke of Suffolk, in the reign of Henry the Sixth, which indisputably proved that impeachments continued from one Parliament to another. By the resolution of the Lords in 1673, writs of error and petitions of appeal, were made to continue from Parliament to Parliament; but it had been contended, since no mention was made of *impeachments* in that resolution, that a dissolution of Parliament operated as an *abatement* of such proceedings. The very opposite conclusion was deducible from the Report of the Committee; which expressly stated, that *writs of error, petitions of appeal, and other businesses of a judicial nature*, ought not to be narrowed in their discussion, but to extend from Parliament to Parliament. Impeachments, therefore, as judicial proceedings, did not necessarily *abate* by a dissolution. In the order of 1678, *impeachments* were expressly mentioned, in common with writs of error and petitions of appeal, to continue from one Parliament to another. To that precedent, however clear and decisive, objections had been taken to invalidate its authority. First, it was affirmed to have been a very

precipitate proceeding. How could that objection apply? Did it refer to any new matter not included in the former resolution of 1673? Clearly not. That order was only a deduction from the principles already laid down in the former decision; it could not then be a *precipitate* measure. But the critical juncture of affairs, during the ferment of party violence and of civil contention, might probably, it was said, contribute materially to that resolution, which authorized the continuance of impeachments. That objection, too, must vanish the moment the circumstances of the times, when the decision in question took place, were contrasted with those of the subsequent period, when it was rescinded. In 1678, the proceedings of the Lords were not influenced by any particular reference to some matter then depending; it was a general order, that writs of error, petitions of appeal, and impeachments, should survive a dissolution of parliament. Nor was that measure the production of any party violence or animosity; it was an unanimous decision, founded on the resolution of 1673, to serve as a standing precedent for the conduct of future impeachments. But what was the case of the reversal of that decision in 1685, so much depended on as a precedent in favour of the abatement of impeachment by dissolution? Was it not at the æra when James the Second, a bigoted and Popish Prince, had ascended the Throne; when the Parliament was *obsequiously* devoted to the will of the monarch; when the sacrifice of principle was required to be made, by the prejudices of the times; when certain Popish Lords were about to be solemnly impeached, who were the supposed favourites of the King? Under such circumstances, what was the conduct of Parliament? They might think compliance was better than resistance at such a period; and therefore determined, probably with the best intentions, to rid themselves of the impeachments in contemplation, by rescinding the order of 1678. The professed object of that reversal, then, was to screen the noblemen in question from the impending danger of impeachment. Against which of the decisions did the objection taken from the circumstances of the times apply most forcibly; to the order of 1678, or to its reversal in 1685? Unquestionably to the latter.—The next objection to the order of 1678 was taken from the case of Lord Stafford. How could that instance invalidate the authority of the precedent in question? Because it afforded an opportunity of appealing to the passions; — that, from an eloquent and pathetic description of the trial, conviction, and execution of that unfortunate nobleman, the Committee might infer the injustice of the principle of continuing impeachments. Was that a legitimate and conclusive argument? Would not such reasoning prove adverse to the cause attempted to be established? For, admitting the Parliament in that instance to have acted improperly by continuing an impeachment, might not another Parliament be equally culpable in dispensing with
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the continuance of such a proceeding? Suppose a delinquent impeached, the charges of crimination gone through, and a dissolution of Parliament to take place; would it not prove the extremity of injustice to stay the proceedings in such a case, by which the defendant would be precluded from entering on his defence, and judgment of crimination or acquittal could not pass without a renewal of the proceedings *de novo*? His innocence or guilt must remain a subject of much doubt and suspicion. Would it not therefore be infinitely more expedient and proper, for the honour and reputation of both parties, that such proceedings, conducted by one Parliament, should be resumed *in statu quo* by another? Upon such a liberal principle the accuser would have every fair opportunity of making good his charge; and the accused have equal liberty to establish his defence. Nothing short of that procedure could deserve the name of public justice. What, because the fate of one nobleman, from the continuance of impeachment, was supposed hard and oppressive, did it therefore follow that the exercise of such a privilege of the Commons, in every instance, would be attended with the same noxious consequences? If the abuse of an institution was a valid argument of its inutility, the objection might apply; otherwise pathetic expostulation would go for nothing; for in deciding upon the merit of a dry precedent, our passions ought not to interfere with our judicial deliberations. The validity of the order of 1678 stood therefore unimpeached; a precedent which neither eloquence nor sophistry could possibly invalidate.

That the case of Lords Salisbury and Peterborough, adduced as a precedent in favour of an *abatement* of impeachment by dissolution, was equally unfortunate; for there did not appear from the proceedings, any reference whatever, either to the order of 1685, or to any former decision on the subject. Nor did the impeachment of Sir Adam Blair and others apply. And as to the impeachment of Lord Danby, there could not remain a doubt as to the sentiments then entertained by Parliament; since he was clearly dismissed, because the Commons had declined the prosecution. Three dissolutions of Parliament had obtained, before he was discharged. It was evident, if a dissolution operated as an abatement, Lord Danby would have been dismissed on the first dissolution; nay, he would have been, upon that principle, discharged of course. But the case was quite otherwise; for Parliament was repeatedly dissolved, and Lord Danby as often detained; until at length, the Commons declining to prosecute, he was discharged; so that that impeachment *abated* by the act of the Commons, and not by the operation of a dissolution. In the cases of Lords Somers, Halifax, Portland, and the Duke of Leeds, the impeachments abated in the same manner; the Commons not prosecuting, the parties were discharged. On which side did the weight of evidence from precedents

dents preponderate? Did not the scale fairly incline in favour of the continuance of impeachments from Parliament to Parliament? The right to prosecute an impeachment until judgment was obtained, was clear, unequivocal, and indisputable, even from the authority of those precedents.

Parliament, it was urged, exercised two powers, legislative and judicial, each of which had separate and distinct limits and duration. The confusion of those powers was the principal source of all the doubts upon the present question. Lawyers had differed as much in their opinions respecting writs of error, and petitions of appeal, as of impeachments: and from such a collision of opposite sentiments, much satisfaction could not be expected. Reference should therefore be made to the clear and established principle of the Constitution, in order to remove every difficulty. Every act of legislation terminated by prorogation, as well as by dissolution; but no judicial act was influenced by either. Impeachment therefore being a judicial proceeding, could not be affected by prorogation or dissolution. In the case of writs of error, and of petitions of appeal, the process continued from session to session, and from Parliament to Parliament; much more necessary was it that the proceedings in an impeachment should also continue; for in the one case, there was only one individual against another; but in the other, the House of Commons, and all the Commons of Great Britain, were parties against a State delinquent. The impeachment in question was not the act of the late Parliament, but of the whole Commons of the realm; the proceeding being in the name both of Constituents and Representatives. It had been asked, If the House of Commons, in this instance, were the attorneys of the people? In one sense they were considered as agents, consulting their own judgment and discretion, in protecting the interests of their constituents; but they were not the attorneys of the people, as agents delegated with power, to act merely by the instructions of their constituents. An impeachment had been commenced by the Commons in the persons of their late representatives; such a proceeding ought not to be discontinued without due enquiry and deliberation; for the House stood in a similar situation with a successor to the King's Attorney-General, who was always required to proceed, with all trials already commenced on the part of the King. In law, it had been said, there was no such body as the Commons of England recognized. Would any one draw such an absurd inference, from an accidental omission, that such a body had no real existence, which was to be regarded as the principal object of legislation in every civilized country? Our ancestors had, in their accustomed wisdom, sufficiently guarded against such a supposed solecism in politics, by ordering all supplies to be granted in the name of the Commons, as well as all impeachments to be laid in their name;—and when once a proceeding

ceeding assumed a judicial form, its existence no longer depended on the persons who were immediately concerned in its institution. That the House of Commons was only the legal organ of instituting impeachments, as the Attorney-General was of filing an information, *ex officio*, or an indictment, in the name of the King. The public prosecutors in the one case were the Commons of the realm, and the King was the prosecutor in the other. From the consideration of the capacity in which the House, as a judicial body, acted in the conduct of impeachments, it followed, that their proceedings could not abate, or be affected, either by a prorogation or dissolution of Parliament.

That the authority of Lord Hale was to be distrusted in the present instance, since writs of error, petitions of appeal, and impeachments, were considered by him as legislative proceedings. All legislative proceedings unquestionably abated by prorogation, as well as dissolution; but impeachments, writs of error, and petitions of appeal, are judicial proceedings, which continue from session to session, and from Parliament to Parliament. The error of Lord Hale proceeded from his confounding the legislative with the judicial power, in parliamentary proceedings. Lord Holt entertained a different opinion on the subject, since he had argued from the case of Lord Stafford, as a weighty and irrefragable precedent, in favour of the continuance of impeachments, and other judicial proceedings, from one Parliament to another. Lord Chief Baron Comyns, an authority of the highest respectability in Courts of Justice, was also decided in his opinion on the subject; for, from a passage in his Digest*, it appeared, not only that impeachments continued, but that they could be resumed and prosecuted, until judgment was obtained, notwithstanding any contingent interruption, from either prorogation or dissolution. Had such proceedings abated in consequence of such an event, it was evident that the course of public justice would be greatly interrupted. But there was neither precedent nor law which authorized such a deduction; and the continuance of impeachments was frequently rendered indispensably necessary, in order to produce a salutary operation, and to guard against their abuse. And if impeachments were allowed to be a branch of the judicial power, they must necessarily have the same operation with other acts of that power. Writs of error, petitions of appeal, as judicial acts, survived prorogation and dissolution; so also ought impeachments. To admit the continuance of the former, and insist on the abatement of the latter, by the operation of a dissolution, was the grossest absurdity; since, as judicial proceedings, they were branches of the same power, and their connection depended on a permanent union in principle.—That those who insisted upon the abatement of impeachments, were con-

* 5. V. oct. 249, 250.

sistent,

assent, if they also insisted on the abatement of writs of error and petitions of appeal; but when once the continuance of the latter was allowed, and the abatement of the former contended for, in consequence of a dissolution, then it was evident that impeachments were made, in one instance, a branch of the judicial power, and in another, an act of the legislative, to serve some particular purpose. Such a confusion of the two parliamentary powers should be studiously avoided, lest their proceedings, impeded by endless doubts and difficulties, might terminate in injustice to individuals, and eventually tend to subvert the constitution. That the power of impeachment was a privilege of the first consequence to the liberties of the country; it operated as a salutary check upon those in administration, and effectually guarded against every undue influence of the Crown, in the protection of State delinquency. Ought the event of an impeachment, then, to depend on the operation of a dissolution? If the exercise of that power were once to be influenced by such an event, there would be an end to official responsibility; the most flagrant acts of corruption, oppression, and injustice, would pass with impunity; for the party impeached might procure, by interest or influence, a dissolution of Parliament, in order to escape the punishment his offences might justly deserve. Voluntary exile was, indeed, too heavy a punishment for injured innocence to endure, to avoid an unjust impeachment; but for the guilty delinquent to enjoy such an indulgence, would be no punishment, but rather a reward. The abatement of impeachments therefore by dissolution of Parliament, would throw an insurmountable obstacle in the way of public justice, and deprive the House of a power the most formidable to a corrupt Administration.

The objection, that no man could be a Judge *de jure* in a court without a competent knowledge of the whole proceedings, was admitted to be true, in an inferior Court of Judicature; but not applicable to the House of Lords, inasmuch as that Supreme Court was liable perpetually to change its Members. And supposing the new Members ignorant of the proceedings already had of the impeachment depending, what inconvenience could arise from that circumstance, when copies of the whole evidence were printed? They need only refer for requisite information to the Journals. They had a right to judge from the Minutes, on the fidelity and accuracy of which they might always depend, since they were distributed not only among those Peers who were present at the taking of the evidence, but among those who were absent, for their information. That an impeachment was an extraordinary case, which did not admit of being conducted by the same rules which governed an inferior Court of Judicature. In the one case, judgment was formed upon printed evidence; but in the other, *visu voce* evidence was certainly requi-

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site. And were the rules of the Court of King's Bench to obtain in the House of Lords, the question would be wholly at an end, and the right of impeachment at once annihilated; since it were better to file an indictment in the one, than prefer an impeachment in the other. But the principle of impeachment was, to bring delinquents to justice, who would have escaped, if tried according to the ordinary rules of Courts of Judicature. That the practice of the House of Lords was incompatible with that of other Courts, in regard to *viva voce* evidence and decision, without separating. Notes were in constant practice, and written evidence consulted, without which it were impossible, in cases of impeachment, to reduce under one view the whole body of the evidence; for there were few instances in which impeachments did not occupy some days & written evidence was then as indispensable in a trial of ten days, as of three years. But it was said, that in a long impeachment, in consequence of the constant change of Members in the House of Lords, some who had been accusers became Judges. In reply it was observed, that there was no period of prorogation to which the same objection would not apply. The Members who were so circumstanced, certainly could not be deprived of their judicial powers; at the same time, the exercise and application of those powers remained at the sole disposal of their own feelings and consciences. It was an unavoidable circumstance incidental to the nature of such a proceeding as an impeachment, from which no danger of injustice could be apprehended with any shadow of reason.

That the Court in which the Trial had been conducted, was accessible to all; the reports and papers respecting the evidence were open to general inspection; so that it was entirely at the option, not only of every Member of the House of Commons, but also of every British subject, to remain in ignorance of any part of the proceedings. It was wished it should be understood by all, as an established and incontrovertible principle, that impeachments continued *in statu quo*; inasmuch as a contrary mode of proceeding would be attended with consequences destructive of the privileges of the House, as well as injurious to the party accused. If an offence, for instance, was committed, the conviction of which required proceeding by impeachment on the eve of a dissolution of Parliament, the prosecution might be postponed until the meeting of a new Parliament, in order to avoid a repetition of the proceedings; the consequence naturally to be apprehended would be, the escape of the delinquent. If, on the other hand, an impeachment had been carried on for such a considerable length of time as to exceed a dissolution of Parliament, the repetition of the proceedings in that case might materially impede the progress of other public business. The death of a witness, in the mean time might considerably affect the state of the evidence; and an impeachment, by that mode of proceeding,

proceeding, be converted into an engine of oppression and injustice. Suppose the party impeached to have made some progress in his defence, his accusers might possess sufficient influence to procure a sudden dissolution of Parliament; the consequence might be, a fresh accusation against him, fabricated out of his own defence. By such a nefarious proceeding, he might continue to be the object of public prosecution all his life, without the possibility of being pronounced either innocent or guilty. An impeachment, therefore, must continue *in statu quo* after a dissolution. The House of Lords could not proceed to judgment, unless the House of Commons prayed it; in like manner, as the Court of King's Bench, on a conviction on a criminal information or indictment preferred by the Attorney-General, would not give judgment until that officer came into Court and prayed it.—That in ancient days, the Parliament was dissolved, or expired, at the end of a single session; but as election petitions and other public business increased, it had been found necessary to increase the duration of Parliaments. And in defining the distinction of the rules of proceeding in the Courts of Law and the Court of Parliament, it was said, that in the former, the whole power of the Court was derived from the Crown; but in the Court of Parliament, all the power was derived from the People.

The House of Lords had been admitted to be a permanent Court of Judicature. In all impeachments, the accusing party virtually, though not identically, was the same after a dissolution as before; for it would be ridiculous to contend that the great body of the people, in whose name, and on whose behalf, the Articles had been carried up to the House of Lords, had sustained any material or assignable alteration. As no real change, then, had happened either in the tribunal or prosecutor, it was clear that whatever was actually criminal six months ago, had not become less criminal from the interval which had taken place. The primary law of right, the true object of all human legislation, and the criterion of its excellence, was neither to be affected by lapse of time, nor difference of situation: and upon what principles of reason, or of justice, should the chances of escape be multiplied to the guilty, or the tortures of imputed guilt prolonged to the innocent, because the King might be advised to call a new Parliament?

But there was another consideration, which arose out of the case of the Earl of Danby. That Minister had been impeached by the House of Commons in 1678, and, after considerable delays, had pleaded the King's pardon. Charles the Second told his Parliament, in the most express terms, that he had given Lord Danby his pardon under his broad seal: that if that pardon should be found defective in form, he would renew it, again and again, till it should be perfect; for he was determined to protect him, as he was not criminal (and his Majesty had assigned not a very constitutional

reason for his innocence), having acted only in obedience to his orders. That was precisely the sort of case which an impeachment was peculiarly calculated to reach. The King could never regularly be answerable for the faults of his government. Ministers alone were responsible; and if they valued their reputation or their safety, would relinquish their situations, whenever the King should be resolved to act in contempt of their advice: the boasted right of impeachment, upon which the House of Commons so justly valued itself, would otherwise be a mockery. If the King, who was not amenable, could affectedly take the blame upon himself and protect his Minister by a pardon, corruption, and every species of political infamy, would be placed beyond the vengeance of an insulted nation. The House of Commons, in 1678, felt that if the plea of Lord Danby were allowed, it would undermine the right of impeachment; a right derived to them from their constituents; to be exercised for their benefit, and not for their own, any farther than as they were a part of, and not distinct from, the great body of the people. They had had no precedent of a plea of pardon, but they had what was better than precedent—they had good sense and principle to direct them. They resisted the validity of the plea with spirit and firmness; and as they were neither to be soothed nor intimidated, the King had recourse to his only chance of screening his favourite from justice, by dissolving the Parliament.—That the doctrine so properly contended for by the House of Commons in Lord Danby's case, had been afterwards solemnly established by an Act, which every one must consider as one of the most happy and sacred Acts of the Legislature, namely, the 12th and 13th of William the Third, (a) which had settled the succession to the Crown upon the House of Hanover; and had enacted, for the better securing the rights and liberties of the subject, that no pardon under the great seal *should be pleadable* to an impeachment by the Commons. But of what use was that salutary clause, if the King, who was restrained from the improper exercise of his prerogative in one mode, might eventually produce the same effect in another—by dissolving the Parliament? It was true, that in some respects the present times did not resemble those of Charles the Second, and that no man would be found rash enough to advise the dissolution of a Parliament for so infamous a purpose. And though the Legislature had wisely declined to mark out the exact limits within which the exercise of the Royal prerogative should be confined; yet the enlightened state of the country had sufficiently ascertained, for all wholesome purposes, the boundaries beyond which discretion would not incline it to proceed. Such was the fortunate, the glorious situation in which they were then placed; but, as the peculiar guardians of the rights and liberties of the people, their duty called upon them to extend their political views beyond the contracted space of

(a) c. 2. s. 3.

their own natural existence; and to take care that posterity should not suffer, because they felt and rejoiced in their own security.— That it had been well observed, in opening the business, that the House were in a Committee, in one of its great superintending capacities, namely, in the Committee of Courts of Justice: and it was the nature of the Court, and the circumstance of the House of Commons itself being the prosecutor, which could produce a doubt. But when the case was stated, it would prove more clearly the necessity of standing upon their privileges, and only admitting the precedents (not decisive) of other Courts, and of the House of Lords, as illustrative of the great constitutional question. Suppose the Court of King's Bench, which obtained jurisdiction in civil suits by the fiction of the defendant being in the custody of the Marshal of the Marshalsea; or the Exchequer, whose civil jurisdiction was obtained by feigning the plaintiff to be the King's debtor, were to say, "We will no longer admit the operation of those fictions; fictions which the wisdom of our ancestors had contrived in order to introduce powers equal and co-ordinate in the distribution of private justice, and to give three places, instead of the Common Pleas alone, to decide on the property and personal rights of individuals;" whereby, among other wise regulations, justice had been brought to a higher degree of perfection in this country, than in any other in the civilized world; if the Judges of those Courts were to disregard those useful fictions, and thus abridge the means of justice, by shutting up two of the sources from whence it flows, would not the House of Commons inquire; would they not by their anathemas, either in the form of Resolution, of Address, of Impeachment, or some other constitutional mode of exercising their inquisitorial power, compel those Judges to do their duty? So in the present case; Could the Commons sit by and see their day of trial passed over unnoticed, the fiction of a dissolution operating, it was hoped inadvertently, on the Lords, to put the impeachment of a great State criminal aside, without enquiry and resolution, founded on their known and undoubted privilege? a privilege similar to that which founded their inquiries into the conduct of the inferior jurisdictions, and which only differed in this, that in the case of the Lords it was one supreme power in conflict with another, without any third authority to decide between them, and therefore more purely and emphatically a question of privilege. That they stood upon the best and soundest precedent in the history of the Constitution, when they determined not to go into a Committee to enquire into precedents, where their privileges were clear and material. It had been agitated in 1679, whether a pardon was pleadable in bar of an impeachment. The Commons, when called upon by the Lords to argue the question at their bar, refused to argue it, because it was so clearly interwoven with the Constitution, and so essential a privilege, that to argue was to doubt; and to doubt, almost an abandonment

donment of the right.—The resolution of 1673 was again adverted to. Upon the face of the order of the Lords to inquire in 1673, and on the Report and Resolution founded on that Report, a clear distinction was taken between the proceedings of the House of Lords in a judicial and in a legislative capacity. In particular the Report of the Committee said, that “*any business in which their Lordships act as a Court of Judicature, and not in their legislative capacity, continues in statu quo from session to session.*” And the Resolution on that Report said, that *businesses* continued.—What *businesses*?—Undoubtedly the businesses referred to by the Reporting Committee; of judicial, as contradistinguished from a legislative capacity. And that resolution, though proceeding on various precedents, did not make, but set forth the real constitution of the Court of the King in Parliament; which was the true, real foundation for the continuance of an impeachment; namely, that it was a constantly existing Court; and although from dissolution, or other cause, it might not be sitting to do justice, yet it was always open to receive appeals and writs of error. Many cases were in the law books, which shewed that a writ of error might be brought *ad proximum Parliamentum* during dissolution, as well as *ad proximam sessionem* during prorogation; which proved the Court of the King in Parliament, which was the Court in which the Commons impeached, as well as that in which error was tried, to be a constantly existing Court; which was also founded in the very origin and source of the Lords’ jurisdiction.—That the identity of Parliament was gone, and that the House sat under a new authority, was denied. The Lords, it was said, had been properly styled the *hereditary Judges* of the kingdom. Why?—Because they derived their jurisdictions from their patent of Peerage, not from the writ of summons on dissolution, or proclamation to meet in Parliament after prorogation. That the patent of Peerage, to the Peer and his heirs for ever, according to the nature of the limitation, gave to him and his heirs of full age, as each succeeded, a right to act as a Judge in that supreme Court of the King in Parliament. This was so clear a right, that no power could deprive him of it; for it was expressly laid down by Lord Coke, and admitted by every lawyer, that the Peer was intitled to his writ of summons to Parliament; and if not sent to him, he might go, demand, and take it from the office. That the writ, or patent, was the source of judicial power to the Peer and his heirs, for ever; who was thereby constituted an *hereditary Judge*; exactly as the writ or patent to a Judge in Westminster Hall, for life, and for the life of the King, gave judicial power to the Judge. The power once given, could not be taken away by the Crown, during the life and good behaviour of the Judge. That of the Peer only ended by extinction of the Peerage, or forfeiture to the laws. The Judge’s power ceased (before the first year of the present King,)

King) with the demise of the Crown; but the judicial authority of the Peer did not. Why?—Because it was hereditary. That in the seventh Report of Lord Coke, respecting the discontinuance of process by the demise of the Crown, it was expressly laid down, that process by the Sheriff of London does not abate, nor any heritable jurisdiction. Why?—Because the authority was independent of the Crown; whereas the proceedings in Westminster Hall did abate; subject, however, to revival. Why?—Because the authority which gave birth to the jurisdiction was gone; whereas the jurisdiction of the Lords was in perpetuity. No act of the King could take it away, no act of the King could therefore abate it. The authority was given with the patent of Peerage; the day or time to exercise it, by the writ of summons, to meet at the beginning of a Parliament; or of the proclamation, to meet at the beginning of a session. Thus the day of meeting appointed by the King, at pleasure, gave the time for exercising the jurisdiction of the Court, stiled the Court of the King in Parliament; just as the common law, by giving the Term to the Judges of Westminster Hall, gave the time for exercising their judicial powers. The Judges in Westminster Hall could no more exercise jurisdiction *in Bank*, (interlocutory matters done in chambers being different) out of Term, than the Court of the King in Parliament could, when Parliament was in prorogation or dissolution. But the King could abridge neither jurisdiction, at the times allotted for it, by law and practice. He could not withhold a Judge, or impede a cause in the King's Bench; he could not dissolve a cause, or withhold a Peer in the Court of the King, in Parliament. In short, it was a Court perpetually existing; and Lord Hale, whose authority, had been so much relied on, on the other side, said in the case of *Sedgwick and Goston*, reported in 1st Modern (a) in the year 1673, that the Register of writs contains a *scire facias* for a writ of error *ad proximum Parliamentum*. The Lords therefore, when they resolved that judicial matters survived in *statu quo* from session to session, in 1673, considered session and Parliament (as it was) to be one and the same thing; not only on the force of the precedents there cited, but on the reason of the thing, derived from the nature of the jurisdiction; considering it as a Court, which though, like all other Courts, it had certain times of acting, yet, like all other Courts, it had a constant existence, and could not be annihilated. Historical anecdote ought to be consulted, in explaining decisions and precedents. Who would abandon history, as a mean of clearing doubtful cases? The characters of the Judges who decided, was material in the judgments of courts of law; so was the character of the times, in parliamentary precedents. On the precedent of 1673, history was silent; but the silence of history was an important ingredi-

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(a) 106.—3. Keb. 256. S. C.

ent in the case of 1673. Research had been made in vain, into all the histories of the times, for the origin of that important resolution : but what had been looked for in vain in the histories of the times, had been found in the law books. From the Restoration, to the year 1673, it appeared by many of the law reporters, that many cases, respecting the operation of prorogation and dissolution, on writs of error and appeals, had taken place ; doubts had arisen, and the Courts knew not how to decide. The resolution of 1673 must therefore have been a rule to settle those doubts ; a rule, taking its rise, not out of impeachment, party agitation, or political spirit, but out of mere questions of private right and private property, uninfluenced by passion or violence. And what did that calm, mild, resolution, originating in peace, not springing from discord, mark out ? That the Court of the King in Parliament, was a constantly existing Court, whose judicial proceedings were not touched by the exertion of prorogation, but remained *in statu quo*, from session to session, which was the same as from Parliament to Parliament.

To rescue from abuse the resolution of 1678, it was said, that instead of being stated insidiously, it was stated fairly and correctly. Had the matter of impeachment been coupled with writ of error or appeal, it would have been insidious, because it would have been setting forth that as a principle, which was merely a conclusion. In that resolution it was fairly stated, held out singly, disunited from other judicial proceedings, in order to provoke consideration. It was desired by the Lords' resolution of 1678, that the Committee should, as well as writs of error, consider the state of impeachments ; and it was resolved upon the report, substantively and distinctly, that dissolution of Parliament did not alter the state of impeachments ; that is, that the continuance of impeachment after dissolution, was a corollary, flowing from the state of other judicial proceedings. As to their citing no precedent for the proceeding, the observation was equally without foundation. The Committee of 1678 referred to the Journal 1673 ; which states precedents, not only of civil cases, but, as had been observed, of criminal cases, and of criminal cases subsequent to the act of Henry the Fourth. Those antecedent, however, were as good authority to the present point, as those subsequent. The object of the act of Henry the Fourth was to abolish criminal proceedings before the Lords, at the suit of individuals ; till that time they were legal ; and by the precedents they appeared to have endured from Parliament to Parliament. At that time of day if they endured from session to session, they endured from Parliament to Parliament ; for it was admitted that in the early times of Parliament, there were no prorogations ; at least none appeared on record, previous to the reign of Philip and Mary. Those cases therefore, whether prior to or since the time of Henry the Fourth, established, that criminal proceedings begun in one Parliament,

were carried on in subsequent Parliaments, and did not abate. But it had been endeavoured to shew, that the Parliament of 1678 deserved no credit! a Parliament which, next to that which settled the Revolution, and that which seated the House of Brunswick on the throne, deserved more of posterity than any Parliament on record. It was not right to consider Parliament by the character of the times, but by constitutional acts, in their legislative and deliberative capacity. In that view, there was not an important or material privilege of personal freedom, parliamentary independence, or constitutional principle, afterwards enacted and enforced at the Revolution, which was not enforced and carried by the House of Commons in 1678. All the seeds were sown in that Parliament, which afterwards grew to maturity. It passed the *habeas corpus* act;—it resisted Lord Shaftesbury, who, as Chancellor, had attempted to regain the power of trying elections, and judging of the right of Members to their seats; and thus, by a second struggle, fixed that invaluable privilege for ever. It resolved, not on precedent and record, but on the clear unalienable rights of a free constitution, and the independence of inquisitorial power (without which inquisitorial power was a mockery)—that a pardon was not pleadable in bar of an impeachment;—that a Lord High Steward, an officer named by the Crown, was not a necessary part of the Court of the King in Parliament; which, if it had been necessary, empowered the Crown to stop an impeachment *in limine*, by refusing to appoint that officer; and lastly completed the great work of inquisitorial independence, by deciding that a dissolution did not annul an impeachment. The resolution of 1678, therefore, was not only sound and just in itself, but was the act of a Parliament, whose reputation stood as high, for constitutional doctrine, as any in the annals of our history. With regard to the precedent of 1685, if, instead of having passed in times when a servile House of Lords, and a packed House of Commons, chosen by boroughs deprived of their legal rights, acting under a bigoted and misguided Prince, that resolution had passed in the best of times, and under the most perfect Parliament, it would amount to no authority whatever; because it only removed one resolution, without putting another in its place; and in so doing left the principle entire, for it did not venture to affect other judicial proceedings. If so, it was like reversing a rule of court;—(rules which Courts of Judicature were competent to make, to advance justice or regulate proceedings;)—but which could neither make law nor annul it.

The cases at common law, confirmatory of the continuance of an impeachment, were again alluded to: and first, the case of Lord Danby, in Skinner's reports *. In that case, Lord Holt was counsel at the bar, and Jeffries the Judge came down on purpose to do the

job of the day ; and yet he, who was not fettered by any principle of duty, who could foresee all the consequences of admission, admitted that all that was done was to enlarge Lord Danby's custody, and that upon the meeting of the new Parliament, they might proceed to the trial of Lord Danby. So far there was the authority of Jeffries, that instrument of prerogative and oppression; that impeachment endured from Parliament to Parliament. The next case in the books (from Carthew's reports †), arose on the application of Lord Salisbury to be bailed, in 1690. Lord Holt, counsel for the prisoner in the former case, was now Chief Justice of the King's Bench, and presided at that application ; and he, who knew exactly all that had passed, said, that commitments by the Peers endured from Parliament to Parliament ; that Lord Danby being bailed to appear at the next session of Parliament, was an affirmation of the commitment; and a plain proof of the opinion of the Court at the time, that the commitment was not avoided or discharged by prorogation or dissolution. In 12th Modern, 604, Lord Holt says (by way of illustration), " If an impeachment be in one Parliament, and some proceeding thereon, and then the Parliament is dissolved, and a new one called; there may be a continuance on the impeachment." Holt, who was counsel for the Popish Lords in 1679, had twice, as Chief Justice, delivered that doctrine ; and was; perhaps; of all the Judges who ever sat in Westminster Hall, the Judge whose authority was of most importance in a point of Parliamentary privilege ; he who had been led to a full consideration of the privileges of both Houses; and had opposed as a Judge in Westminster Hall the privileges of each (a). So that if any cases deserved authority; those deserved authority; as being delivered by a Judge; who had more means of information on the particular case, than any person of the times ; who was not afraid of combating the privileges of either House of Parliament ; whose authority therefore, on a question of that kind, might be deservedly reckoned higher than that of any Judge who had ever sat in Westminster Hall ; because if he had prejudices; they were prejudices unfavourable to the privileges of Parliament, when set in opposition to the Courts of Westminster Hall.

It had been argued, that the present House of Commons must be supposed totally ignorant of the whole which had passed, and therefore incapable of going on with the prosecution. A great constitutional principle, however, was not to be decided by extreme and abstract cases; but by the real solid principles of reason and law, applied to the conduct of men; to the principles of the constitution, and the

† 132.

(a) See the case of the King v. Knollys, 1. Ld. Raym. 10. and Ashby and White, 2. Ld. Raym. 938. 6. Mod. 45.

existing state of things. Perhaps the best way of answering one extreme case, was by putting another. It was admitted, that prorogation did not annul an impeachment; yet, it required no stretch of imagination to put a case, where prorogation should work the exact physical impossibility of going on, which was not actually, but only politically true (if true at all) in the case of dissolution. Suppose Elizabeth, whose power as to holding Parliaments was not constrained by any act of the Legislature, instead of maintaining the consequence of this country among the other Powers of Europe (which created public necessities, and obliged her to hold Parliaments), had been, like her grandfather, Henry the Seventh, frugal, parsimonious, unambitious, living on the income of her Crown lands and hereditary revenue;—the Parliament which met at the beginning of her reign, might have been continued by prorogations to the end of it; and an impeachment might have taken place at the beginning, which, according to the necessary admission on the other side, must have survived to the last year of her reign, entire and unabated. During the three-and-forty years of that reign, it was hardly supposable, by the course of nature, but quite certain from the fluctuation of representation, that any one Member of the Parliament of the first year, would be in the Parliament of the last; yet the law was admitted to be, that the impeachment would not abate, provided the Parliament was prolonged for forty-three years by prorogation, but that forty days of dissolution annihilated it; yet the prorogation of forty-three years would leave no one Member, nor no one vestige or trace of the proceeding. That a dissolution leaves in Parliament in general, by all observation on changes in Parliament, all or most of the leading men; all whose situation leads them to conduct affairs, or guide the business of Parliament. From which extreme case was to be derived this important observation—the whole was a question of expediency. That the necessity of ending the impeachment did not arise from dissolution; because the new House of Commons, being still the legal organ of the people of England, who never die, could as well express their sense in the new, as in the former Parliament; and in a new Parliament, the same, or very many of the same persons were returned, who did know the facts, who had conducted the business, and therefore who could decide upon the expediency of proceeding; whereas, after a long prorogation, such as had been supposed, the Members being dead, gone, or retired, all memory and trace of the proceeding being obliterated, the expediency was to end it.

But conceding that prorogation did not annul an impeachment, had given up the question; for there was no distinction, in the opinion of lawyers, or in the thing itself, between prorogation and dissolution. Whether Parliament were considered according to its personal,

sonal, deliberative, legislative, or judicial functions, dissolution and prorogation were the same. If either House of Parliament, in its deliberative capacity, was engaged in any investigation, dissolution put an end to the proceeding; so did prorogation. If a legislative act was in its progress, dissolution put an end to that measure of legislation; so did prorogation. During the session of Parliament, and coming and going, each Member had personal privilege; which privilege was put an end to by dissolution, as well as by prorogation. But as to judicial proceedings, it was the reverse;—they continued. A writ of error was, confessedly, not ended by prorogation; neither by dissolution. Why? Because prorogation and dissolution were the same in law. An appeal was not ended either by prorogation or dissolution. And the question now was, Whether an impeachment, that great act of inquisitorial power, which controuls Ministers and Judges, and protects the constitution,—in its nature judicial, —in its proceeding analogous to the trial of a Peer in a Court which never ceases to exist (though its time of acting might be interrupted at the will of the Crown), was to be an exception to this great general rule;—whether that, without which all the rest would be useless, should bend to a power, which shook none of the others; —whether, while a cause between two individuals resisted the storm of prerogative, and in the shape of a writ of error survived dissolution,—a cause instituted by the representatives of the Commons of England, for themselves and all the Commons of England, should give way to that power?

From the analogy of the death of the House of Commons to the demise of the Crown, it could not be argued that the record was gone; because on the demise of the Crown, the proceedings on an information or indictment only abated; the information itself remained. It was asked, What they meant to do with the record? Was it to remain unacted upon? Was the accused to remain for ever under it? or, Was there to be a *noli prosequi* by the Commons? or, Was there to be a proceeding? If a *noli prosequi*, of course it might as well abate; for whether a thing ended of itself, or could not be carried on from want of knowledge in the prosecutors, was one and the same thing. Was it to be carried on? If it was, that either supposed knowledge, or the means of acquiring it. But the record remained: and why should not the proceeding upon it remain? Because, by the demise of the Crown, proceedings on an information abated.—But what sort of proceedings? Those which were preparatory to trial; the plea, and what are called, in the language of Westminster Hall, the continuances;—proceedings merely preparatory to impanelling the jury. Whereas, in the case of that impeachment, the Lords were a jury impanelled to try the cause of Mr. Hastings;—a jury who did not fall within the rules of

other juries, but who were equally known to the constitution as those already described; and who could only be discharged from their duty, like all other juries, by a verdict. It could not with propriety be compared with the common trial by jury. When a jury was impanelled to try a cause, a Judge presided—the Judge took notes, but there was no stop to take down the question—no stop to receive the answer—no form which made the evidence, as it were, a record—all was done on the general impression, and, as it were, *uno flatu*. The jury could not separate till they had given their verdict; could neither eat, drink, nor take refreshment; and if they retired, must retire in custody of a bailiff, till they pronounced upon the prisoner whom they were impanelled to try. It was not so in the Court of the King in Parliament; there the Court adjourned and continued *de die in diem*,—*de sessione in sessionem*, and, as was contended *de Parlamento in Parliamentum*; and their proceedings and forms were all calculated to suit that constitution. The evidence was taken in a different manner. The question, instead of being asked of the witness, was put to the Court by the Manager; the Chancellor presiding, put the question to the witness; that question being first taken down by the clerk, who likewise, before another question was put, took down the answer given by the witness. Thus, not the general effect, but the precise terms were taken down, and preserved for the benefit of the Court; that as well those who were not present, as those who from death, creation, &c. found their way into the Court, might legally give judgment of condemnation or acquittal. Therefore, if the argument, founded on the demeanor of a witness not being seen by the prosecutors, had any foundation, it applied more strongly to the Court: for if a person might judge, who had not seen a witness examined, surely the prosecutor might ask for judgment, under similar circumstances.

Hence the Court in which the Commons impeached, was the Court in which a Peer was tried; the same Court which tried writs of error; which in no case required the King to supply it with powers to enable it to act; but possessed those powers inherently, in its own nature and constitution. The Crown gave it a day; but in the language of Mr. Justice Foster, it openeth at the beginning, and shutteth at the end of every session, as the King's Bench openeth and shutteth with the Term.

That in a question which concerned the safety and welfare of the people, every consideration, except what had a tendency to promote these great objects, became superseded: *Salus populi suprema lex, prima lex, media lex*. To those who were only ordinary Members of Parliament, the rights of the Commons were every thing. They took it for granted, that what they possessed in favour of their constituents, was lawfully possessed; that what was never disputed there, ought not to be disputed any where. They employed argument
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and research to defend their right against those who attacked them, not to raise questions amongst themselves against themselves; or to furnish offensive weapons to their adversaries, by teaching them to doubt the legality of their best-founded claims.

That the Judges, in all the Courts, take notes, not only for their own use, but for the instruction of the Jury, and summing up of the evidence. It was singular, that things provided as aids to the known frailty of memory, should be alledged as reasons for rejecting memory so assisted. How came the memory to be worse for that, which was always done *in perpetuam rei memoriam*?

Charles II. himself, in his speech from the Throne, expressly said to his new Parliament, that he would not discharge the Earl of Danby, because he was under impeachment by the last Parliament, and ought to be tried in the new; a declaration which shewed that the King acted on the clear, known, recognized law, not on any claim of the Commons. The House afterwards took it up on the same ground. They sent word to the Lords, to remind them of the depending impeachment of Lord Danby. The Lords take it into consideration, and solemnly adjudge, that an impeachment is not discontinued by the dissolution of Parliament. It was not considered as a right regained or recovered; it was the clear, indubitable right of the Commons, in which the Lords acquiesced.

Were they satisfied with a bare acquiescence? When Lord Stafford was brought to trial, he pleaded the discontinuance. Did the Lords yield to it? They would not so much as suffer it to be argued. On the foundation of that privilege, Lord Stafford was tried, condemned, executed, and by the attainder his whole line of succession cut off. Should that which had been sufficient to attain and degrade for ever, one of the noblest families in the world, not be sufficient to support the right of maintaining a temperate process, for bringing to legal judgment one India delinquent?

The High Court of Impeachment was composed of the hereditary branch of the Legislature—the Lords of Parliament; whose authority did not depend on the sitting of Parliament, although during the sitting of Parliament they exercised their authority in judicial proceedings. Like the Judges between Term and Term, they did not in the recess exercise their functions, but in that recess their functions were not extinguished. The meeting of Parliament was to them, therefore, no more than notice from the Crown to proceed in the exercise of their privileges, but which the Crown could neither take away, abridge, nor render void. What was the case of the prosecutors, and what was the right? The prosecutors were the Commons of Great Britain, of whom the Commons House of Parliament was the organ and the instrument. The great constituent body of the people of England possessed the accusatory right of impeachment incessantly;

incessantly; a right necessarily and physically existing at all times; which could neither be taken from them, nor abridged by any change which they might make in their agents the House of Commons, whom they chose to conduct such impeachment. If, therefore, neither the judicature, before whom the matter of impeachment was to be tried, nor the accusers on such impeachment, were either politically or physically annihilated by dissolution; if it was true, that though the means of acting were for a time suspended, the right remained;—it followed, that every judicial proceeding in which they happened to be engaged before such a suspension took place, revived on their meeting again in the proper capacity to put in motion their inherent rights; and that during every such interval, every such proceeding must be still depending in the state in which it was left.

It was remarked as a singular circumstance, that when their own Journals were free from any opinion, much less any instance of denial, they should be referred to the Journals of the House of Lords, to learn what were the privileges of the House of Commons. That there was not one single *dictum* on the Journals of the House of Commons against the doctrine, not even a surmise. What was the popular argument advanced for the discontinuance of the impeachment? Merely that the evidence could not be known to the accusers personally, and that they must trust to written minutes, of the truth of which they were uncertain. What was all this appeal to the heart, on the duty of hearing evidence *vivâ voce*, instead of reading it, when truly written? Was it to be established as a principle, that to the pure administration of justice, memory must alone assist the judgment, unrefreshed by minutes? If an impeachment should last the whole possible length of a Parliament, the memory must hold out, as they could not conscientiously demand judgment, if their recollection was assisted by referring to the notes which had been taken; and unless they possessed memories of that retentive kind, they were to be deprived of all exercise of judgment. Why should they, who had only to make up their minds on the evidence, to justify them in demanding judgment, require more precise means of knowledge than the noble Lords who had to give judgment? Why set up a wild theory against plain sense? If they were not to judge on evidence so taken, in what a predicament did they place the Sovereign? To him, both in the exercise of his gracious prerogative, that of mercy, as well as in that of his most afflicting duty,—enforcing the execution of justice,—the chief Magistrate of the kingdom had only written evidence, taken by others, to trust to. His Majesty could only judge from what he read, or from what he was told; yet it was never imagined, much less imputed to the exercise of those Royal prerogatives, that the Royal judgment had been led by defective evidence; which

which must be admitted, unless it should be stated that his Majesty was always, in fact, present in every Court, and master of every part of the evidence. Again were the times of Charles II. alluded to, They were not, it was said, bad times in parliamentary law, nor could any precedent derived from them be suspected merely on that account. The fact was, that the times, in a constitutional point of view, were good. All that could be charged upon them was their credulity. The people, harrassed and alarmed by repeated attempts on their liberty, were perhaps too ready to listen to those who wished to take advantage of their fears; but while some of their acts, viewed coolly, and at a distance, might be blameable, the principle on which they acted was good. The condemnation of Lord Stafford, viewed, as we were now enabled to view it, divested of fear and credulity, and convinced that Oates and Bedloe, the principal witnesses against him, were impostors, we must naturally lament. But every man who had perused the printed account of that trial, must admit that it was regular in form, and that the verdict of his Peers, believing, as they did, the evidence of Oates and Bedloe, was a just verdict, such as they were bound in conscience to pronounce. In those times, which were reprobated as incapable of affording a precedent fit to be followed, every question necessary to stop an impeachment, by the exercise of prerogative, had been tried; and all had been baffled by the vigorous and constitutional exertions of the Commons, and ever since completely settled. The King first tried to stop the impeachment by refusing to appoint a Lord High Steward. The Commons contested the point, agitated it with the Lords, and it ended in settling the commission of a Lord High Steward, by inserting words, which have ever since stood in the commission, and which make the Lord High Steward not a necessary part of the Court. Thus the Commons, without an act of Parliament, established that the King could not stop an impeachment by refusing to appoint a Lord High Steward; because that office was determined to be unnecessary. The King next tried to stop the impeachment by granting a pardon to Lord Danby. There again the prerogative of the King was routed by the privilege of the Commons. The Lords too disallowed the pardon, as a plea in bar; and such a measure had never since been attempted.

Disappointed in all those means of saving Lord Danby, the King resolved to dissolve the Parliament. Here again he was foiled. The new House of Commons took the business up with the spirit of the former; and arguing on the true principles of the constitution, enforced upon the soundest doctrine and clearest precedents, that notwithstanding dissolution, an impeachment remained *in statu quo* to be proceeded on by the new Parliament. The guilt of Lord Danby was, perhaps, as much the guilt of the King, as his own. The King had employed his favourite to sell the interest of his people to
a foreign

a foreign power, and to barter away the dignity of his Crown for a disgraceful pension to himself. Implicated in the crime, he was naturally anxious to protect the instrument of it, and for that purpose resorted to every exercise of his prerogative, which the advice of his Minister, or his own ingenuity, could suggest. Every one of his measures on that occasion, had a direct parliamentary condemnation. Fortunate it was for the country, fortunate for posterity, that the King had had recourse to those manœuvres; because it had been the means of establishing beyond a doubt, that no shift or evasion, no abuse of prerogative, no collusion between the Crown and the criminal, could defeat an impeachment by the Commons.

Of the times in which the resolution of 1678 was made, the opinion of men who spoke of them, without reference to any particular question, but on a general view of our history and constitution, would far outweigh all that had been said, as applicable to the present case. Judge Blackstone, whose opinion was justly in high esteem, had said, that the Parliament known by the name of the Long Parliament of Charles the Second, was deserving of the highest praise in a constitutional view. In the body of his work, he enumerates many different regulations, which were the work of that Parliament; and says they demonstrate this truth, “that the constitution of England had arrived to its full vigour, and the true balance between liberty and prerogative was happily established by law, in the reign of King Charles the Second (g).” And in a note on that passage, he says, “The point of time at which I would chuse to fix this *theoretical* perfection of our public law, is the year 1679; after the *habeas corpus* act was passed, and that for licensing the press had expired; though the years which immediately followed it were times of great *practical* oppression (b).”

In settling every contested point of law, we should first look to usage and then to reason. That there was a great distinction between the ordinary law, in the common courts of justice, and the constitutional law. For the former we should look to usage, where that could direct; but for the latter, to reason, in preference to usage; because in ordinary cases *certainty* was of more value than soundness of principle; but in constitutional law, soundness of principle was every thing. Certainty of usage, on a constitutional point, if it failed, served only to increase despair, and to drive to the last desperate remedy, for desperate cases. That the law of impeachment was not to be collected from the usage of courts of justice—for who was it meant to controul? Not only men in high stations, who might commit crimes which the common law could not reach; but first and principally, the courts of justice themselves. If the power of impeachment be rendered nugatory, what security is there for

(g) Com. 4. V. oct. 439.

(b) *Id.*

the integrity of Judges, and the pure administration of justice? Were it to be governed by absurd or iniquitous rules of practice, what abuse could it correct? They would not imagine extraordinary cases of enormity in Judges, but suppose them so devoted to the Crown, as to give such a decision as had been given in the case of *Ship-Money*. Suppose them, as in the reign of Charles II. so pliant to the prevailing party of the day, as to execute Whigs one day, and Tories the next, under colour of law, what remedy was left, if that of impeachment did not apply? Were a Judge even to attain to that enormous pitch of arbitrary wickedness, as to order a man to punishment who had been acquitted by a Jury, there was no mode of proceeding against him but by impeachment. With regard to the force of precedents on constitutional points, had the dispensing power claimed by the Stuarts been decided by precedent, it might, perhaps, have been found to be good. But would any man regard a precedent in such a case? Must it not be perceived, that a Legislature and a dispensing power in the Crown were things incompatible; and that wherever any usage appeared subversive of the constitution, if it had lasted for one, or for two hundred years, it was not a precedent, but an usurpation?

They were told they might proceed by a bill of pains and penalties. What, it was argued, would be gained by that, unless it could be made appear, that a bill of pains and penalties could not be stopped in its progress by the Crown? And though such abuses were not, in general, to be supposed, yet when controul was removed, all abuses were to be supposed. Again they were told, that if a Minister advised the Crown to dissolve the Parliament, to get rid of an impeachment, they might impeach him again. By the same rule he might advise to dissolve them again; and so they might go on, impeaching and dissolving alternately, with no other effect than a mockery of justice. It had also been said, that the points on which the law of Parliament turned, were of such nicety, that none but a lawyer could understand them. The supposed nicety proved the falsity of the argument. Were the case so, how could the law of Parliament be ever understood by men of common education and plain understanding? How could it have been established, by men of still more ordinary education, who composed the majority of the House of Commons, when the theory of the constitution was developed and explained? But they had, it seemed, no knowledge of the proceedings, on the impeachment, during the late Parliament;—there was no evidence on which they could judge, whether any thing had been proved by the Managers appointed by the late House of Commons. It was somewhat strange, that professional men should be so profoundly ignorant of what was known to all the world beside. They could listen only to oral evidence; the minutes of the evidence taken down and printed by direc-
tion

tion of the Lords for their own information, were to lawyers of no use whatever. That one learned gentleman, who unfortunately had not attended the trial; who had not heard the evidence; who had no materials on which to form his judgment; who could not suffer himself to read written minutes, or written evidence, such as composed the greater part of the evidence on the trial; and who was so conscientious, that he would not, as an accuser, pray judgment against a man who, for any thing he knew, might be innocent; had asked how he, as a Member of the House of Commons, could go to the bar of the Lords, and demand judgment against Mr. Hastings, supposing him to be found guilty? To this it was answered, that when that learned gentleman came to be Attorney General, he might with the greatest propriety move the Court of King's Bench for judgment against all persons convicted by his predecessor in office; and that on much weaker evidence than the minutes of the impeachment; on no other evidence than a copy of the record; and when he came to be a Judge, might even pronounce judgment on what might be considered as still weaker evidence, namely, the notes of a brother Judge. It was well known that nine-tenths of misdemeanors were tried at sittings, and the record being returned to the Court from whence it issued, sentence was there pronounced, by Judges who had heard no part of the oral evidence—who had seen nothing of the demeanor of the prisoner, or the witnesses—who had no knowledge whatever of the case, or of its circumstances, but what they derived from the notes of the Judge who tried the cause. Affidavits, both in extenuation and aggravation, might be, and frequently were, produced and read; and on that sort of evidence, which was thus gravely represented by professional men as no evidence at all;—on the written evidence of a note book, with the addition sometimes of written affidavits; on evidence of such authority (which, if the few whose business it was to understand it best, were to be believed, ought not to be of force to pluck a feather from a sparrow's wing), would learned gentlemen, when advanced to the Bench, decide, whether a fellow-subject should be fined a shilling or ten thousand pounds—whether he should be imprisoned in the King's Bench for a week, or in Newgate for three years. That it had been asked, if all their proceedings did not cease with a dissolution? Precisely those, it was answered, which ceased on a prorogation. On a prorogation, all votes of money, all bills depending, fell to the ground. So they did on a dissolution. By prorogation, the state of an impeachment was not affected. No more was it affected by a dissolution. During the interval occasioned by either, the High Court of Parliament could not sit, any more than the Courts of Common Law, in the interval between Term and Term.

When

When Parliament met after either, judicial proceedings were taken up *in statu quo*, just as in the Courts below after a vacation. In this manner had the proceedings on the impeachment been suspended, by every prorogation of Parliament, and the Committee of Managers dissolved. After prorogation, the Committee had been re-appointed, and the proceedings on the trial resumed. That there was no difference between the present situation of the House, and its situation after any of the prorogations since the trial commenced;—except that having been sent back to their constituents, they might more properly review their former proceedings, to see what they would abide by, and what they would abandon. That by the act of 1773, for enquiring into offences committed in India, it was provided that various parliamentary proceedings, necessary for that purpose, should continue from Session to Session, and from Parliament to Parliament; but not one word was said of impeachments. That was no casual omission, but an omission on principle. It was in the contemplation of the framers of that act, to include impeachments; but on the advice of the late Mr. Dyson, whose knowledge of the law of Parliament had never been questioned, they were expressly omitted, that the undoubted right and privilege of the Commons might not be weakened, by an indirect admission on their own part that it was not clear.

It had been observed, that as the dissolution of Parliament was generally expected, those who conducted the impeachment, and were anxious that public justice should not be defeated, ought to have brought in a bill to continue the impeachment over the dissolution, when they saw that the trial could not be concluded before it. Those who said so, ought to recollect, that it was not the opinion of the Managers, that the impeachment would be affected by a dissolution. All which on them depended, the Managers had done. They had moved a resolution in the last Session of the late Parliament, that the Commons would persevere in the prosecution of the impeachment till the ends of public justice were obtained; and the resolution had been adopted by the House. What was the conduct of those who thought a dissolution would put an end to the impeachment? Did they apprise the House of it? No—When they saw the House voting that it would persevere in the impeachment, when they knew that a dissolution was approaching, which, in their opinion, must necessarily be fatal to it, instead of bringing forward their constitutional law for the information of the House, when such information might have been useful, they concealed it, and now, for the first time, brought it into action. They had on their own Journals an express declaration, that an impeachment did not abate by dissolution of Parliament; a declaration acquiesced in by the Lords, repeatedly acted upon by the Commons, and never once contradicted by any subsequent declaration; and it was strange indeed to hear those
 who

who had *laid it* down as a principle, that an order of any competent Court, acquiesced in for a series of years, and never afterwards annulled, made law—advising the House of Commons to consult the Journals of the Lords, for the purpose of turning aside the clear and uniform stream of the law of Parliament, as it appeared on their own, for more than a century. Were any man to affirm, in defiance of the act of Queen Anne, that Parliament had no right to interfere with the descent of the Crown—that the act of settlement was not law, and that the House of Stuart, and not the House of Brunswick, had the only legal right to it—no one would feel an apprehension that the proposition might be true; but would desire time to recover from his astonishment, to repress the indignation which it must naturally excite, and to obtain for it such a free and temperate discussion, as might procure the most solid and effectual condemnation of a doctrine so absurd and extravagant. Such a discussion the question before the House had received; and great as were the advantages which the nation had derived from the accession of the House of Brunswick to the Throne, the decision of it was of as much importance to the constitution and the future happiness of the people, as whether the succession should continue in that House, or revert to the House of Stuart. That next to the independent, free-born spirit of the people, the law of impeachment was the best security for the undisturbed enjoyment of their lives and liberties. It was the only peaceable security against the vices of Government; and let no man, by weakening or annihilating that, reduce them to the necessity of having recourse to any other. To declare that an impeachment did not abate by dissolution of Parliament, with a view to prevent the improper interference of the Crown, had been called *muzzling the lion with a cobweb*. After the privilege was asserted and established, the King, it was said, might dissolve the Parliament, when the Lords were on the point of pronouncing a prisoner guilty, or after he had been found guilty and before judgment was given; and so afford him the means of escape; or, he might create fifty new Peers in a day, for the purpose of acquitting a state criminal. All this was undoubtedly true. Though every one would lament to see the power of creating Peers abused, yet they would much more lament to see that power taken away; and it was a possible evil, against which they could propose no remedy. But whenever ingenuity could point out some possible abuse against which they could not provide, were they to give up every security against that abuse, which the constitution had put into their hands? No human form of Government was ever yet so perfect; as to guard against every possible abuse of power; and the subjects of

every

every Government must bear with some. But when abuses became so frequent, or enormous, as to be oppressive and intolerable, and to threaten the destruction of Government itself, then it was that the last remedy must be applied—that the free spirit of the people must put into action their natural power to redress those grievances, for which they had no peaceable means of redress, and assert their indefeasible right to a just and equitable Government. No man would deny, that cases might occur, in which the people could have no choice but slavery, or resistance; no man would hesitate to say what their choice ought to be; and it was the best wisdom of every Government, not to create a necessity for resistance, by depriving the people of the legal means of redress. The alternative every good man must deprecate, as too dreadful in its probable consequences; and whenever sad necessity should urge it on, every individual, who had a heart to feel for the calamities of his country, must deplore the exigency of the times. Nevertheless, they were to watch possibilities in that House with the eye of jealousy; and should tyranny ever be enforced, no doubt the gentlemen of the Long Robe would contradict the sentiments which they had chosen to deliver, by their actions; and prove, by their zeal and activity, that they were as ready to lay down their lives in defence of their freedom, as any description of men whatever. That the right of impeachment proceeding, without abatement, from Session to Session, and from Parliament to Parliament—was the vital, the defensive principle of the constitution; which preserved it from internal decay; which protected it from internal injury; without which every office of executive power, every function of judicial authority, might be exercised or abused, at the discretion or caprice of him who held, or of him who had the right of appointing to it.

The motion was put, and carried, without a division (*i*). At a subsequent time, this important question was debated in the House of Lords, and was attended with the same success. On the 16th May 1791 it was moved, that “A Message be sent to the Commons to inform them that the Lords were ready to proceed on the Trial of Warren Hastings Esq.” which passed in the affirmative, by a majority of 48—Contents 66—Not Contents 18.—(*k*)

(*i*) Vide Parl. Reg. by Debet, | list of the precedents from 18 Ed. 1.
28 vol. fo. 150. where there is a | to 3 Geo. 1.

(*k*) *Id.* 30 vol. fo. 189.

AND

AND thus much in general, touching the great regard that parliaments and the kingdom have had, and that most justly, to the common law; and the great care they have had to preserve and maintain it, as the common interest and birthright of the king and kingdom.

I SHALL now add some few words touching the stiles and appellations of the common law, and the reasons of it. It is called sometimes, by way of eminence, *lex terræ*, as in the statute of *Magna Charta*, cap. 29. where certainly the common law is at least principally intended by those words, *aut per legem terræ*; as appears by the exposition thereof in several subsequent statutes, and particularly in the statute 28. Edw. 3. cap. 3. which is but an exposition and declaration of that statute. Sometimes it is called *lex Angliæ*, as in the statute of Merton, cap. 9. "*Nolumus leges Angliæ mutari (1), &c.*" Sometimes it is called *lex & consuetudo regni*; as in all commissions of *oyer and terminer*, and in the statutes of 18. Edw. 1. cap. . . and *De Quo Warranto*, and divers others. But most commonly it is called the common law; or, the common law of England; as in the statute of *Articuli super Chartas*, cap. 15. in the statute 25. Edw. 3. cap. 5. and infinite more records and statutes.

Now, the reason why it is called the common law, or what was the occasion that first gave that determination to it, is variously assigned, viz.

FIRST, some have thought it to be so called, by way of contradistinction to those other laws that have obtained within this kingdom. As, first, by way of contradistinction to the statute law. Thus a writ of entry *ad Communem Legem*, is so

(1) Seld. Dissert. ad Fletam. 3 Inst. 208. Barring. on Stat. 44.

called

called in contradistinction to writs of entry *in Casu consimili*, and *Casu proviso*, which are given by act of parliament. Secondly, by way of contradistinction to particular customary laws. Thus discents at common law, dower at common law, are in contradistinction to such dowers and discents as are directed by particular customs. And thirdly, in contradistinction to the civil, canon, martial and military laws, which are, in some particular cases and courts, admitted as the rule of their proceedings.

SECONDLY, some have conceived, that the reason of this appellation was this, viz. In the beginning of the reign of Edward III. before the Conquest, commonly called Edward the Confessor, there were several laws, and of several natures, which obtained in several parts of this kingdom, viz. THE MERCIAN LAWS—in the counties of Gloucester, Worcester, Hereford, Warwick, Oxon, Chester, Salop, and Stafford: THE DANISH LAWS—in the counties of York, Derby, Nottingham, Leicester, Lincoln, Northampton, Bedford, Bucks, Hertford, Essex, Middlesex, Norfolk, Suffolk, Cambridge and Huntingdon: THE WEST-SAXON LAWS—in the counties of Kent, Suffex, Surrey, Berks, Southampton, Wilts, Somerset, Dorset, and Devon (*m*).

THIS

(*m*) The old laws of the Saxons make particular mention of the Danish, the Mercian, and the West Saxon laws. And notwithstanding Sir Matthew Hale is supported by the authority of Camden, Spelman, Cowell, Selden, Du Fresne, Phillips, and Tyrrell, yet bishop Nicholson (Eng. Hist. lib. 1. 113. Scotch Hist. pref. 29) strongly contends that such a division of the English laws is merely imaginary. The bishop has

taken great pains to define the genuine import of the word *laga*; and will have it, that *laga* (in composition with *Dæna*, *Mjrcena*, and *Weste Sexena*, in any of our Saxon remains) signifies properly a country, a district or a province, and that it cannot be otherwise rightly translated. Giving all due credit to the learning, to the industry and ingenuity of the bishop, it is certain that all our historians and antiquarians (himself alone

THIS king, to reduce the kingdom as well under one law, as it then was under one monarchical government, extracted out of all those provincial laws, one law to be observed through the whole kingdom. Thus Ranulphus Cestrensis, cited by sir Henry Spelman in his Glossary, under the title *Lex*, says, *Ex tribus his Legibus Sanctus Edwardus unam Legem—&c.* And the same, *in totidem verbis*, is affirmed in his history of the last year of the same king Edward. (*Vide ibid. plura de hoc.*) But Hoveden carries up the common laws, or those stiled the Confessor's laws, much further. For in his History of Henry II. he tells us, *Quod istæ Leges prius inventæ & constitutæ erant tempore Edgari, avi sui, &c.* Vide Hoveden. And possibly the grandfather might be the first collector of them into a body, and afterwards Edward might add to the composition, and give it the denomination of the common law. But the original of it cannot in truth be referred to either, but is much more ancient, and is as undiscoverable as the head of Nile. Of which more at large in the following chapter.

THIRDLY, others say, and that most truly, that it is called the common law, because it is the common municipal law, or rule of justice, in this kingdom. So that *Lex Communis*,

excepted) are agreed that there was a threefold division of laws, out of which and other laws then extant, the Confessor made that collection which is called by his name, and which made one COMMON LAW; and that the proper definition of *laga* is *lex*, law. [Blackstone has followed this general received opinion. Com. 1 v. 65. Though these laws were somewhat different from each other, yet it must be admitted, that the difference for centuries chiefly

consisted in the various rates of mulcts or fines which were exacted from those who were guilty of certain crimes, according to the plenty or scarcity of money in their respective countries. They all held (says Spelman) "an uniformity in substance, differing rather in their mulcts than in their canon;—in the quantity of amercements, than in the course of justice." Reliquiæ Spelm, 49.

or *Jus Communis*, is all one and the same with *Lex Patriæ*, or *Jus Patrium*. For although there are divers particular laws, some by custom, applied to particular places, and some to particular causes; yet that law, which is common to the generality of all persons, things, and causes, and has a superintendency over those particular laws that are admitted in relation to particular places or matters, is *Lex Communis Angliæ*; as the municipal laws of other countries may be, and are sometimes called, the common law of that country; as *Lex Communis Norrica*, *Lex Communis Burgundica*, *Lex Communis Lombardica*, &c. So that although all the former reasons have their share in this appellation, yet the principal cause thereof seems to be the latter: and hence some of the ancients called it *Lex Communis*; others *Lex Patriæ*; and so they were called in their confirmation by king William I. whereof hereafter (n).

(n) See Dr. Taylor's Elements of the Civil Law—a book of infinite learning, and which the inquisitive and industrious student will find of infinite advantage. Though Mr. Gibbon (speaking of that work) says it is “a work

of amusing, though various reading; but which cannot be praised for philosophical precision.” Gib. Hist. 8 v. oct. 66.—And in another place, (id. 77) he terms the author—“a learned, rambling, spirited writer.”

C H A P. IV.

Touching the original of the common law of England,

THE kingdom of England, being a very ancient kingdom, has had many vicissitudes and changes, especially before the coming in of king William I. under several, either conquests or accessions, of foreign nations. For though the Britons were, as is supposed, the most ancient inhabitants, yet there were mingled with them, or brought in upon them, the Romans, the Picts, the Saxons, the Danes, and lastly, the Normans. And many of those foreigners were, as it were, incorporated together, and made one common people and nation. Hence arises the difficulty, and indeed moral impossibility, of giving any satisfactory, or so much as probable conjecture, touching the original of the laws, for the following reasons.

FIRST, from the nature of laws themselves in general; which being to be accommodated to the conditions, exigencies, and conveniences of the people, for or by whom they are appointed, (a) as those exigencies and conveniences do insensibly grow upon the people, so many times there grows insensibly a variation of laws, especially in a long tract of time. And hence it is, that though for the purpose in some

(a) *Inventæ sunt leges ad salutem civium, civitatum que incolumitatem, vitamque hominum & quietam & beatam. Cic. de Leg. l. 4. See Blac. Com. 1 v. 63. to 92 and 4 v. 409. Summam divinæ mentis rationem, (says*

Hopperus, of the law) et vocem cum bonitate et potentia conjunctam, quæ posita in Repub. jubet ea, quæ faciendæ sunt, et prohibet contraria. L. 1. de Vera Jurisprud. tit. 20.

particular part of the common law of England, we may easily say, that the common law, as it is now taken, is otherwise than it was in that particular part, or point, in the time of Henry II. when Glanville wrote; or than it was in the time of Henry III. when Bracton wrote;—yet it is not possible to assign the certain time when the change began. Nor have we all the monuments, or memorials, either of acts of parliament, or of judicial resolutions, which might induce or occasion such alterations. For we have no authentic records of any acts of parliament, before 9. Hen. III. and those we have of that king's time, are but few. Nor have we any reports of judicial decisions, in any constant series of time, before the reign of Edward I.; though we have the plea rolls of the times of Henry III. and king John, in some remarkable order. So that use and custom, judicial decisions and resolutions, and acts of parliament, though not now extant, might introduce some new laws, and alter some old, which we now take to be the very common law itself, though the times and precise periods of such alterations are not explicitly, or clearly known. But though those particular variations and accessions have happened in the laws, yet they being only partial and successive, we may with just reason say, they are the same English laws now, that they were, six hundred years since, in the general. As the Argonauts ship was the same when it returned home, as it was when it went out; though in that long voyage it had successive amendments, and scarce came back with any of its former materials;—and as Titius is the same man he was forty years since; though physicians tell us, that in a tract of seven years, the body has scarce any of the same material substance it had before.

SECONDLY, the second difficulty in the search of the antiquity of laws and their original, is in relation to that people, unto whom the laws are applied; which, in the case of

England, will render many observables, to shew it hard to be traced. For,

FIRST, it is an ancient kingdom. . And in such cases, though the people and government had continued the same *ab origine*, as they say the Chinese did, till the late incursion of the Tartars, without the mixture of other people or laws; (*b*) yet it were an impossible thing, to give any certain account of the original of the laws of such a people; unless we had as certain monuments thereof, as the Jews had of theirs, by the hand of Moses (*c*). And that upon the following accounts. First, we have not any clear and certain monuments of the original foundation of the English kingdom, or state; when, and by whom, and how it came to be planted. That which we have concerning it, is uncertain and traditional. And since we cannot know the original of the planting of this kingdom, we cannot certainly know the original of the laws thereof, which may be well presumed to be very near as ancient as the kingdom itself (*d*). Again, secondly, though tradition might be a competent discoverer of the ori-

(*b*) The Chinese are a very singular object for the attention of the world, as well on account of the extraordinary duration of their empire, as an unchangeable attachment to their maxims.—Attached to their antient customs from taste, and to their antient government from habit and from principle; they place their whole happiness in obedience; unwilling to quit their station, provided that their customs and their manners, which confirm the constitution of their country, be preserved to them; forgetting, however, that a slavish submission

to national customs, not only perpetuates national errors, but deprives a nation of numerous advantages.

(*c*) Blac. Com. 4 v. 409.

(*d*) The history of past events is immediately lost or disfigured when intrusted to memory, or to oral tradition. The only certain means by which nations can indulge their curiosity in researches concerning their remote origin, is to consider the language, the manners, and the customs of their ancestors, and to compare them with those of the neighbouring nations.

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ginal of a kingdom or state, I mean oral tradition, yet such a tradition were incompetent without written monuments to derive to us, at so long a distance, the original laws and constitutions of the kingdom. Because they are of a complex nature, and therefore not orally traducible to so great a distance of ages, unless we had the original, or authentic transcript of those laws, as the Jews had of their law; or as the Romans had of their laws of the Twelve Tables, engraven in brass (e). But yet further, thirdly, it is very evident to every day's experience, that laws, the further they go from their original institution, grow the larger, and the more numerous. In the first coalition of a people, their prospect is not great; they provide laws for their present exigence and convenience. But in process of time, possibly, their first laws are changed, altered, or antiquated, as some of the laws of the Twelve Tables, among the Romans, were. But whatsoever be done touching their old laws, there must of necessity be a provision of new and other laws, successively answering to the multitude of successive exigencies and emergencies, that in a long tract of time will offer themselves. So that, if a man could at this day have the prospects of all the laws of the Britons, before any invasion upon them, it would yet be impossible to say, which of them were new and which were old; and the several seasons and periods of time wherein every law took its rise and original; especially since it appears, that in those elder times, the Britons were not reduced to that civilized estate, as to keep the annals and memorials of their laws and government, as the Romans and other civilized parts of the world have done. It is true, when the conquest of a country appears, we can tell when the laws of a conquering people came to be given to the conquered. Thus we can tell, that in the time of Henry II. when the conquest of Ireland had obtained a good progress, and in the time of king

(e) Blac. Com. 1 v. 80. sec.

John, when it was compleated, the English laws were settled in Ireland (*f*). But if we were upon this inquiry, “ what were the original of those English laws that were thus settled there ;” we are still under the same quest and difficulty that we are now, *viz.* what is the original of the English laws.—For they that begin new colonies, plantations and conquests, if they settle new laws, and which the places had not before, yet for the most part, I don’t say altogether, they are the old laws which obtained in those countries from whence the conquerors or planters came.

SECONDLY, the second difficulty of the discovery of the original of the English laws is this :—That this kingdom has had many and great vicissitudes of people that inhabited it, and that in their several times prevailed and obtained a great hand in the government of this kingdom ; whereby it came to pass, that there arose a great mixture and variety of laws ; in some places, the laws of the Saxons ; in some places, the laws of the Danes ; in some places, the laws of the ancient Britons ; in some places, the laws of the Mercians ; and in some places, or among some people perhaps, the laws of the Normans. For although, as I shall shew hereafter (*g*), the Normans never obtained this kingdom by such a right of conquest as did or might alter the established laws of the kingdom ; yet, considering that king William I. brought with him a great multitude of that nation, and many persons of great power and eminence, which were planted generally over this kingdom, especially in the possessions of such as had opposed his coming in, it must needs be supposed, that those occurrences might easily have a great influence upon the laws of this kingdom, and secretly and insensibly introduce new laws, customs and usages (*b*). So

(*f*) Cap. 9. (*g*) Cap. 5, 6. (*b*) Blac. Com. 4 v. 409.

that

that although the body and gross of the law might continue the same, and so continue the ancient denomination that it first had, yet it must needs receive diverse accessions from the laws of those people that were thus intermingled with the ancient Britons or Saxons. As the rivers of Severn, Thames, Trent, &c. though they continue the same denomination which their first stream had, yet have the accession of divers other streams added to them, in the tracts of their passage, which enlarge and augment them. And hence grew those several denominations of the Saxon, Mercian, and Danish laws, out of which, as before is shewn, the Confessor extracted his body of the common law. And therefore among all those various ingredients and mixtures of laws, it is almost an impossible piece of chymistry to reduce every *Caput Legis* to its true original; as to say, this is a piece of the Danish, this of the Norman, or this of the Saxon or British law. Neither was it, or indeed is it much material, which of these is their original. For 'tis very plain, the strength and obligation, and the formal nature of a law is not upon account that the Danes, or the Saxons, or the Normans, brought it in with them; but they became laws, and binding in this kingdom, by virtue only of their being received and approved here (*i*).

THIRDLY, a third difficulty arises from those accidental emergencies that happened, either in the alteration of laws, or communicating or conveying of them to this kingdom. For first, the subdivision of the kingdom into small kingdoms under the Heptarchy, did most necessarily introduce a variation of laws; because the several parts of the kingdom were

(*i*) Law may be considered as a treaty to which the members of the same community have agreed, and under which the magistrate

and the subject continue to enjoy their rights, and to maintain the peace of society.

not under one common standard. And so it will soon be in any kingdoms that are cantonized, and not under one common method of dispensation of laws, though under one and the same king. Again, the intercourse and traffick with other nations, as it grew more or greater, did gradually make a communication and transmigration of laws from us to them, and from them to us. Again, the growth of Christianity in this kingdom, and the reception of learned men from other parts, especially from Rome, and the credit that they obtained here, might reasonably introduce some new laws; and antiquate or abrogate some old ones, that seem less consistent with the Christian doctrines. And by this means were introduced not only some of the judicial laws of the Jews, but also some points relating to, or bordering upon, or derived from the canon or civil laws; as may be seen in those laws of the ancient kings, Ina, Alfred, Canutus, &c. collected by Mr. Lambard (*k*).

HAVING thus far premised, it seems, upon the whole matter, an endless and insuperable business to carry up the English laws to their several springs and heads, and to find out their first original. Neither would it be of any moment or use if it were done. For whenever the laws

(*k*) That the civil law is intimately connected with the municipal jurisprudence in several countries of Europe, is a fact so well known, that it needs no illustration. Though our common law is supposed by some to form a system perfectly distinct from the Roman code, and however we may affectedly boast of the distinction, yet it is evident that many of the ideas and maxims of the civil law are incorporated in-

to the English jurisprudence. This is well illustrated by Mr. Barrington, *Observ. on Stat. 76. seq.* "The laws of all nations (said chief justice Holt) are doubtless raised out of the ruins of the civil law; it must be own'd that the principles of our law are borrowed from the civil law, and therefore grounded on the same reason in many things." *12 Mod. 482.*

of England, or the several *Capita* thereof began; or from whence or whomsoever derived; or what laws of other countries contributed to the matter of our laws; yet most certainly their obligation arises not from their matter, but from their admission and reception, and authorization in this kingdom. And those laws, if convenient and useful for the kingdom, were never the worse, though they were defumed and taken from the laws of other countries; so as they had their stamp of obligation and authority from the reception and approbation of this kingdom, by virtue of the common law; of which this kingdom has been always jealous, especially in relation to the canon, civil, and Norman law, for the reasons hereafter shewn.

PASSING therefore from this unsearchable inquiry, I shall descend to that which gives the authority, viz. the formal constituents, as I may call them, of the common law. And they seem to be principally, if not only, those three, viz. 1. The common usage, or custom, and practice of this kingdom, in such parts thereof as lie in usage or custom; 2. The authority of parliament, introducing such laws; and, 3. The judicial decisions of courts of justice, consonant to one another, in the series and successions of time.

1. As to the first of these, USAGE AND CUSTOM generally received, do *obtinere vim Legis*, and is that which gives power, sometimes to the canon law, as in the ecclesiastical courts; sometimes to the civil law, as in the admiralty courts; and again, controuls both, when they cross other customs that are generally received in the kingdom. This is that which directs discents; has settled some ancient ceremonies and solemnities in conveyances, wills and deeds, and in many more particulars. And if it be enquired, what is the evidence of this custom, or wherein it consists, or is to be found?

found? I answer, it is not simply an unwritten custom, nor barely orally derived down from one age to another; but it is a custom that is derived down in writing, and transmitted from age to age; especially since the beginning of Edward I. to whose wisdom the laws of England owe almost as much as the laws of Rome to Justinian (l).

2. ACTS OF PARLIAMENT. And here it must not be wondered at, that I make acts of parliament one of the authoritative constituents of the common law, though I had before contradistinguished the one from the other. For we are to know, that although the original or authentic transcripts of acts of parliament are not before the time of Henry III. and many that were in his time are perished and lost; yet CERTAINLY SUCH THERE WERE; and many of those things that we now take for common law, were undoubtedly acts of parliament, though now not to be found of record (m). And if in the next age, the statutes made in the time of Henry III. and Edward I. were lost, yet even those would pass for parts of the common law. And indeed, by long usage and the many resolutions grounded upon them, and by their great antiquity, they seem even already to be incorporated with the very common law. That this is so, may appear, though not by records, for we have none so ancient, yet by an authentic and unquestionable history, wherein a man may, without much difficulty, find, that many of those *Capitula Legum* that are now used and taken for common law, were things enacted in parliaments or great councils under William I. and his predecessors, kings of England, as may be made appear hereafter. But yet, those constitutions and laws being made before time of memory, do now obtain, and

(l) Blac. Com. 1 v. 68.

(m) Vide the case of Collins and Blantern, Will. par. 2. 10

348. 351. and the first chapter of this History, note (e).

are taken as part of the common law and immemorial customs of the kingdom. And so they ought now to be esteemed, though in their first original they were acts of parliament.

3. JUDICIAL DECISIONS. It is true, the decisions of courts of justice, though by virtue of the laws of this realm they do bind, as a law between the parties thereto, as to the particular case in question, till reversed by error or attain; yet they do not make a law, properly so called, for that only the king and parliament can do; yet they have a great weight and authority in expounding, declaring, and publishing what the law of this kingdom is; especially when such decisions hold a consonancy and congruity with resolutions and decisions of former times. And though such decisions are less than a law, yet they are a greater evidence thereof than the opinion of any private persons, AS SUCH, whatsoever—(n).

FIRST, because the persons who pronounce those decisions, are men chosen by the king for that employment, as being of greater learning, knowledge, and experience in the laws than others. Secondly, because they are upon their oaths to judge according to the laws of the kingdom. Thirdly, because they have the best helps to inform their judgments. Fourthly, because they do *sedere pro tribunalibus*, and their judgments are strengthened and upheld by the laws of this kingdom, till they are by the same law reversed or avoided (o).

(n) An opinion, though erroneous, concluding to the judgment of a court, is a judicial opinion; because it is not only delivered under the sanction of the judge's oath, but on mature deliberation. But an extra-judicial opinion, whether given in or out of court, is no more than the *prolatum* of him who gives it; it

has no legal efficacy. So, an opinion given in court, if not necessary to the judgment, is extra-judicial. Vaugh. 382.

(o) Blac. Com. 1 v. 69. seq. Id. 267. Fortesc. de Laud. cap. 8. Seld. Review of Tith. cap. 8. 13 W. 3. cap. 2. 1 Geo. 3. cap. 23. and De Lolme, cap. 8.

Now

Now judicial decisions, as far as they refer to the laws of this kingdom, are for the matter of them of three kinds.

FIRST, they are either such as have their reasons singly in the laws and customs of the kingdom. As, who shall succeed as heir to the ancestor;—what is the ceremony requisite for passing a freehold;—what estate, and how much shall the wife have for her dower; and many such matters, wherein the ancient and express laws of the kingdom give an express decision, and the judge seems only the instrument to pronounce it. And in these things, the law or custom of the realm is the only rule and measure to judge by; and in reference to those matters, the decisions of courts are the conservatories and evidences of those laws.

SECONDLY, or they are such decisions, as by way of deduction and illation upon those laws, are framed or deduced. As for the purpose, whether of an estate thus, or thus, limited, the wife shall be endowed;—whether if thus, or thus limited, the heir may be barred; and infinite more of the like complicated questions. And herein the rule of decision is, first, the common law and custom of the realm, which is the great *substratum* that is to be maintained; and then authorities or decisions of former times, in the same or the like cases; and then the reason of the thing itself (*p*).

THIRDLY, or they are such as seem to have no other guide but the common reason of the thing, unless the same point has been formally decided. As in the exposition of the intention of clauses in deeds, wills, covenants, &c. where the very sense of the words, and their positions and

(*p*) This source of decision is called "*præteritorum memoria*" "*eventorum*."

relations,

relations, give a rational account of the meaning of the parties. And in such cases, the judge does much better herein, than what a bare grave grammarian, or logician, or other prudent man could do. For in many cases there have been former resolutions, either in point, or agreeing in reason or analogy with the case in question; or, perhaps also, the clause to be expounded is mingled with some terms or clauses that require the knowledge of the law, to help out with the construction or exposition. Both which do often happen in the same case, and therefore it requires the knowledge of the law, to render and expound such clauses and sentences. And doubtless a good common lawyer is the best expositor of such clauses, &c. (q).

(o) Plowd. 122. seq. 140. seq.
Thus the practice and decisions of courts acquire the authority of laws; every proceeding is conducted by some fixed and deter-

minate rule; and the best and most effectual precautions are taken for the impartial application of rules to particular cases.

C H A P. V.

How the common law of England stood at and for some time after the coming in of king William I.

IT is the honour and safety, and therefore the just desire of kingdoms that recognize no superior but God, that their laws have these two qualifications. First, that they be not dependent upon any foreign power; for a dependency in laws, derogates from the honour and integrity of the kingdom, and from the power and sovereignty of the prince thereof. Secondly, that they taste not of bondage or servitude; for that derogates from the dignity of the kingdom, and from the liberties of the people thereof.

IN relation to the former consideration, the kings of this realm, and their great councils, have always been jealous and careful, that they admitted not any foreign power; especially such as pretended authority to impose laws upon other free kingdoms or states; nor to countenance the admission of such laws here, as were derived from such a power.

ROME, as well ancient as modern, pretended a kind of universal power and interest; the former by their victories, which were large, and extended even to Britain itself; and the latter, upon the pretence of being universal bishop, or vicar general, in all matters ecclesiastical. So that upon pretence of the former the civil law, and upon pretence of the latter the canon law, was introduced, or pretended to
some

some kind of right, in the territories of some absolute princes, and among others here in England. But this kingdom has been always very jealous of giving too much countenance to either of those laws, and has always shewn a just indignation and resentment against any incroachments of this kind, either by the one law or the other. It is true, as before is shewn, that in the admiralty and military courts, the civil law has been admitted, and in the ecclesiastical courts, the canon law has been, in some particulars, admitted: but still they carry such marks and evidences about them, whereby it may be known that they bind not, nor have the authority of laws from themselves, but from the authoritative admission of this kingdom.

AND as thus the kingdom, for the reasons before given, never admitted the civil or the canon law to be the rule of the administration of common justice in this kingdom; so neither has it endured any laws to be imposed upon the people by any right of conquest; as being unsuitable to the honour or liberty of the English kingdom, to recognize their laws as given them at the will and pleasure of a conqueror. And hence it was, that although the people unjustly assisted king Henry IV. in his usurpation of the crown, yet he was not admitted thereunto, until he had declared, that he claimed not as a conqueror (*a*), but as a successor (*b*). Only he reserved to himself the liberty of extending a pretence of conquest against the Scroops, that were slain in battle against him; which yet he durst not

(*a*) His right as a conqueror was never avowed, it was only insinuated.

(*b*) See Knyghton 2757. Henry patched up a title in the best man-

ner he could; and in the end, he left himself, in the eyes of men of sense, no foundation of right, but his possession.

rest upon without a confirmation in parliament. Vide Rot. Parl. 1 H. 4. No. 56. & Pars 2. *ibid.* No. 17. [A]

[A] It is without question that Henry IV. claimed not the crown as a conqueror, though he was very much inclined so to do (*a*), but as a successor, by descent, from the right line of the blood royal.

In order to this he set up a shew of two titles : the one, upon the pretence of being the first of the blood royal, in the entire male line, whereas the duke of Clarence left only one daughter Philippa ; from which female branch, by a marriage with Edmond Mortimer, earl of March, the house of York descended : the other, by reviving an exploded rumour, first propagated by John of Gaunt, that Edmund earl of Lancaster, to whom Henry's mother was heiress, was in reality the elder brother of king Edward I. though his parents, on account of his personal deformity, had imposed him on the world for the younger ; and therefore Henry would be intitled to the crown, either as successor to Richard II. in case the entire male line was allowed a preference to the female ; or, even prior to that unfortunate prince, if the crown could descend through a female, while an entire male line was existing.

However, as in Edward the Third's time we find the parliament approving and affirming the law of the crown, so in the reign of Henry IV. they actually exerted their right of new settling the succession to the crown. And this was done by the statute 7 Hen. IV. c. 2. whereby it is enacted, " that the inheritance
" of the crown and realms of England and France, and all
" other the king's dominions, shall be set and remain (*b*) in
" the person of our sovereign lord the king, and in the heirs of
" his body issuing ;" and prince Henry is declared heir apparent to the crown, to hold to him and the heirs of his body issuing, with remainder to lord Thomas, lord John, and lord Humphrey, the king's sons, and the heirs of their bodies respectively. Which is indeed nothing more than the law would have done before, provided Henry the Fourth had been a rightful king. It however serves to shew, that it was then generally understood, that the king and Parliament had a right to new-model and regulate the succession to the crown. And we may observe, with what caution and delicacy the parliament then avoided declaring any sentiment of Henry's original title. However, sir Edward Coke more than once expressly declares (*c*), that at the time of passing this act, the right of the crown was in descent from Philippa, daughter and heir of Lionel duke of Clarence (*d*).

(*a*) Seld. Tit. Hon. 1 3. (*b*) Soit mys et demourge. (*c*) 4 Inst. 37. 205.

(*d*) Blac. Com. 1 v. 202.

AND upon the like reason it was, that King William I. though he be called the Conqueror, and his attaining the crown here, is often in history, and in some records, called *CONQUESTUS ANGLIÆ*; yet in truth it was not such a conquest as did, or could alter the laws of this kingdom; or impose laws upon the people *per modum conquestus*, or *jure belli*. And therefore, to wipe off that false imputation upon our laws, as if they were the fruit, or effect of a conquest, or carried in them the badge of servitude to the will of the Conqueror, which notion some ignorant and prejudiced persons have entertained; I shall rip up and lay open this whole business from the bottom, and to that end enquire into the following particulars, viz.

FIRST, of the thing called conquest; what it is when attained; and the rights thereof.

SECONDLY, of the several kinds of conquest, and their effects, as to the alteration of laws by the victor.

THIRDLY, how the English laws stood at the entry of king William I.

FOURTHLY, by what title he entered: and whether by such a right of conquest as did, or could, alter the English laws.

FIFTHLY, whether *de facto* there was any alteration of the said laws, and by what means, after his coming in.

FIRST touching the first of these, viz. conquest, what it is when attained, and the rights thereof. It is true, that it seems to be admitted as a kind of law among all nations, that in case of a solemn war between supreme princes, the conqueror acquires a right of dominion, as well as a property over the things and persons that are

fully conquered (c). The reasons assigned are principally these, viz.

FIRST, because both parties have appealed to the highest tribunal that can be, viz. the trial by war; wherein the great Judge and Sovereign of the world, the Lord of Hosts, seems in a more especial manner than in other cases, to decide the controversy. Secondly, because unless this should be a final decision, mankind would be destroyed by endless broils, wars, and contentions; therefore, for the preservation of mankind, this great decision ought to be final, and the conquered ought to acquiesce in it (d). Thirdly, because if this should not be admitted, and be, as it were, by the tacit consent of mankind, accounted a lawful acquisition, there would not be any security or peace under any government. For by the various revolutions of dominion acquired by this means, have been, and are to this day, the successions of kingdoms and states preserved. What was once the Romans, was before that the Grecians; and before them, the Persians; and before the Persians, the Assyrians. And if this just victory were not allowed to be a firm acquiescence of dominion, the present possessors would be still obnoxious to the claim of the former proprietors, and so they would be in a restless state of doubts, difficulties, and changes, upon the pretension of former claims; therefore, to cut off this instability and unsettledness in dominion and property, it would seem that the common consent

(c) In the opinion of Grotius, he may impose subjection upon the whole body, whether it be a state, or only part of a state; and whether that subjection be civil, mixt, or despotick. *De Jure Belli ac Pacis* l. 8. c. 8. Seneca makes use of this argument in the controversy *de Olynthio*.—Vide Con-

trovers. 2 v. *Contr.* xxxiv. 390. edit. Gron. Major.

(d) See the Dissertation of Cocceius *de Jure Victoriæ Diverso a Jure Belli*, sect. 23. but Freuer has attempted to refute the opinion of Cocceius, in his notes upon Puffendorf *de Offic. Hom. & Civ.* l. 2. c. 16. sect. 13.

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of all nations has tacitly submitted, that acquisition by right of conquest, in a solemn war between persons not subjects of each other by bonds of allegiance or fidelity, should be allowed as one of the lawful titles of acquiring dominion over the persons, places and things so conquered.

BUT whatever be the real truth or justice of this position, yet we are much at a loss touching the things *in hypothesis*; viz. whether this be the effect of every kind of conquest? Whether the war be just or unjust? What are the requisites to the constituting of a just war (*e*)? Who are the persons that may acquire? and, What are the solemnities requisite for that conquest? But above all, the greatest difficulty is, When there shall be said such a victory as acquires this right? Indeed if there be a total deletion of every person of the opposing party or country, then the victory is complete, because none remains to call it in question. But suppose they are beaten in one battle, may they not rally again? or if the greater part be subdued, may not the lesser keep their ground? or if they do not at the present, may they not in the next age regain their liberty? or if they be quiet for a time, may they not, as they have opportunity, renew their pretensions? And although the victor, by his power, be able to quell and suppress them, yet he is beholden to his sword for it; and the right that he got by his victory before, would not be sufficient, without a power and force to establish and secure him against new troubles. And on the other side, if those few subdued persons can by force regain what they once had a pretence to, a former victory will be but a weak defence; and if it would, they would have the like pretence to a claim of conquest by victory over him, as he had over them.

(*e*) Of a just and solemn war, see Grot. l. 3. c. 3. according to the right of nations,

IT seems, therefore, a difficult thing to determine, in what indivisible moment this victory is so compleat, that *jure belli*, the acquest of dominion is fully gotten. And therefore, victors are used to secure themselves against disputes of that kind; and as it were to under-pin their acquest *jure belli*—(that they might not be lost by the same means whereby they were gained)—by the continuation of eternal forces of standing armies, castles, garrisons, munitions, and other acts of power and force; so as thereby to over-bear and prevent an ordinary possibility of the prevailing of the conquered or subdued people against the conqueror or victor. He that lays the weight of his title upon victory or conquest, rarely rests in it, as a complete conquest, till he has added to it somewhat of consent or faith of the conquered, (*f*) submitting voluntarily to him. Then, and not till then, he thinks his title secure, and his conquest complete. And indeed, he has no reason to think his title can be otherwise secure; for where the title is merely force or power, his title will fail, if the conquered can with like force or power over-match his, and so regain their former interest or dominion.

Now this consent is of two kinds, either expressed, or implied.

AN express consent is, when after a victory, the party conquered do expressly submit themselves to the victors, either simply or absolutely;—by deditio, yielding themselves, giving him their faith and their allegiance; or else, under certain pacts, conventions, agreements, or capitulations. As when the subdued party, either by themselves, or by substitutes, or delegates by them chosen, do yield their faith

(*f*) In such case the acquisition is lawful, and that whether the war be just, or unjust. Groz. l. 3. c. 8. sect. 1. note 1. l. 3. c. 19. sect. 11. note 1. Puffendorf, l. 8. c. 8. sect. 1.

and their allegiance to the victor, upon certain pacts or agreements between them; as, for holding or continuing their religion, their laws, their form of civil administration, &c.

AND thus, though force were perhaps the occasion of this consent, yet in truth it is consent only that is the true proximate and fixed foundation of the victor's right; which now no longer rests barely upon external force, but upon the express consent and pact of the subdued people. Consequently, this pact or convention is that which is to be the immediate foundation of that dominion. And upon a diligent observation of most conquests gotten by conquest, or so called, we shall find this to be the conclusion of almost all victories; they end in deditions and capitulations, and faith given to the conqueror; whereby oftentimes the former laws, privileges, and possessions are confirmed to the subdued, without which the victors seldom continue long or quiet in their new conquests, without extreme expence, force, severity, and hazard,

AN implied consent is, when the subdued do continue for a long time quiet and peaceable under the government of the victor; accepting his government; submitting to his laws; taking upon them offices and employments under him; and obeying and owning him as their governor, without opposing him, or claiming their former right. This seems to be a tacit acceptance of, and assent to him. And though this is gradual, and possibly no determinate time is stinted, wherein a man can say, this year, or this month, or this day, such a tacit consent was completed and concluded;—for circumstances may make great variations in the sufficiency of the evidence of such an assent;—yet by a long and quiet tract of peaceable submission to the laws and go-

vernment of the victor, men may reasonably conjecture, that the conquered have relinquished their purpose of regaining by force, what by force they lost.

BUT still all this is intended of a lawful conquest by a foreign prince or state, and not an usurpation by a subject, either upon his prince or fellow subjects. For several ages and descents do not purge the unlawfulness of such an usurpation.

SECONDLY, concerning the several kinds of conquests, and their effects, as to the alteration of laws by the victor. There seems to be a double kind of conquest, which induces a various consideration touching the change of laws; viz. *victoria in regem & populum, & victoria in regem tantum.*

THE conquest over the people or country, is when the war is denounced by a prince or state foreign, and no subject; and when the intention and denunciation of the war is against the king and people or country; and the pretension of title is by the sword, or *jure belli*. Such were most of the conquests of ancient monarchs, viz. the Assyrian, Persian, Grecian, and Roman conquests. And in such cases, the acquisitions of the victor were absolute and universal. He gained the interest and property of the very soil of the country subdued; which the victor might, at his pleasure, give, sell, or *arrent*. He gained a power of abolishing or changing their laws and customs; and of giving new, or, of imposing the law of the victor's country. But although this the conqueror might do, yet a change of the laws of the conquered country was rarely universally made, especially by the Romans; who, though in their own particular colonies, planted in conquered countries, they

they observed the Roman law; which possibly might by degrees, without any rigorous imposition, gain and insinuate themselves into the conquered people, and so gradually obtain, and insensibly conform them, at least so many of them as were *conterminous* to the colonies and garrisons, to the Roman laws;—yet they rarely made a rigorous and universal change of the laws of the conquered country, unless they were such as were foreign and barbarous, or altogether inconsistent with the victor's government. But in other things, they commonly indulged unto the conquered, the laws and religion of their country, upon a double account, viz.

FIRST, on account of humanity; thinking it a hard and over-severe thing, to impose presently upon the conquered, a change of their customs, which long use had made dear to them. And, secondly, upon the account of prudence; for the Romans, being a wise and experienced people, found that those indulgencies made their conquests the more easy, and their enjoyments thereof the more firm. Whereas a rigorous change of the laws and religion of the people, would render them in a restless and unquiet condition, and ready to lay hold of any opportunity, of defection or rebellion, to regain their ancient laws and religion, which ordinary people count most dear to them. Though at this day, the indulgence of a Paganish religion is not used to be allowed by any Christian victor, as is observed in Calvin's case, in the Seventh Report. To give one instance for all, it was upon this account, that though the Romans had wholly subdued Syria and Palestina, yet they allowed to the inhabitants the use of their religion and laws, so far forth as consisted with the safety and security of the victor's interest. And therefore, though they reserved to themselves the cognizance of such causes as concerned themselves, their officers, or revenues;

revenues; and such cases as might otherwise disturb the security of their empire—as treasons, insurrections, and the like; yet it is evident, they indulged the people of the Jews, &c. to judge by their own law; not only of some criminal proceedings, but even of capital, in some cases; as appears by the history of the Gospels and Acts of the Apostles.

BUT still this was but an indulgence, and therefore was resumable by the victor; unless there intervened any capitulation between the conqueror and the conquered to the contrary, which was frequent; especially in those cases when it was not a compleat conquest, but rather a dedition upon terms and capitulations, agreed between the conqueror and the conquered; wherein usually, the yielding party secured to themselves, by the articles of their dedition, the enjoyment of their laws and religion; then by the laws of nature and of nations, both which oblige to the observation of faith and promises, those terms and capitulations were to be observed. Again, secondly, when after a full conquest, the conquered people resumed so much courage and power as began to put them into a capacity of regaining their former laws and liberties; this commonly was the occasion of terms and capitulations between the conquerors and conquered. Again, thirdly, when by long succession of time, the conquered had either been incorporated with the conquering people, whereby they had worn out the very marks and discriminations between the conquerors and conquered; and if they continued distinct, yet by a long prescription, usage and custom, the laws and rights of the conquered people were in a manner settled; and the long permission of the conquerors amounted to a tacit concession or capitulation, for the enjoyment of their laws and liberties.

BUT

BUT of this more than enough is said, because it will appear in what follows, that William I, never made any such conquest of England.

SECONDLY, therefore I come to the second kind of conquest, viz. that which is only *victoria in regem*. And this is where the conqueror either has a real right to the crown or chief government of a kingdom, or at least has, or makes some pretence or claim thereunto; and, in pursuance of such claim, raises war, and by his forces obtains what he so pretends a title to. Now this kind of conquest does only instate the victor in those rights of government, which the conquered prince, or that prince to whom the conqueror pretends a right of succession, had; whereby he becomes only a successor *jure belli*, but not a victor, or conqueror upon the people; and therefore has no more right of altering their laws, or taking away their liberties or possessions, than the conquered prince, or the prince to whom he pretends a right of succession, had. For the intention, scope, and effect of his victory extends no further than the succession, and does not at all affect the rights of the people. The conqueror is, as it were, the plaintiff; the conquered prince is the defendant; and the claim is, a claim of title to the crown. And because each of them pretends a right to the sovereignty, and there is no other competent trial of the title between them, they put themselves upon the great trial by battle (*g*); wherein there is nothing in question touching the rights of the people, but only touching the right of the crown; and that being decided by the victory, the victor comes in as a successor, and not *jure victoriæ*, as in relation to the people's rights; the most sacred whereof are their laws and religion.

(*g*) Vide cap. 6, note (*b*),

INDEED,

INDEED, those that do voluntarily assist the conquered prince, commonly undergo the same hazard with him, and do, as it were, put their interest upon the hazard and issue of the same trial; and therefore commonly fall under the same severity with the conquered, at least *de facto*; because, perchance, the victor thinks he cannot be secure without it. Yet usage, and indeed common prudence, makes the conquerors use great moderation and discrimination, in relation to the assistants of the conquered prince; and to extend this severity only to the eminent and busy assistants of the conquered; and not to the *gregarii*, or such as either by constraint, or by necessity, were enforced to serve against him. And as to those also, on whom they exercise their power, it has been rarely done *jure belli aut victoriæ*, but by a judiciary proceeding, as in cases of treason; because now the great title by battle has pronounced for the right of the conqueror; and at best, no man must dare to say otherwise now, whatsoever debility was in his pretension or claim. We shall see the instances hereof in what follows,

THIRDLY, as to the third point, how the laws of England stood at the entry of king William I. It seems plain, that at the time of his entry into England, the laws commonly called the laws of Edward the Confessor, were then the standing laws of the kingdom (*b*). Hoveden tells us, in a digression under his History of King Henry II. that those laws were originally put together by king Edgar, who was the Confessor's grandfather, viz.

“ VERUM tamen post mortem ipsius regis Edgari usq;
 “ ad coronationem sancti regis Edvardi quod tempus continet
 “ sexaginta & septem annos prece (vel pretio) leges sopitæ

(*b*) Ante cap. 1.

“ sunt

“ sunt & jus prætermiffæ fed postquam rex Edvardus in
 “ regno fuit sublimatus concilio baronum Angliæ legem
 “ annos sexaginta & feptem fopitam, excitavit & confirma-
 “ vit, & ea lex fic confirmata vocata eft lex fancti Edvardi,
 “ non quod ipfe prius inveniffet eam fed cum prætermiffa
 “ fuiffet & obliuioni penitus dedita a morte avi fui regis Ed-
 “ gari qui primus inventor ejus fuiffe dicitur ufque ad fua
 “ tempora, viz. fexaginta & feptem annos.” And the fame
 paffage, *in totidem verbis*, is in the History of Litchfield, cited
 in Sir Robert Twifden’s Prologue to the Laws of King Wil-
 liam I. But although poffibly, thofe laws were collected by
 king Edgar, yet it is evident, by what is before faid, they
 were augmented by the Confeflor, by that extract of laws
 before-mentioned; which he made out of that three-fold
 law that obtained in feveral parts of England, viz. the
 Danifh, the Mercian, and the Weft-Saxon laws.

THIS manual, as I may call it, of laws, ftiled the Con-
 feflor’s Laws, was but a fmall volume, and contains but few
 heads; being rather a fcheme, or directory, touching fome
 method to be obferved in the diftribution of juftice, and fome
 particular proceedings relative thereunto; efpccially in
 matters of crime, as appears by the laws themfelves, which
 are now printed in Mr. Lambard’s Saxon Laws, p. 133, and
 other places. Yet the Englifh were very zealous for them,
 no lefs or otherwife than they are at this time for the Great
 Charter; infomuch that they were never fatisfied till the
 faid laws were reinforced and mingled, for the moft part,
 with the coronation oath of king William I. and fome of
 his fucceffors.

AND this may ferve fhortly touching this third point;
 whereby we fee that the laws that obtained at the time of
 the

the entry of king William I. were the English laws, and principally those of Edward the Confessor.

FOURTHLY, the fourth particular is, the pretensions of king William I. to the crown of England; and what kind of conquest he made. This will be best rendered and understood, by producing the history of that business, as it is delivered over to us by the ancient historians that lived in or near that time. The sum, or *totum* whereof is this.

KING EDWARD the Confessor, having no children, nor like to have any, had three persons related to him, whom he principally favoured, viz. First,

EDGAR ÆTHELING, the son of Edward, the son of Edmond Ironside. MATT. PARIS, anno 1066. “Edmundus
“ autem Latus Ferreum rex naturalis de stirpe regum genuit
“ Edwardum & Edwardus genuit Edgarum cui de jure debe-
“ batur regnum Anglorum.”

SECONDLY, Harold, the son of Goodwin earl of Kent, the Confessor's father-in-law; he having married earl Goodwin's daughter. And Thirdly,

WILLIAM duke of Normandy; who was allied to the Confessor thus, viz. William was the son of Robert (i),
the

(i) William duke of Normandy, surnamed the Bastard, was the son of Robert the second, by Harlotta, the daughter of a tanner in Falaise. Brompton, 910. Our ancient historians differ about the name of William's mother. Abbot Brompton calls her Arlet, and so does the

ancient chronicle of Normandy. Knyghton nominates her Arlee; others call her Herleva; which last may probably be right; most of the French writers, especially the moderns, calling her Herleve. Writers are better agreed as to her family; for they say, in general, that she was a tanner's daughter.

the son of Richard duke of Normandy, which Richard was brother unto the Confessor's mother. Vide Hoveden, sub initio anni primi Willielmi primi.

THERE was likewise a great familiarity, as well as this alliance, between the Confessor and duke William; for the Confessor had often made considerable residences in Normandy; and this gave a fair expectation to duke William of succeeding him in this kingdom. And there was also, at least, pretended, a promise made him by the Confessor, that duke William should succeed him in the crown of England [B]. And because Harold was in great favour with the
king,

daughter. A French author, however, of great integrity, reports the matter differently in all respects. He says her name was Helena, and that she was not the daughter of a tanner, but of one Foubert, valet-de-chambre to the Duke of Normandy, which Foubert was the son of a tanner. *Récueil des Rangs des Grands de France, par. 1. du Tillet, p. 137.* William was so little ashamed of his birth, that he assumed the

appellation of Bastard, in some of his letters and charters. *Spelm. Gloss. in verb. bastardus.* Camden in *Richmondshire*. Notwithstanding his illegitimacy, and the meanness of his mother, he had been allowed to succeed in the duchy, to his father, though not without a very dangerous and factious opposition; which he had the good fortune to subdue, by the prudent care of his guardians and his own ability.

[B] Though the inveterate prepossessions of Edward kept him from seconding the pretensions of Harold, yet he took but feeble and irresolute steps for securing the succession to the Duke of Normandy. The whole story of the transactions between Edward, Harold, and the duke of Normandy is told so differently by the ancient writers, that there are few important passages of the English history liable to so great uncertainty. It does not seem likely, as some have supposed, that Edward ever executed a will in the duke's favour, much less that he got it ratified by the states of the kingdom, as is affirmed by others. The will would have been known to all, and would have been produced by the Conqueror, to whom it gave so plausible a title; but the doubtful and ambiguous manner in which he seems always to have mentioned
it,

king, and of great power in England, and therefore the likeliest man by his assistance to advance, or by his opposition to hinder, or temperate, the duke's expectation; there was a contract made between the duke and Harold in Normandy; in the Confessor's life-time, that Harold should, after the Confessor's death, assist the duke in obtaining the crown of England (*k*): Shortly after which the Confessor died, and then stepped up the three competitors to the crown, viz.

it, proves, that he could only plead the known intentions of that monarch in his favour, which he was desirous to call a will. There is indeed a charter of the Conqueror, preserved by Dr. Hicks, (vol. 1.) where he calls himself *rex hereditarius*, meaning heir by will; but a prince possessed of so much power, and attended with so much success, may employ what pretences he pleases. It is sufficient to refute his pretences to observe, that there is a great diffidence and variation among the historians with regard to a point, which, had it been real, must have been agreed upon by all of them.

As to the circumstance of Harold's contract with the duke, in Normandy, some historians, particularly Malmesbury and Matthew Westminister, affirm that Harold had no intention of going over to Normandy, but that taking the air in a pleasure-boat on the coast, he was driven over, by stress of weather, to the territories of Guy, Count of Ponthieu: but besides that this story is not probable in itself, and is contradicted by most of the ancient historians, it is refuted by a very curious and authentic monument. It is a tapestry preserved in the ducal palace of Rouen, and supposed to have been wrought by orders of Matilda, wife to the Emperor: at least, it is of very great antiquity. Harold is there represented as taking his departure from king Edward in execution of some commission, and mounting his vessel with a great train. The design of redeeming his brother and nephew, who were hostages, is the most likely cause that can be assigned; and is accordingly mentioned by Eadmer, Hoveden, Brompton, and Simeon of Durham. For a farther account of this piece of tapestry, see *Histoire de l'Academie de Literature*, tom. ix. p. 535. HUME.

(*k*) W. Malmsh. 93. Hoveden, 449. Brompton, 947. Gul. Gemet. l. 7. c. 32. H. Hunt. 366. Ingulf. 68. Wace, 459. 460. MS. penes Carte, 354.

1. EDGAR ÆTHELING, who was indeed favoured by the nobility, but being an infant was overborn by the power of Harold, who thereupon began to set up for himself. Whereupon Edgar, with his two sisters, fled into Scotland; where he, and one of his sisters, dying without issue, Margaret, his other sister and heir, married Malcolm, king of Scots; from whence proceeded the race of the Scottish kings (o).

2. HAROLD, who having at first raised a power under pretence of supporting and preserving duke William's title to this kingdom, and having by force suppressed Edgar, he thereupon claimed the crown to himself. And pretending an adoption, or bequest of the kingdom unto him by the Confessor, he forgot his promise made to duke William, and usurped the crown; which he held but the space of nine months and four days. HOVEDEN [C].

VOL. I.

M

3. WIL-

(o) Though Edward had, with great affection, brought up Edgar, and had also bestowed on him the title of Ætheling, a title which, I believe, exclusively belonged to the royal family, and seemed to mark him out as heir to the crown; yet he was not afterwards, perhaps, (as Hale supposes) overborn by the power of Harold. On the contrary, notwithstanding this appearance of an adoption, as he was still under age when Edward died, he was not

thought capable of taking the government, and therefore was not nominated by that monarch at his decease, to succeed to the kingdom. And the same objection prevailed with the great council, or Witenagemote, to set him aside, and elect Harold. The excluding a minor from the succession in England, was not new to the Saxons. *Ld. Lyt. Hist. Hen. II. 1 v. 3. 4. 349. 350.* But see note [C] which follows below.

[C] Harold's accession was attended with as little opposition as if he had succeeded by the most unquestionable title. The citizens of London, the bishops and clergy, had adopted his cause; and all the most powerful nobility, connected with him by alliance or by friendship, willingly seconded his pretensions. The title of Edgar Ætheling was scarce ever mentioned; much less the claim of the duke of Nor-

3. WILLIAM duke of Normandy, who pretended a promise of succession by the Confessor, and a capitulation or stipulation by Harold for his assistance ; and had, it seems, so

Normandy ; and Harold, assembling the council, received the crown from their hands, without waiting for any regular meeting of the states, or submitting the question to their free choice or determination (*m*). The new prince, founding his title on the supposed suffrages of the people, which appeared unanimous, was, on the day immediately succeeding Edward's death, crowned and anointed king by Aldred, archbishop of York. The whole nation seemed joyfully to swear allegiance to him.

The duke of Normandy, when he first received intelligence of Harold's accession, was moved to the highest pitch of indignation ; but that he might give the better colour to his pretensions, he sent over an embassy to England, upbraiding Harold, with his breach of faith, and summoning him to resign immediately possession of the kingdom. Harold replied, that the oath with which he was reproached, had been extorted by the well-grounded fear of violence, and could never, for that reason, be regarded as obligatory : That he had no commission, either from the late king, or from the states of England, who alone could dispose of the crown, to make any tender of the succession to the duke of Normandy ; and if he, a private person, had assumed so much authority ; and had even voluntarily sworn to support the duke's pretensions, the oath was unlawful, and it was his duty to seize the first opportunity of breaking it : That he had obtained the crown by the unanimous suffrages of the people ; and should shew himself totally unworthy of their favour, did he not strenuously maintain those national liberties, with which they had entrusted him : and that the duke, if he made any attempt by force of arms, should experience the power of an united nation, conducted by a prince, who, sensible of the obligations imposed on him by his royal dignity, was determined, that the same moment should put a period to his life and to his government (*n*). HUME.

(*m*) G. Pict. 196. Ypod. Neust. 436. Order. Vitalis, 492. M. West. 221. W. Malm. 93. Ingulf. 68. Brompton 957. Knyghton 2339. H. Hunting. 210. Many of the historians say, that Harold was re-

gularly elected by the states ; some, that Edward left him his successor by will.

(*n*) W. Malm. 99. Higden 285. M. West. 222. De Gest. Angl. incerto auctore 331.

[D] The

to far interested the pope in favour of his pretensions, that he pronounced for William against both the others [D].

HEREUPON the duke makes his claim to the crown of England; gathered a powerful army, and came over; and upon the 14th of October, Anno 1067 (q), gave Harold

(q) There is, I believe, a mistake in the year, for it seems agreed that William, on the day of St. Michael, 1066 (and not 1067) landed at Pevensey, in Suffex. *Ld. Lyt. Hist. Hen. II.* 1 v. oct. 25.

[D] The most important ally, whom William gained by negotiation, was the Pope, who had a powerful influence over the ancient barons, no less devout in their religious principles, than valorous in their military enterprizes. The Roman pontiff, after an insensible progress during several ages of darkness and ignorance, began now to lift his head openly above all the Princes of Europe; to assume the office of a mediator, or even an arbiter, in the quarrels of the greatest monarchs; to interpose himself in all secular affairs, and to obtrude his dictates, as sovereign laws, on his obsequious disciples. It was a sufficient motive to Alexander II. the reigning pope, for embracing William's quarrel, that he alone had made an appeal to his tribunal, and rendered him umpire of the dispute between him and Harold; but there were other advantages which that pontiff foresaw must result from the conquest of England by the Norman arms. That kingdom, though at first converted by Romish missionaries, though it had afterwards advanced some farther steps towards subjection under Rome, maintained still a great independence in its ecclesiastical administration; and forming a world within itself, entirely separated from the rest of Europe, it had hitherto proved inaccessible to those exorbitant claims, which supported the grandeur of the papacy. Alexander therefore hoped, that the French and Norman barons, if successful in their enterprize, might import into that country a more devoted reverence to the holy see, and bring the English churches to a nearer conformity with those of the rest of Europe. He declared immediately in favour of William's claim (o); pronounced Harold a perjured usurper; denounced excommunication against him and his adherents; and the more to encourage the duke of Normandy in his enterprize, he sent him a consecrated banner, and a ring with one of St. Peter's hairs in it (p). Thus (adds Mr. Hume) were all the ambition and violence of that invasion covered over safely with the broad mantle of religion.

(o) *W. Malm.* 100. *Ingulf.* 69. (p) *Baker*, 22. edit. 1684. *Higden*, 285. *Brompton*, 958.

battle, and overthrew him at that place in Suffex where William afterwards founded Battel-abbey, in memory of that victory (r). And then he took upon him the government of the kingdom, as king thereof; and upon Christmas following was solemnly crowned at Westminster by the archbishop of York (s). And he declared at his coronation, that he claimed the crown, not *jure belli*, but *jure successionis*. Brompton gives us this account thereof, “ cum
 “ nomen tyranni exhorresceret & nomen legitimi principis
 “ induere vellet petiit consecrari;” and accordingly; says the same author, the archbishop of York, in respect of some present incapacity in the archbishop of Canterbury, “ mu-
 “ nus hoc adimplevit ipsumque Gulielmum Regem ad jura
 “ Ecclesiæ Anglicanæ tuenda & conservanda populumque
 “ suum recte regendum, & Leges rectas statuendum fa-
 “ cramento solemniter adstrinxit;” (t) and thereupon he took the homage of the nobility (u).

(r) Gul. Gemet. 288. Chron. Sax. 189. M. West. 226. M. Paris, 9. Diceto, 482. This convent was freed by him from all episcopal jurisdiction. Monast. Ang. tom. 1. p. 311, 312.

(s) William pretending that Stigand, the primate, had obtained his pall in an irregular manner from pope Benedict IX. who was himself an usurper, refused to be consecrated by him; and therefore conferred that honour on Aldred, archbishop of York. Gul. Pictav. 206. Ingulf. 69. Malmesb. 102. Hoveden, 450. M. West. 245. Flor. Wig. 635. M. Paris, 4. Anglia Sacra, vol. 1. p. 248. Alur. Bever. 127. Stigand was possessed of such

influence and authority over the English, as might be dangerous to a new established monarch. Eadmer. 6. See Biog. Brit. 1 v. 128. tit. Aldred, ed. 1778. Ld. Lyt. Hist. Hen. II. 1 v. oct. 40.

(t) Order. Vital. 503. Malmesb. 271.

(u) The King, thus possessed of the throne by a pretended destination of king Edward, and by an irregular election of the people, but still more by the power of his arms, retired from London to Barking in Essex; and there received the submissions of all the nobility who had not attended his coronation. Gul. Pictav. 208. Order. Vitalis, 503.

THIS

THIS being the true, though short account of the state of that business, there necessarily follows from thence these plain and unquestionable consequences.

FIRST, that the conquest of king William I. was not a conquest upon the country, or people, but only upon the king of it, in the person of Harold, the usurper. For William I. came in upon a pretence of title of succession to the Confessor; and the prosecution and success of the battle he gave to Harold, was to make good his claim of succession, and to remove Harold, as an unlawful usurper, upon his right. Which right was now decided in his favour, and determined by that great trial, by battle (x).

SECONDLY, that he acquired in consequence thereof no greater right than what was in the Confessor, to whom he pretended a right of succession; and therefore, could no more alter the laws of the kingdom upon the pretence of conquest, than the Confessor himself might; or than the duke himself could have done, had he been the true and rightful successor to the crown, in point of descent from the Confessor. Neither is it material, whether his pretence were true or false; or whether, if true, it were available or not, to entitle him to the crown. For whatsoever it was, it was sufficient to direct his claim, and to qualify his victory so, that the *jus belli* thereby acquired, could be only *victoria in regem, sed non in populum*: and put him only in the state, capacity and qualification of a successor to the king, and not as conqueror of the kingdom (y).

(x) Seld. of Tithes, c. 8. Blac. Com. 1 v. 199.

(y) Though Sir Matthew Hale, and others, contend that the conquest by William can be considered in no other light than an acquisition, without any of

the powers attendant on subjugation, yet others, particularly Wilkins and Dr. Brady, understand it to have been no less than an absolute conquest. See note [E] on this chapter.

THIRDLY, and as this his antecedent claim kept his conquest within the bounds of a successor, and restrained him from the unlimited bounds and power of a conqueror; so his subsequent coronation, and the oath by him taken, is a further unquestionable demonstration, that he was restrained within the bounds of a successor, and not enlarged with the latitude of a victor. For at his coronation, he bound himself by a solemn oath to preserve the rights of the church, and to govern according to the laws; and not absolutely and unlimitedly, according to the will of a conqueror.

FOURTHLY, that if there were any doubt whether there might be such a victory as might give a pretension to him of altering laws, or governing as a conqueror; yet to secure from that possible fear, and to avoid it, he ends his victory in a capitulation. Namely, he takes the ancient oath of a king unto the people; and the people reciprocally giving or returning him that assurance that subjects ought to give their prince, by performing their homage to him as their king, declared him, by the victory he had obtained over the usurper, to be the successor of the Confessor (z). Consequently, if there might be any pretence of conquest over the people's rights, as well as over Harold's, yet the capitulation, or stipulation, removes the claim or pretence of a conqueror, and enstates him in the regulated capacity and state of a successor. And upon all this it is evident, that king William I. could not abrogate, or alter the ancient laws of the kingdom, any more than if he had succeeded the Confessor as his lawful heir, and had acquired the crown by the peaceable course of descent, without any sword drawn. [E]

AND

(z) See *Ld. Lyt. Hist. Hen. Brit.* 1 v. 128. ed. 1778. tit. *Alfred.* II. 1 v. oct. 40. and the authorities there cited. Also *Biog.*

[E] Some have been desirous of refusing to William the title of conqueror, in the sense in which it is commonly understood; and

OR

AND thus much may suffice, to shew that king William I. did not enter by such a right of conquest, as did or could alter the laws of this kingdom,

M 4

THERE-

on pretence that the word is sometimes in old books applied to such as make an acquisition of territory by any means, they are willing to reject William's title by right of war to the crown of England. It is needless to enter into a controversy, which by the terms of it must necessarily degenerate into a dispute of words. It suffices to say, that the Duke of Normandy's first invasion of the island was hostile; that his subsequent administration was entirely supported by arms; that in the very frame of his laws, he made a distinction between the Normans and English, to the advantage of the former (a); that he acted in every thing as absolute master over the natives, whose interests and affections he totally disregarded; and that if there was an interval when he assumed the appearance of a legal magistrate, the period was very short, and was nothing but a temporary sacrifice, which he, as has been the case with most conquerors, was obliged to make of his inclination to his present policy. Scarce any of those revolutions which both in history and in common language have always been denominated conquests, appear equally violent, or have been attended with so sudden an alteration, both of power and property. The Roman state, which spread its dominion over Europe, left the rights of individuals in a great measure untouched; and those civilized conquerors, while they made their own country the seat of empire, found, that they could draw most advantage from the subject provinces, by bestowing on the natives the free enjoyment of their own laws, and of their private possessions. The barbarians who subdued the Roman empire, though they settled in the conquered countries, yet being accustomed to a rude, uncultivated life, found a small part of the land sufficient to supply all their wants; and they were not tempted to seize extensive possessions, which they neither knew how to cultivate nor employ. But the Normans and other foreigners who followed the standard of William, while they made the vanquished kingdom the seat of empire, were yet so far advanced in arts as to be acquainted with the advantages of a large property; and having totally subdued the natives, they pushed the rights of conquest (very extensive in the eyes of avarice and ambition, however narrow in those of reason) to the utmost extremity against them. Except the former conquest of England by the Saxons themselves, who were induced by peculiar circumstances to proceed even

(a) Hoveden, p. 600.

THEREFORE I come to the last question I proposed to be considered, viz. Whether *de facto* there was any thing done by

to the extermination of the natives, it would be difficult to find in all history a revolution more destructive, or attended with a more complete subjection of the ancient inhabitants. Contumely seems even to have been wantonly added to oppression (*b*); and the natives were universally reduced to such a state of meanness and poverty, that the English name became a term of reproach; and several generations elapsed before one family of Saxon pedigree was raised to any considerable honours, or could so much as attain the rank of barons of the realm (*c*). These facts are so apparent from the whole tenor of the English history, that none would have been tempted to deny or elude them, were they not heated by the controversies of faction; while one party were absurdly afraid of these absurd consequences, which they saw the other party inclined to draw from this event. But it is evident, that the present rights and privileges of the people, who are a mixture of English and Normans, can never be affected by a transaction which passed more than seven hundred years ago; and as all ancient authors (*d*), who lived nearest

(*b*) H. Hunt. p. 370. Brompton, p. 980.

(*c*) So late as the reign of king Stephen, the earl of Albemarle, before the battle of the standard, addressed the officers of the army in these terms: *Proceres Angliæ clarissimi, et genere Normanni, &c.* Brompton, p. 1026. See farther Abbas Rieval. p. 339, &c. All the barons and military men of England still called themselves Normans.

(*d*) Ingulf. p. 70. H. Hunt. p. 370, 372. M. West. p. 225. Gul. Neub. p. 357. Alured. Beverl. p. 124. De gest. Angl. p. 333. M. Paris, p. 4. Sim. Dun. p. 206. Brompton, p. 962. 980, 1161. Gervase Tilb. lib. 1. cap. 16. Textus Rossensis apud Seid. Spicileg. ad Eadm. p. 197.

Gul. Piët. p. 206. Ordericus Vitalis, p. 521. 666. 853. Epist. St. Thom. p. 801. Gul. Malmesb. p. 52, 57. Knyghton, p. 2354. Eadmer. p. 110. Thom. Rudborne in Ang. Sacra, vol. I. p. 248. Monach. Ross. in Anglia Sacra, vol. II. p. 276. Girald. Cambr. in eadem, vol. II. p. 413. Hist. Elyensis, p. 516. The words of this last historian, who is very ancient, are remarkable, and worth transcribing. "Rex itaque factus Wilhelmus, quid in principes Anglorum, qui tantæ cladi superesse poterant, fecerit, dicere, cum nihil profit, omitto. Quid enim prodesset, si nec unum in toto regno de illis dicerem pristine potestate uti permissum, sed omnes aut in gravem paupertatis ærumnam detrusos aut ex hæreditate patria pulsos, aut efflores

by king William I. after his accession to the crown, in reference either to the alteration or confirmation of the laws; and how and in what manner the same was done.

THIS, being a narrative of matters of fact, I shall divide into two inquiries; viz. first, What was done in relation to the lands and possessions of the English; and secondly, What was done in relation to the laws of the kingdom in general. For both of these will be necessary to make up a clear narrative touching the alteration or suspension, confirmation or execution, of the laws of this kingdom by him.

FIRST, therefore, touching the former, viz. What was done in relation to the lands and possessions of the English,

THESE two things must be premised, viz. First, a matter of right, or law; which is this, that in case this had been a conquest upon the kingdom, it had been at the pleasure of the conqueror to have taken all the lands of the kingdom into his own possession;—to have put a period to all former titles;—to have cancelled all former grants;—and to have given, as it were, the date and original to every man's claim, so as to have been no higher nor ancients than such his conquest, and to hold the same by a title derived wholly from and under him. I do not say, that every abso-

nearest the time, and best knew the state of the country, unanimously speak of the Norman dominion as a conquest by war and arms, no reasonable man, from the fear of imaginary consequences, will ever be tempted to reject their concurring and undoubted testimony. HUME.

effosis oculis, vel cæteris amputatis membris, opprobrium hominum factos, aut certe miserrime afflictos, vita privatos. Simili modo utilitate carere existimo dicere quid in mino-

rem populum, non solum ab eo, sed a suis actum sit, cum id dictu sciamus difficile, et ob immanem crudelitatem fortassis incredibile.

lute conqueror of a kingdom will do thus ; but that he may, if he will, and has power to effect it. Secondly, the second thing to be premised is, a matter of fact, which is this ; That duke William brought in with him a great army of foreigners, that expected a reward of their undertaking ; and therefore were doubtless very craving and importunate for gratifications to be made them by the conqueror (c). Again, it is very probable, that of the English themselves, there were persons of very various conditions and inclinations ; some perchance did adhere to the duke, and were assistant to him openly, or at least under-hand, towards the bringing him in ; and those were sure to enjoy their possessions privately and quietly when the duke prevailed. Again, some did, without all question, adhere to Harold ; and those in all probability were severely dealt with, and dispossessed of their lands, unless they could make their peace. Again, possibly there were others who assisted Harold ; partly out of fear and compulsion ; yet those, possibly, if they were of any note or eminence, fared little better than the rest. Again, there were some that probably stood neuter, and meddled not ; and those, though they could not expect much favour, yet they might in justice expect to enjoy their own. Again, it must needs be supposed, that the duke having so great an army of foreigners ;—so many ambitious and covetous minds to be satisfied ;—so many to be rewarded in point of gratitude ; and after so great a concussion as always happens upon the event of a victory, it must needs, upon those and such like accounts, be evident to any man that considers things

(c) William bestowed the forfeited estates on the most powerful of his captains, and established funds for the payment of his soldiers. Gul. Pict. 208.—His military institutions were those

of a tyrant ; at least of one, who reserved to himself, whenever he pleased, the power of assuming that character. H. Hunt. 369. M. West. 225. Malmsh. 104.

of

of this nature, that there were great outrages and oppressions committed by the victor's soldiers and their officers;—many false accusations made against innocent persons;—great disturbances and evictions of possessions;—many right owners being unjustly thrown out, and consequently many occupations and usurpations of other men's rights and possessions;—and a long while before those things could be reduced to any quiet and regular settlement [F].

THESE

[F] Though the early confiscation of Harold's followers might seem iniquitous, being extended towards men who had never sworn fidelity to the duke of Normandy; who were ignorant of his pretensions, and who only fought in defence of the government, which they themselves had established in their own country; yet were these rigours, however contrary to the ancient Saxon laws, excused on account of the urgent necessities of the prince. The successive destruction of families was a convincing proof that the king intended to rely entirely on the support and affections of foreigners; and new forfeitures, attainders, and violences were the necessary result of this destructive plan of administration. No Englishman possessed his confidence, or was intrusted with any command or authority; and strangers, whom a rigorous discipline could have but ill contained, were encouraged in every act of insolence and tyranny against them. The easy submission of the kingdom on its first invasion, had exposed the natives to contempt; the subsequent proofs of their animosity and resentment had made them the object of hatred; and they were soon deprived of every expedient by which they could hope to make themselves either regarded or beloved by their sovereign. Impressed with the sense of this dismal situation, many Englishmen fled into foreign countries, with an intention of passing their lives abroad free from oppression, or of returning on a favourable opportunity to assist their friends in the recovery of their native liberties (*f*). It was crime sufficient, in an Englishman, to be opulent, noble, or powerful; and the policy of the king concurring with the rapacity of his foreign adventurers, produced almost a total revolution in the landed property of the kingdom. Ancient and honourable families were reduced to beggary; the nobles themselves were every where treated with ignominy and

(*f* Order. Vital. 508. M. West, 225. M. Paris, 4. Sim. Dun. 197.

contempt;

THESE general observations being premised, we will now see what *de facto* was done in relation to men's possessions, in consequence of this victory of the duke.

FIRST, it is certain that he took into his hands all the demesne lands of the crown which were belonging to Edward the Confessor at the time of his death; and avoided all the dispositions and grants thereof made by Harold, during his short reign. And this might be one great end of his making that noble survey, in the fourth year of his reign, called generally, Domesday-read, in some records; as Rot. Winton, &c.—thereby to ascertain what were the possessions of the crown in the time of the Confessor. And those he entirely resumed. And this is the reason why in some of our old books it is said, ANCIENT DEMESNE is that which was held by king William the Conqueror; and in others 'tis said, ancient demesne is that which was held by king Edward the Confessor. And both true in their kind, in this respect; viz. that whatsoever appeared to be the Confessor's at the time of his death, was assumed by king William into his own possession [G].

SECONDLY,

contempt; they had the mortification of seeing their castles and manors possessed by Normans of the meanest birth, and of the lowest stations (g), and they found themselves carefully excluded from every road, which led either to riches or preferment (h).
HUME.

[G] Those lands which were in the possession of Edward the Confessor, and which afterwards came to William the Conqueror,

(g) Order. Vitalis, 521. M. West. 229.

(h) The obliging all the inhabitants to put out their fires and lights at certain hours, upon the sounding of a bell, called the courfeu, is represented by Polydore Virgil, lib. 9,

as a mark of the servitude of the English. But this was a law of police, which William had previously established in Normandy. See Du Moulin, Hist. de Normandie, 160. The same law had place in Scotland. Le Burgor, cap. 86.

SECONDLY, it is also certain, that no person simply, and *quatenus* an English man, was dispossessed of any of his possessions;

and were by him set down in a book called DOMESDAY, under the title *De Terra Regis*, are ANCIENT DEMESNE LANDS. They were exempt from any *feudal servitude*, and were let out to husbandmen to cultivate for the purpose of supplying the king's household and family with provisions and necessaries. For this purpose the tenants (who are called by Bracton, *villani privilegiati*) enjoyed certain privileges, and the tenure itself had several properties distinct from others, which it retains to this day; though the lands be in the hands of a subject, and the services changed from labour to money. 2 Inst. 542. 4 Inst. 269. F. N. B. 14. Salk. 57. pl. 2. Black. Com. 2 v. 99. But the lands which were in the possession of Edward the Confessor, and which were given away by him, are NOT at this day ancient demesne; nor are any others, except those which are written down in the book of DOMESDAY; and therefore, whether such lands are ancient demesne or not, is to be tried only by that book. Salk. 57. 4 Inst. 269. Hob. 183. Brownl. 43. The book of DOMESDAY was brought into court by a certiorari out of chancery, directed to the treasurer and chamberlain of the exchequer, and by mittimus sent into the common pleas. Dy. 150. b. Issue was taken "whether Longhope in the county of Gloucester was ancient demesne or not;" on producing the book of DOMESDAY, it appeared that Hope was ancient demesne, but nothing said of Longhope; and the Court held, that the party failed in his proof. Lev. 106. Sid. 147. But if the question be, "whether lands be parcel of a manor which is ancient demesne?" this shall be tried by a jury. Salk. 56. pl. 1. 2 Salk. 174. But see Burr. 1048. where an acre of land may be ancient demesne, though the manor, of which it is parcel, is not so. Vide Rol. Abr. 321. and see F. N. B. 14. Leon. 232. Dyer 8. 11 Co. 10. Bro. Ancient Dem. 15. 2 Leon. 191. 3 Lev. 405. Lands which are next, or most convenient to the lord's mansion-house, and which he keeps in his own hands, for the support of his family, and for hospitality, are called his demesnes, but have not the same properties with ancient demesne. Spelm. 12. Blackstone, in treating of the rents and profits of the demesne lands of the crown, as being a branch of the king's ordinary revenue, says, "These demesne lands, *terræ dominicales regis*, being either the share reserved to the crown at the original distribution of landed property, or such as came to it afterwards by forfeitures or other means, were anciently very large and extensive; comprizing divers manors,

possessions ; consequently their land was not pretended unto, as acquired *jure belli*. Which appears most plainly by the following evidences, viz.

FIRST,

manors, honours and lordships ; the tenants of which had very peculiar privileges. At present they are contracted within a very narrow compass, having been almost entirely granted away to private subjects. This has occasioned the parliament frequently to interpose ; and, particularly, after king William III. had greatly impoverished the crown, an act passed, (1 Ann st. 1. c. 7.) whereby all future grants or leases from the crown, for any longer term than thirty-one years, or three lives, are declared to be void ; except with regard to houses, which may be granted for fifty years. And no reversionary lease can be made, so as to exceed, together with the estate in being, the same term of three lives, or thirty-one years : that is, where there is a subsisting lease of which there are twenty years still to come, the king cannot grant a future interest, to commence after the expiration of the former, for any longer term than eleven years. The tenant must also be made liable to be punished for committing waste ; and the usual rent must be reserved, or, where there has usually been no rent, one third of the clear yearly value. The misfortune is, that this act was made too late, after almost every valuable possession of the crown had been granted away for ever, or else upon very long leases ; but may be of benefit to posterity, when those leases expire." Black. Com. 1 v. 286. As to the tenure, lord Holt, said it was as ancient as any other, though he supposes that the privileges annexed to it, commenced by some act of parliament ; for that it cannot be created by grant at this day. Salk. 57. Mr. Justice Blackstone, in treating of this tenure, describes it thus : " There is a species of tenure described by Bracton under the name sometimes of privileged villenage, and sometimes of villein socage. This he tells us, l. 4. tr. 1. c. 28, is such as has been held of the kings of England from the Conquest downwards ; that the tenants herein *villana faciunt servitia, sed certa et determinata* ; that they cannot alienate or transfer their tenements by grant or feoffment, any more than pure villeins can ; but must surrender them to the lord or his steward, to be again granted out and held in villenage. And from these circumstances we may collect, that what he here describes, is no other than an exalted species of copyhold, subsisting at this day, viz. the tenure in ancient demesne ; to which, as partaking of the baseness of villenage in the nature of its services, and the freedom of socage in their certainty,

hs

FIRST, that very many of those persons that were possessed of lands in the time of Edward the Confessor, and so returned

he has therefore given a name compounded out of both, and calls it *VILLANUM SOCAGIUM*. The tenants of ancient demesne lands, under the crown, were not all of the same order or degree. Some of them; as Britton testifies, c. 66. continued for a long time pure and absolute villeins, dependent on the will of the lord; and those who have succeeded them in their tenures, now differ from common copyholders in only a few points. F. N. B. 228. Others were in great measure enfranchised by the royal favour, being only bound in respect of their lands to perform some of the better sort of villein services, but those DETERMINATE and CERTAIN; as, to plough the king's land, to supply his court with provisions, and the like; all of which are now changed into pecuniary rents: and in consideration hereof they had many immunities and privileges granted to them; 4 Inst. 269. ; as, To try the right of their property in a peculiar court of their own, called a court of ancient demesne, by a peculiar process denominated, a writ of right close; F. N. B. 11. Not to pay toll or taxes; not to contribute to the expences of knights of the shire; not to be put on juries, and the like. See 1 New Abr. 111. These tenants therefore, though their tenure be absolutely copyhold, yet have an interest equivalent to a freehold: for, though their services were of a base and villenous original, (Gilb. Hist. Exch. 16. 30.) yet the tenants were esteemed, in all other respects, to be highly privileged villeins; and especially in this, THAT THEIR SERVICES WERE FIXED AND DETERMINATE, and that they could not be compelled (like pure villeins) to relinquish these tenements at the lord's will, or to hold them against their own: "*et ideo, says Bracton, dicuntur liberi.*" Britton also, from such their freedom, calls them absolutely *SOKEMANS*, and their tenure *SOKEMANRIES*; which he describes (c. 66.) to be lands and tenements which are not held by knight-service, nor by grand serjeanty, nor by petit, but by simple services, being as it were lands enfranchised by the king or his predecessors from their ancient demesne. And the same name is also given them in Fleta, l. 1. c. 8. Hence Fitzherbert observes, (N. B. 13.) that no lands are ancient demesne but lands holden in socage: that is, not in free and common socage, but in this amphibious, subordinate class, of villein socage. And it is possible, that as this species of socage tenure is plainly founded upon *predial* services, or services of the plough, it may have given cause to imagine that all socage tenures arose from the same original; for want of distinguishing, with Bracton, between free socage or

socage

returned upon the book of Doomsday, retained the same unto them and their descendants; and some of their descendants retain the same possessions to this day; which could not have been, if presently, *jure belli ac victoriæ universalis*, the lands of the English had been vested in the conqueror. And again;

SECONDLY, we do find, that in all times, even suddenly after the conquest, the charters of the ancient Saxon kings WERE PLEADED AND ALLOWED; and titles made and created by them, to lands, liberties, franchises, and regalities, affirmed and adjudged under William I. Yea, when that exception was offered, THAT BY THE CONQUEST THOSE CHARTERS HAD LOST THEIR FORCE, yet those claims were allowed. As in 7 E. 3. *finis*, mentioned by Mr. Selden, in his notes upon Eadmerus; which could not be, if there had been such a conquest as had vested all men's rights in the conqueror.

THIRDLY, many recoveries were had shortly after this conquest, as well by heirs as successors, of the seisin of their predecessors before the conquest. We shall take one or

socage of frank tenure, and villein socage or socage of ancient demesne.—Lands holden by this tenure are therefore a species of copyhold, and as such preserved and exempted from the operation of the statute of 12 Cha. 2. c. 24. Yet they differ from common copyholds, principally in the privileges beforementioned: as also they differ from freeholders by one especial mark and tincture of villenage, noted by Braeton and remaining to this day, viz. that they cannot be conveyed from man to man by the general common-law conveyances of feoffment, and the rest; but must pass by surrender, to the lord or his steward, in the manner of common copyholds: yet with this difference, (Kitch. on Courts 194.) that, in the surrender of these lands in ancient demesne, it is not used to say, “to hold at the will of the lord,” in their copies, but only “to hold according to the custom of the manor.” Black. Com. 2 v. 101. How ancient demesne may become frank-fee, and where it may be pleaded, and the form, vide 1 New Abr. 112, 113, and the authorities there cited.

two instances for all; namely, that famous record *apud Pinendon*, by the archbishop of Canterbury, in the time of king William I. of the seisin and title of his predecessors before the conquest. See the whole process and proceedings thereupon, in the end of Mr. Selden's notes upon Eadmerus, and Spelman's Glossary, title *Drenches*. Upon these instances, and much more that might be added, it is without contradiction, that the rights and inheritances of the English; *quia tales*, were not abrogated or impeached by this conquest; but continued, notwithstanding, the same. For, as is before observed, it was *jure belli quoad regem, sed non quoad populum*.

BUT to descend to some particulars. The English persons that the Conqueror had to deal with were of three kinds, viz.

FIRST, such as adhered to him against Harold the usurper; and, without all question, those continued the possession of their lands; and their possessions were rather increased by him; than any way diminished.

SECONDLY, such as adhered to Harold, and opposed the duke, and fought against him; and doubtless, as to those, the duke after his victory used his power, and dispossessed them of their estates; which is usual upon all conclusions and events of this kind, upon a double reason: First, to secure himself against the power of those that opposed him, and to weaken them in their estates, that they should not afterwards be enabled to make head against him: and, secondly, to gratify those that assisted him, and to reward their services in that expedition; and to make them firm to his interest, which was now twisted with their own. For it

can't be imagined, but that the Conqueror was assisted with a great company of foreigners—some that he favoured—some that had highly deserved for their valour—some that were necessitous soldiers of fortune—and others that were either ambitious or covetous ; all whose desires, desires, or expectations, the Conqueror had no other means to satisfy, but by the estates of such as had appeared open enemies to him ; and doubtless, many innocent persons suffered in this kind, under false suggestions and accusations ; which occasioned great exclamations by the writers of those times against the violences and oppressions which were used after this victory.

AND, thirdly, such as stood neuter, and meddled not on either side during the controversy. And doubtless, for some time after this great change, many of those suffered very much, and were hardly used in their estates, especially such as were of the more eminent sort (*i*).

GERVASIUS TILBURIENSIS, who wrote in the time of Henry II. lib. I. cap. *Quid Murdrum & Quare sic Dicitum*, gives us a large account of what he had traditionally learned touching this matter, to this effect, viz. “ Post regni con-
 “ quisitionem & perduellium subjectionem, &c. nomine
 “ autem successionis a temporibus subactæ gentis nihil sibi
 “ vendicarent, &c.” i. e. after the conquest of the kingdom, and subjection of the rebels, when the king himself and his great men had surveyed their new acquisitions, strict enquiry was made, who they were that, fighting against the king, had saved themselves by flight. From these, and the heirs of such as were slain in battle, fighting against him, all hopes of succession, or of possessing their

(*i*) Vide note [F] on this chapter.

estates, were lost; for the people being subdued, they held their lives [*and fortunes*] as a favour.

BUT Gervase; as he speaks so liberally in relation to the conquest, and the *subacta gens*, as he terms us; so it should seem he was, in great measure, mistaken in this relation. For it is most plain, that those that were not visibly engaged in the assistance of Harold, were not, according to the rules of those times, disabled to enjoy their possessions, or make title of succession to their ancestors, or transmit to their posterity as formerly; though possibly some oppressions might be used to particular persons, here and there, to the contrary. And this appears by that excellent monument of antiquity, set down in sir H. Spelman's Glossary, in the title of *Drenches* or *Drenges*; which I shall here transcribe, viz:

“ EDWINUS DE SHARBORNE, et quidam alii qui ejeti fuerunt & terris suis abierunt ad conquestorem & dixerunt ei, quod nunquam ante conquestum, nec in conquestum, nec post, fuerunt contra regem ipsum in CONCILIO AUT IN AUXILIO sed tenuerunt se in pace, et hoc parati sunt probare qualiter rex vellet ordinare, per quod idem rex facit inquire per totam Angliam si ita fuit, quod quidem probatum fuit, propter quod idem rex precepit ut omnes illi qui sic tenuerunt se in pace in forma predicta quod ipsi REHABERENT omnes terras & dominationes suas adeo integre & in pace ut unquam habuerent vel tenuerunt ante conquestum suum, et quod ipsi in posterum vocarentur *Drenges*.”

BUT it seems the possessions of the Church were not under this discrimination, for they being held not in right of the person, but of the Church, were not subject to any confis-

cation by the adherence of the possessor to Harold the usurper (*k*). And therefore, though it seems Stigand archbishop of Canterbury, at the coming in of William I. had been in some opposition against him, which probably might be the true cause why he performed not the office of his coronation, which of right belonged to him, though some other impediments were pretended (*l*), and might also possibly be the reason why a considerable part of his possessions were granted to Odo, bishop of Bayeux; yet they were afterwards recovered by Lanfranc, his successor, at Pinendon, “*in pleno comitatu, ubi rex præcepit totum comitatum absque mora considerare, & homines comitatus omnes francigenos & præcipue Anglos in antiquis legibus & consuetudinibus peritos in unum convenire.*”

To this may be added those several grants and charters made by king William I. mentioned in the History of Ely, and in Eadmerus, for restoring to bishopricks and abbies such lands, or goods, as had been taken away from them, viz.

“*WILLIELMUS Dei gratia rex Anglorum, Lanfranco archiepiscopo Cantuar’ & Galfrido episcopo Constantien. & Roberto comiti de Ou & Richardo filio comitis Gilberti & Hugoni de Monteforti suisque aliis proceribus regni Angliæ salutem. Summonete vicecomites meos ex meo præcepto & ex parte mea eis dicite ut reddant episcopatibus meis & abbatiis totum dominium omnesque dominicas terras quas de dominio episcopatum meorum, & abbatarium, episcopi mei & abbates eis vel lenitate ti-*

(*k*) William, however, retained the church in great subjection, as well as his lay subjects: and would allow none, of whatever character, to dispute his sovereign will and pleasure.

(*l*) The crimes alledged a-

gainst Stigand were mere pretences; his ruin was not only resolved on, but prosecuted with great severity. Hoveden, 453. Diceto, 482. Knyghton, 2345. Anglia Sacra, 1 v. 5, 6, Ypod. Neust. 438. Eadmerus in initio libri.

“ more

“ more vel cupiditate dederunt vel habere consenserunt vel
 “ ipsi violentia sua inde abstraxerunt, & quod hactenus
 “ injuste possiderunt de dominio ecclesiarum mearum. Et
 “ nisi reddiderint sicut eos ex parte mea summonebitis, vos
 “ ipsos velint nolint, constringite reddere; et quod si qui-
 “ libet alius vel aliquis vestrum quibus hanc justitiam im-
 “ posui ejusdem querelæ fuerit reddat similiter quod de
 “ domino episcopatum vel abbatiarum mearum habuit
 “ ne propter illud quod inde aliquis vestrum habeat, minus
 “ exercent super meos vicecomites vel alios, quicumque te-
 “ neant dominium ecclesiarum mearum, quod præcipio, &c.”

“ WILLIELMUS rex Anglor' omnibus suis fidelibus suis &
 “ vicecomitibus in quorum vicecomitatibus abbatia de Heli
 “ terras habet salutem. Præcipio ut abbatia præd. habeat
 “ omnes consuetudines suas scilicet saccham & socham toll
 “ & team & infanganetheof, hamfocua, & grithbrice fith-
 “ wite & ferdwite infra burgum & extra & omnes alias
 “ forisfacturas in terra sua super suos homines sicut habuit
 “ die qua rex Edwardus fuit vivus & mortuus, & sicut
 “ mea jussione dirationatæ apud Keneteford per plures
 “ scyras ante meos barones, viz. Galfridum Constantien,
 “ ep. & Baldewine abbatem, &c. Teste Rogere Bigot.”

“ WILLIELMUS rex Angl. Lanfranco archiepo', & Rogero
 “ comiti Moritonæ, & Galfrido Constantien. ep. salutem,
 “ Mando vobis & præcipio ut iterum faciatis congregari
 “ omnes scyras quæ interfuerunt placito habito de terris
 “ ecclesia de Heli, antequam mea conjux in Normaniam
 “ novissime veniret, cum quibus etiam sint de baronibus
 “ meis qui competenter adesse poterint & prædicto placito
 “ interfuerint & qui terras ejusdem ecclesiæ tenent; quibus
 “ in unum congregatis eligantur plures de illis Anglis qui
 “ sciunt quomodo terræ jacebant præfatæ ecclesiæ die qua
 “ rex Edwardus obiit, & quod inde dixerint ibidem jure-
 “ jurando.

“ jurando testentur; quo facto restituentur ecclesiæ terræ
 “ quæ in dominico suo erant die obitus regis Edwardi;
 “ exceptis his quas homines clamabant me sibi dedisse;
 “ illas vero literis mihi significate quæ sint, & qui eas te-
 “ nent; qui autem tenent thainlandes quæ proculdubio
 “ debent teneri de ecclesia faciant concordiam cum abbate
 “ quam meliorem poterint, & si noluerunt terræ remaneant
 “ ad ecclesiam, hoc quoque detinentibus socham & saccham
 “ fiat,” &c.

“ WILLIELMUS rex Anglorum, Lanfranco archiepisc’, &
 “ G. episc. & R. comiti M. salutem, &c. Defendite ne
 “ Remigius episcopus novas consuetudines requirat infra in-
 “ sulam de Heli, nolo enim quod ibi habeat nisi illud quod
 “ antecessor ejus habebat tempore regis Edwardi scilicet qua
 “ die ipse rex mortuus est. Et si Remig. episcopus inde placi-
 “ tare voluerit placitet inde sicut fecisset tempore regis Edw.
 “ & placitum istum sit in vestra præsentia; de custodia de Nor-
 “ guic. abbatem Simconem quietum esse demittite; sed ibi
 “ municionem suam conduci faciat & custodiri. Facite re-
 “ manere placitum de terris quas calumniantur Willielmus de
 “ Ou, & Radulphus filius Gualeranni, & Robertus Gernon;
 “ si inde placitare noluerint sicut inde placitassent tempore re-
 “ gis Edwardi, & sicut in eodem tempore abbatia consuetudines
 “ suas habebat, volo ut eas omnino faciat habere sicut abbas
 “ per chartas suas & per testes suos eas de placitare poterit.”

I MIGHT add many more charters to the foregoing, and
 more especially those famous charters in Spelman’s Councils,
 vol. ii. fol. 14. & 165. whereby it appears, that king Wil-
 liam I. — “ communi concilio, & concilio archiepiscoporum
 “ episcoporum & abbatum, & omnium principum & baro-
 “ rum regni,” — instituted the courts for holding pleas of
 ecclesiastic causes to be separate and distinct from those
 courts

courts that had jurisdiction of civil causes (*m*). *Sed de his plusquam satis.* [H].

AND

(*m*) Blac. Com. 4 v. 415. See | 4 Inst. 259. Wilk. LL. Angl. Sax.
also Seld. in Ead. p. 6. l. 24. | 292. and Blac. Com. 3 v. 63.

[H] The county court in the Anglo-Saxon times, and even during some part of the reign of William I. was a court of great power and dignity, in which the bishop of the diocese sat with the earl, and on which all the abbots, priors, barons, knights, and freeholders of the county were obliged to attend. Here all the controversies arising in the county, the most important not excepted, were determined; though not always finally, because there lay an appeal from its decrees to a higher court. In a county court of Kent, held in the reign of William I. at Pinendine, and of which Hale makes mention (*ante*), there were present one archbishop, three bishops, the earl of the county, the vice-earl or the sheriff, a great number of the king's barons, besides a still greater multitude of knights and freeholders, who in the course of three days adjudged several manors to belong to the archbishopric of Canterbury, which had been possessed for some time by Odo, bishop of Baieux, the king's uterine brother, and by other powerful barons. (*n*)

But the county courts did not continue long after the conquest in this state of power and splendour. For William I. about A. D. 1085, separated the ecclesiastical from the civil part of these courts; prohibiting the bishops to sit as judges, the clergy to attend as suitors, and the causes of the Church to be tried but in courts of their own (*o*). By this regulation, which is said to have been made in a common council of the archbishops, bishops, abbots, and chief men of the kingdom, the county courts were deprived of their most venerable judges, their most respectable suitors, and most important business. Besides this, after the departure of the bishops and clergy, the earls disdained to sit as judges, and the great barons to attend as suitors, in the county courts; which, by degrees, reduced them to their present state. This was not the worst effect of this most imprudent and pernicious regulation. For by it the kingdom was split asunder; the crown and mitre were set at variance; and the ecclesiastical courts, by putting themselves under the immediate protection of the Pope, formed the clergy into a separate state, under a

(*n*) Dugdale Originales Jurid. (•) Wilkins Concilia, l. 1. p. 368,
30. Hicessi Dissertat. Epistolaris, 31. 369.
&c.

AND thus I conclude the point I first propounded, viz. How king William I. after his victory, dealt with the possessions of the English. Whereby it appears that there was no pretence of an universal conquest, or that he was a victor *in populum*. Neither did he claim the title of English lands upon that account, but only made use of his victory thus far, to seize the lands of such as had OPPOSED him; which is universal in all cases of victories, though without the pretence of conquest.

SECONDLY, therefore I come to the second general question, viz. What was done in relation to the laws.

IT is very plain, that the king, after his victory, did, as all wise princes would have done, endeavour to make a stricter union between England and Normandy. In order thereunto, he endeavoured to bring in the French instead of the Saxon language, then used in England. "Deliberavit," says Holcot, "quomodo linguam Saxoniam possit destruere, & Anglicam & Normanicam idiomate concordare; & ideo

foreign sovereign, which in the end was productive of infinite disorders.

The ecclesiastical courts, which were immediately erected in consequence, were 1. The Archdeacon's Court. For as the archdeacon was discharged from sitting as a judge, with the hundredary, in the hundred court, he was authorized to erect a court of his own, in which he took cognizance of ecclesiastical causes within his archdeaconry. 2. The Bishop's Court, or Consistory, which received appeals from the archdeacon's court, and whose jurisdiction extended over the whole diocese. 3. The Archbishop's Court, which received appeals from the consistories of the several bishops of the province, and had jurisdiction not only over the particular diocese of the archbishop, but over all the dioceses in the province. From this highest ecclesiastical court, appeals lay to the Pope, which soon became frequent, vexatious, and expensive (p).

(p) Id. *ibid.* Hen. Hist. 3 v. 339.

"ordinavit

“ordinavit quod nullus in curia regis placitaret NISI IN LINGUA GALlica,” &c. (q). From whence arose the practice of pleading in our courts of law in the Norman or French tongue, which custom continued till the statute of 36 E. 3. c. 15.

AND as he thus endeavoured to make a community in their language, so possibly he might endeavour to make the like in their laws, and to introduce the Norman laws into England, or as many of them as he thought convenient. And it is very probable, that after the victory, the Norman nobility and soldiers were scattered through the whole kingdom, and mingled with the English; which might possibly introduce some of the Norman laws and customs insensibly into this kingdom. And to that end the Conqueror did industriously mingle the English and Normans together, shuffling the Normans into English possessions here, and putting the English into possessions in Normandy, and

(q) Probably the customs of England were originally recorded in Saxon. William declared his conquest by a change of laws and language. He had entertained the difficult project of totally abolishing the English language; and, for that purpose, he ordered that in all schools throughout the kingdom, the youth should be instructed in the French tongue; a practice which was continued from custom, till after the reign of Edward III. and was never indeed totally discontinued in England. The pleadings in the supreme courts of judicature were in French. 36 Ed. 3. c. 15. Seld. Spicileg. ad Eadmer. 189. Fort. Laud. Leg. Angl. c. 48. The

deeds were often drawn in the same language: the laws were composed in that idiom. Ingulf. 71. 88. Chron. Rothom. A. D. 1066.—No other tongue was used at court. It became the language of all fashionable societies, and the English themselves, ashamed of their own country, affected to excel in that foreign dialect. From this attention of William, and from the great foreign dominions long annexed to the crown of England, proceeded that great mixture of French which is at present to be found in the English tongue, and which composes the greatest and best part of our language. Hen. Hist. 3 v. 354.

making

making marriages among them, especially between the nobility of both nations.

THIS gave the English a suspicion, that they should suddenly have a change of their laws before they were aware of it. But it fell out much better. For first, there arising some danger of a defection of the English, countenanced by the archbishop of York in the north, and Frederick, abbot of St. Albans, in the south; the king, by the persuasions of Lanfranc, archbishop of Canterbury,—“pro bono
 “pacis apud Berkhamstead juravit super animas reliquias
 “sancti Albani tactisque sacrosanctis evangeliiis (ministrante
 “juramento abbate Frederico) ut bonas & approbatas antiquas
 “regni leges quas sancti & pii Angliæ reges ejus antecessores,
 “& maxime rex Edvardus statuit INVIOLABILITER OBSER-
 “VARET; et sic pacificati ad propria læti recesserunt.” Vide
 MAT. PARIS *in vita Frederici Abbatis sancti Albani.*

BUT although now, upon this capitulation, the ancient English laws were confirmed, and namely, the laws of St. Edward the Confessor; yet it appeared not what those laws were; and therefore, in the fourth year of his reign, we are told by Hoveden, (r) in a digression he makes in his History under the reign of king Henry II. and also in the Chronicle of Lithfield—“Willielmus rex anno quarto regni
 “sui consilio baronum suorum fecit summonari per universos
 “consulatos Angliæ Anglos nobiles & sapientes & sua lege
 “eruditos ut eorum jura & consuetudines ab ipsis audiret, elec-
 “tis igitur de singulis totius patriæ comitatibus viri duodecim
 “jurejurando confirmaverunt ut quoad possint recto tramite
 “neque ad dextram neque ad sinistram partem divertentes le-
 “gum suarum consuetudinem & sancitam patefacerent nihil

(r) Vide Hoveden, 600. See Knyghton, 2355.
 also Ingulf, 88. Brompton, 982

“ prætermittentes nihil addentes, nihil prævaricando mutan-
 “ tes,” &c. and then sets down many of those ancient laws
 approved and confirmed by the king, and *COMMUNE CONCIL-
 LIUM*. Wherein it appears, that he seems to be most pleased
 with those laws that came under the title of *LEX DANICA*,
 as most consonant to the Norman customs.

“ Quo auditu mox universi compatrioti qui leges dixerint
 “ tristes effecti uno ministerio deprecati sunt quatenus permit-
 “ teret leges sibi proprias & consuetudines antiquas habere in
 “ quibus vixerunt patres, & ipsi in iis nati & nutriti sunt, quia
 “ durum valde sibi foret suscipere leges ignotas, & judicare de
 “ iis quæ nesciebant; rege vero ad flectendum ingrato existente,
 “ tandem eum persecuti sunt deprecantes quatenus pro anima
 “ regis Edvardi qui eas sub diem suum eis concesserat barones
 “ & regnum & ejus, orant leges non aliorum extraneorum
 “ cogere quam sub legibus perseverare patriis; unde consilio
 “ habito præcatui baronem tandem acquievit,” &c.

GERVASIUS Tilburiensis, who lived near that time, speaks
 shortly, and to the purpose, thus : “ Propositis legibus Angli-
 “ canis secundum triplicitam earum distinctionem, i. e. Mer-
 “ chenlage, Westsaxon-lage, & Dane-lage, quasdam earum
 “ reprobans quasdam autem approbans illis transmarinas legis
 “ Neustriæ quas ad regni pacem tuendam efficacissime vide-
 “ bantur, adjecit.”

So that by this, there appears to have been a double col-
 lection of laws, viz.

FIRST, the laws of the Confessor, which were granted and
 confirmed by king William, and are also called the laws of
 king William; which are transcribed in Mr. Selden's notes
 upon Eadmerus, page 173. the title whereof is thus, viz.
 “ Hæ sunt leges & consuetudines quas Willielmus rex con-
 “ cessit

“ cessit universo populo Angliæ post subactam terram eadem
 “ sunt quas Edvardus rex cognatus ejus observavit ante eum.”
 And these seem to be the very same that Ingulfus mentions
 to have been brought from London, and placed by him in
 the abbey of Crowland in the fiftenth year of the same
 king William; “ *attuli eadem vice mecum Londini in meum*
 “ *monasterium legum volumen, &c.*”

SECONDLY, there were certain additional laws at that
 time established, which Gervasius Tilburicensis calls *leges*
Neustriæ, quæ efficacissimæ videbantur ad tuendam regni pa-
cem; which seem to be included in those other laws of king
 William transcribed in the same notes upon Eadmerus, page
 189. 193, &c. Which indeed were principally designed for
 the establishment of king William in the throne, and for
 the securing of the peace of the kingdom; especially be-
 tween the English and Normans, as appears by these in-
 stances, viz.

THE law *de murdro*, or the common fine for a Norman
 or Frenchman slain, and the offender not discovered: The
 law for the oath of allegiance to the king: The introduction
 of the trial by single combat, which many learned men
 have thought was not in use here in England before
 William I. [1]; and the law touching knights service, which
 Bracton,

[1] The judicial combat, or duel, though it had been long estab-
 lished in France and Normandy, and other countries on the continent,
 was first introduced into England by the Normans (s). This, like
 other ordeals, was an appeal to the judgment of God for the disco-
 very of the truth or falsehood of an accusation which was denied,
 or a fact that was disputed, founded on this supposition,—*that Hea-*
ven would always interpose, and give the victory to the champions of

(s) Leg. Aleman. tit. 44. Burgund. part 2. c. 2. Hoveden Annal. p.
 tit. 45. Coustumier de Normand. 343.—LL. Will. c. 68.

Bracton, lib. 2. supposes to be introduced by the Conqueror, viz.

“ QUOD omnes comites milites & servientes & universi liberi
 “ homines totius regni habeant & teneant se semper bene in
 “ armis & inequis ut decet & quod sint semper prompti & bene
 “ parati ad servitium suum integrum nobis explendum & pera-
 “ gendum cum semper opus affuerit secundum quod nobis de
 “ feodo debent & tenementis suis de jure facere & sicut illis sta-

trub and innocence. As the judicial combat was esteemed the most honourable, it soon became the most common method of determining all disputes among martial knights and barons, as well in criminal as in civil causes. When the combatants were immediate vassals of the crown, the combat was performed with great pomp and ceremony; in presence of the king, with the Constable and Marshal of England who were the judges; but if the combatants were the vassals of a baron, the combat was performed in his presence. If the person accused was victorious, he was acquitted of the crime of which he had been accused; if defeated, he was thereby convicted; and subjected to the punishment prescribed by law for his offence. If he was killed, his death was considered both as the proof and the punishment of his guilt. If the accuser was vanquished, he was, by the laws of some countries, subjected to the same punishment which would have fallen upon the accused; but in England the king had a power to mitigate or remit the punishment. In civil cases, the victor gained and the vanquished lost his cause. Many laws were made for regulating the times and places of such judicial combats, the dress and arms of the combatants, and every other circumstance; which are too voluminous to be here inserted (†). Several kinds of persons were by these laws exempted from the necessity of defending their innocence, or their properties, by the judicial combat; as, women, priests, the sick infirm or maimed, with young men under twenty, and old men above sixty years of age. But all these persons might, if they pleased, employ champions to fight their causes (‡).

(†) See Du Cange Gloss. voc. *Duellum*. Spelman Gloss voc. *Campus*. Bract. l. 2. tract. 2. c. 21. Fleta, l. 1. c. 34, 35.

(‡) Glanvil. de Consuetud. Angl. l. 14 c. 1. --- Henry's Hist. 3 v. 355. Bacc. Com. 4 v. 419.

“ tuimus per commune concilium totius regni prædicti, &
 “ illis dedimus & concessimus in feodo jure hæreditario (x).”

WHEREIN we may observe, that this constitution seems to point at two things, viz. The affizing of men for arms, which was frequent under the title *de assidenda ad arma*, and is afterwards particularly enforced and rectified by the stat. of Winton, 13 Ed. 1.—and next of conventional services, reserved by tenures upon grants made out of the crown or knights service; called in Latin, *forinsecum*, or *regale servitium* (y).
 [K.]

AND

(x) See Note [K] below. (y) Post. cap. xi. note k.

[K] Notwithstanding the authority of sir Matthew Hale, which tends to support the opinion, that feuds were introduced into this kingdom by the Conqueror, there are others who hold a contrary doctrine. Among these we may rank, sir Edward Coke, the Judges of Ireland, Mr. Selden, Nathaniel Bacon, sir William Temple, Saltern, and the author of the Mirror.—In truth the authorities on each side are numerous and respectable; I have therefore taken the liberty to subjoin the different opinions which have been published on the subject. I have ventured to enquire, without presuming to decide: satisfied with producing the opinions of others, I pretend not to establish any system of my own. Sir Edward Coke says, that “the tenure by knights service is of great antiquity, for so it was in the time of king Alfred.” 1 Inst. 76. b: see id. 64. a. 83. a. But this opinion of Sir Edward Coke, Mr. Hargrave, the late and able editor of Coke on Littleton, seems, in some degree, to controvert; vide Harg. note 1. on Co. Lit. 64. a: and note 1. on id. 83. a.

Coke also, in the preface to his Third Report, supposes, that the *redditiones socharum et reges servitium*, said in the book of Domesday, à *constitutione antiquorum temporum*, to belong to the church of Worcester, within the hundred of Aswaldshaw, prove socage tenure, and knight service, long before the Conquest.

The Judges of Ireland, in the case of tenures, supposed, that the *Tbani majores*, or *Tbani reges* among the Saxons, were the king's immediate tenants of lands, which they held by personal service, as of the king's person by grand-serjeanty, or knight service in *capite*;

pite; and that the land so held was in those times called Thaneland, as land holden in socage was called Reveland; and that after some years which followed the coming of the Normans, the title of Thane grew out of use, and that of Baron and Barony succeeded for Thane, and Thaneland. They therefore concluding sir Henry Spelman mistaken, who in his Glossary, *verb. Feudum*, refers the original of feuds in England to the Norman conquest, laid it down as most manifest, that *capite* tenures, tenures by knight service, tenures in socage, &c. were frequent in the times of the Saxons, but that indeed the possessions of bishops and abbots were first made subject to knight service *in capite* by William the conqueror, in the fourth year of his reign, &c. See "The Case of Tenures upon the Commission of Defective Titles," &c. 8vo. printed at London, 1720. or the substance of the case as to this point, in bishop Gibson's preface to Spelman's Treatise of Feuds, &c.

Mr. Selden, in treating of the dignity of an earl, says, that in some places in England it was both feudal and inheritable, even from the first coming of the Saxons into England, which is commonly placed in 448 of Our Saviour, though by exacter calculation it falls twenty years sooner; and that Ethelred, ealdorman of Merceland, had all that which was the kingdom of Merceland to his own use, as an earldom and hief given him in marriage with Ethelfleda, by her father king Alfred; and to prove this cites William of Malmesbury De Gest. Regum, lib. 2. cap. 4. "Londonium caput regni Merciorum
"cuidam Primario Ethelredo in fidelitatem suam cum filia Ethelfled
"concessit." Vide Seld. Tit. of Hon. 510, 511. He says indeed, *ibid.* that Afferius and Florentius have it *servandam commendavit*: and if he had gone on, he would have found that William of Malmesbury himself, in the very next line, calls it *COMMISSUM*, and afterwards cap. 5. *commendatum*; which words rather suggest a trust than a feud. Malmesb. de Gest. Regum inter Scriptores post Bedam, fol. 44, 46. and Spelm. Posthum. Treat. of Feuds, 13.

Mr. Selden likewise supposes the names of Thane and Vavasor in the Saxon times, to have been feudal; and that as earl, king's thane, and middle thane, succeeded, one the other, in the Saxon laws, so count, baron, and vavasor, are used as interpreters of them in the French laws of William I. and that the king's thanes held of the king in chief by knight service, and were of the same kind with them that were, after the Normans, honorary or parliamentary barons. Tit. of Hon. 513. and he says *ibid.* 520, that a vavasor was in the most antient times only a tenant by knight service, that either held of a mesne lord, and not immediately of the king, or at least of the king, as of an honour or manor, and not in chief.

Nathaniel Bacon thinks that it is not clear from any author of credit, that the Normans changed the tenures of lands; and that none of them appeared to him to be of Norman original, although they

they received their names according to that dialect. Bacon Hist. of the Eng. Gov. 161.

Sir William Temple observes, that those authors who will make the Conqueror to have broken or changed the laws of England, and introduced those of Normandy, pretend that the duty of escuage, with the tenures of knight service and baronage, came over in this reign; but that it needs no proof, that those with the other feudal laws were all brought into Europe by the antient Goths, and by them settled in all the provinces which they conquered of the Roman Empire; and among the rest by the Saxons in England, as well as by the Franks in Gaul, and the Normans in Normandy. Temp. Introd. to the History of Eng. 171, 172.

Saltern supposes conveyances by feoffment and livery to have been before the Conquest, and that there were lords and tenants in the days of Gorbonian the Good, and that fealty was sworn to the prince in the time of Elidurus; which of necessity (says he) were accompanied with tenures, services, distresses, and the like. Saltern de Antiquis Britan. Legibus, cap. 8.

And lastly, the author of the Mirror imagines that tenures were ordained for the defence of the realm, by our old kings, before the Conquest. Mirr. cap. 1. sect. 3. p. 11, 12.

In opposition to these respectable authorities, and in support of sir Matthew Hale's opinion, may be adduced the sentiments of many able and learned men. Though the accession of William to the throne of England produced no very remarkable alteration in the ranks and orders of men in society; it produced (says Dr. Henry) many important changes in their political circumstances. These changes were chiefly owing to the establishment of the feudal system in England by William I. in the same state of maturity to which it had then attained in his dominions on the continent.

“ In the Anglo-Saxon times, all the proprietors of land (the clergy excepted) were subjected to the following obligations, commonly called the *trinoda necessitas*—To attend the king with their followers in military expeditions;—to assist in building and defending the royal castles;—to keep the highways and bridges in a proper state (*a*). To these three obligations, a fourth, called an heriot, was added by the laws of Canute the Great; which consisted in delivering to the king the horses and arms of his earls and thanes at their death, with certain sums of money, according to their rank and wealth (*b*). These may be called feudal prestations. But to these William I. added so many others, that he may be justly said to have completed, if not to have erected, the fabric of the feudal government in Britain.

(*a*) Hickeysii dissertat. Epistol. p. 60.
Reliquiæ Spelman. p. 22.

(*b*) Wilkins Leges Saxon.

The sovereign of a feudal state was, in idea at least, the proprietor of all the lands in his dominions (c). Part of the lands he retained in his own possession for the maintenance of his family, and support of his dignity; the rest he granted to certain of his subjects, as benefices or fees, for services to be performed by them; and on such other conditions as he thought proper to require, and they to accept. The idea of a feudal sovereign was almost realized in William I.—He beheld a very great proportion of the lands in England at his disposal, which enabled him to establish the feudal system of government in its full extent, with little or no difficulty.

In the distribution of the territory of England, he was not unmindful of the interests of the crown. He retained in his own possession no less than 1422 manors, besides forests, parks, chaces, farms, and houses, in all parts of the kingdom (d). As the hopes of obtaining splendid establishments for themselves and followers had engaged many powerful barons, and even some sovereign princes, to embark with him in his dangerous expedition, he was induced both by the dictates of honour and prudence to gratify their expectations by very liberal grants.

But none of these grants were unconditional; to all of them a great variety of obligations was annexed. These obligations were either services, which contributed to the splendor of the sovereign, and security of the kingdom; or prestations of various kinds, which constituted a considerable part of the royal revenue.

The services to be performed by the immediate vassals of the crown, were chiefly, Homage and fealty;—Personal attendance upon the king in his court, at the three great festivals of Christmas, Easter, and Whitsuntide, and in his parliament, at other times, when regularly called;—Military services in the field, or in the defence of castles for a certain time, with a certain number of men, according to the extent of estates.—By these three things, the sovereign of a feudal kingdom was secured, as far as human policy could secure him, in a splendid court for his honour, a numerous council for advice, and a powerful army for defence.

The payments or prestations, to which the immediate vassals of the crown were subjected, were chiefly,—Reserved rents;—Wardships;—On Marriages, Reliefs, Scutages, Aids.

The sovereign of a feudal kingdom never appeared in greater splendor than when he received the homage of his immediate vassals in his great court or parliament. Seated upon his throne, in his royal robes, with his crown on his head, and surrounded by his nobles, he beheld his greatest prelates and most powerful barons

(c) Somner on Gavel. 109. Smet.
de Republic. l. 3. c. 10.

(d) Domesday Book passim.

uncovered and unarmed, on their knees before him. In that humble posture, they put both their hands between his, and solemnly promised "to be his liege men, of life and limb and worldly worship, "to bear faith and troth to him, to live and die with him, against "all manner of men (e)."

The courts of the Anglo-Norman kings were at all times very splendid, but more especially at the three great festivals of Christmas, Easter, and Whitsuntide, when all the prelates, earls, and barons of the kingdom were, by their tenures, obliged to attend their sovereign, to assist in the celebration of these festivals, in the administration of justice, and in deliberating on the great affairs of the kingdom. The business consisted partly in determining important causes, and partly in deliberating on public affairs (f).

Military service was the greatest and most important obligation annexed to the grants of lands made by William I. and other feudal sovereigns. The intention in making these grants, was to secure a sufficient body of troops under proper leaders, well armed, and always ready to take the field, for defending the kingdom, and prosecuting such wars as were thought necessary for the honour of the prince, and the prosperity of the state (g). Lands so granted, may very well be considered as the daily pay of a certain number of troops, which the persons to whom they were granted, were obliged to keep in constant readiness for service; and therefore the number of knights fees or stipends, which every estate comprehended, was carefully ascertained. To add still further to the strength and security of the kingdom, William subjected the lands of spiritual barons to the same military services (h).

Though William and other feudal sovereigns made large grants of lands to their nobility, clergy, and other vassals, they did not relinquish all connexion with and interest in the lands. On the contrary, they granted only the right of USING the lands on certain conditions; still retaining the property, or *dominium directum*, in themselves: and to put their vassals constantly in mind of this circumstance, they always reserved certain annual payments (commonly very trifling), which were collected by the sheriffs of the counties where the lands lay (i).

(e) Spelman. Du Cange in voc. *Homagium, Ligium*. Littleton sect. 85. Bracton l. 2. c. 35. Glanvil l. 9. c. 1. Fleta l. 3. c. 16.

(f) Du Cange voc. *Curia*. Craig de Feudis, l. 2. c. 11.

(g) 4 Inst. p. 192.

(h) M. Paris, p. 5. col. 1. ann. 1070.

(i) Madox Excheq. c. 10. Craig de Feudis, l. 1. c. 9.

When a vassal of the crown died, and left his heir under age, and consequently incapable of performing those personal services to his Sovereign, to which he was bound by tenure, the king took possession of his estate, that he might therewith support the heir, and give him an education suitable to his quality, and at the same time might provide another person to perform his services in his room. This right of being the guardian of all minors, male or female, who held their lands of the crown by military services; brought considerable profits into the royal coffers, or enabled the prince to enrich his favourites, by granting them the guardianship of some of his most opulent wards (*k*).

The king's female wards could not marry any person; however agreeable to themselves and their relations; without the consent of their royal guardian, that they might not have it in their power to bestow an estate which had been derived from the crown, on one who was disagreeable to the sovereign (*l*); a cruel and ignominious servitude. No less a sum than ten thousand marks, equal to one hundred thousand pounds of our money at present, was paid to the king for the wardship and marriage of a single heiress: The servitude was afterwards extended to male heirs (*m*).

The king had not only the guardianship and marriage of the heirs of all his immediate vassals, but he demanded and obtained a sum of money from them when they came of age, and were admitted to the possession of their estates; and also from those heirs who had been of age at the death of their ancestors. This last was called RELIEF, because it relieved their lands out of the hands of their sovereign, into which they fell at the death of every possessor (*n*). Reliefs were at first arbitrary and uncertain, and of consequence the occasion of much oppression. They were afterwards fixed at the rate of one hundred shillings for a knight's fee, one hundred marks for a barony, and one hundred pounds for an earldom; which was supposed to be about the fourth part of the annual value of each (*o*).

Scutage, or shield money, was another prestation, to which the military vassals of the crown, both of the clergy and laity, were subjected. It was a sum of money paid in lieu of actual service in the field, by those who were not able or not willing to perform that service in person, or to provide another to perform it in their room.

(*k*) Craig de Feudis, l. 2. c. 2.

Spelman Reliquiæ, p. 25. Gloss. voc. 4.

Warda. Madox Excheq. c. 10. sect.

4. Glanvil l. 7. c. 9.

(*l*) Du Cange voc. *Maritagium*.

Glanvil l. 7. c. 5.

(*m*) Madox Excheq. c. 10. sect.

(*n*) Glanvil l. 9. c. 4.

(*o*) Du Cange voc. *Relvium*. Ma-

dox Excheq. c. 10. sect. 4.

The rate of this commutation was not always the same; but most commonly it was two marks for every knight's fee; though sometimes it was only twenty shillings, and at other times three marks, or two marks and a half (p).

Besides all these payments, the immediate vassals of the crown, who were presumed to be possessed of much affection and gratitude to their sovereign for the favours they had received from him, granted, or rather complied with the demand of certain pecuniary AIDs, on some great occasions, when he stood in particular need of their assistance. The occasions on which those aids were demanded and granted, were these; to make his eldest son a knight; to marry his eldest daughter; to ransom his person when he was taken prisoner. The rate of these aids was also unsettled; but it seems to have been most frequently one mark, or one pound, for every knight's fee (q).

There is sufficient evidence that all these services and prestations, so troublesome in themselves, and so liable to be rendered oppressive and intolerable, were brought from Normandy, and imposed by William on the leaders of his victorious army, to whom he granted great estates in England. But these were far from being the only persons who felt the weight of those feudal servitudes. For the Norman and other barons who received extensive tracts of lands, imitated the example of their sovereign in the disposal of them. They retained part of them, lying contiguous to their own castles, in their own possession, which were called their Demesnes; and the rest they granted to their followers, on terms exactly similar to those on which they had received them from the crown. The vassals of every baron did him homage, with a reservation of homage to the king, which was sometimes not much regarded.—They gave personal attendance in his court at stated times, or when regularly called.—They followed him into the field with a certain number of troops, according to the quantity of land they had received.—They paid him certain reserved rents.—Their heirs were his wards when under age.—They could not marry without his consent.—They gave him a relief, when they obtained possession of their estates; and aids for making his eldest son a knight, for marrying his eldest daughter, and for redeeming his person from captivity. In a word, a feudal baron was a king in miniature, and a barony was a little kingdom. Even the vassals of barons sometimes granted subinfeudations, but always exactly on the same plan. By this means all the distressful servitudes of the feudal system descended from the so-

(p) Du Cange voc. *Scutagium*.

Auxilium. Madox Excheq. c. 15.

(q) Spelman Du Cange Gloss. voc.

Glavil l. 9. c. 8.

vereign to the meanest possessor of land by military tenure, becoming heavier as they descended lower (r).

It is true that those possessors of land who were called *Socmen* (because, as many think, they followed the Soc or plough) were not subjected to some of the most vexatious of those feudal servitudes, as personal attendance, wardship, marriage, &c. But this was owing to the contemptible light in which they were viewed by their sovereign and his haughty barons, who would not admit them into their courts or their company; and considered the education and marriage of their heirs as matters of small importance and unworthy of their attention. Nor were many of these *Socmen* more free, or more happy than the military vassals of the king and barons. On the contrary, they were subjected to lower and more laborious servitudes, as furnishing men, horses, and carriages, on various occasions; ploughing and sowing the lands of their lords, &c (s). In a word, the feudal system of tenures, established by William in England, was productive of universal distress and servitude; from which even those of the higher ranks were not exempted, though they were most severely felt by the lower orders in the state (t).

Craig in his treatise *De Jur. Feud.* 29. says, "Anglos ante conquestum vix puto hoc jus (scilicet feudorum) recepisse: rationes cur ita credam hæ sunt—Scio ante conquestum multas apud Anglos leges ab Anglo-Saxonum regibus ante conquestum conscriptas—Ne vestigium quidem juris feudalis in eis pæne reperitur, nam licet vassalorum in dominos ingratitude, sive feloniam expresse aliquo statuto puniatur, pœna tamen non est amissio feudi, ut in jure feudali, sed tantum vel multa pecuniaria, si parva sit injuria, vel pœna capitis, si major, quæ juris feudalis naturam non sapiunt.—Præterea ex ipso Polydoro, qui Anglorum historiam conscripsit diligentissime, constat manifeste, conquestorem, cum omnia Angliæ prædia jure belli ad se pertinere diceret, legem agrariam tulisse, quâ se omnium possessionum dominum declaravit (quod nihil aliud erat quam omnia prædia de eo tanquam domino teneri,) &c."

Sir H. Spelman says, "jus feudale Anglis primus imposuit Gulielmus conquestor." (Gloss. ad Mag. Chart. fol. 374) And again, (ad verbum *Feodum*) "Feodorum servitutes in Britanniam nostram primus invexit Gulielmus senior conquestor nuncupatus, qui lege ea e Normanniâ introducta Angliam totam suis divisit comitatibus: innuit hoc ipsum codex ejus agrarius—(Qui) Feodum et Normanniam jungit, ac si rei novæ notitia e Normannia disquirenda esset." And it being said by the Judges of Ireland, in the abovementioned case of tenures, that sir H. Spelman, thus referring the original of

(r) Spelman. Du Cange Gloss. voc. *Baren, Feodum, Curia, Homagium, Warda, Maritagium, Relevium, Auxilium.*

(s) Spelman. Du Cange Gloss. voc. *Socmannus.*

(t) Dr. Henry 3 v. p. 329.

feuds in England to the Norman conquest, was mistaken; he wrote an elaborate treatise of the nature and original of feuds and tenures, in support of his opinion. This treatise was published by bishop Gibson 1723, among the posthumous works of this great man.

Mr. Somner says, "Before the conquest, we were not in this kingdom acquainted with what since, and to this day, we call *Feoda*, foreigners *Feuda*, i. e. Fiefs or Fees, either in that general sense I mean, wherein they are discoursed of and handled abroad in the book thence intitled *De Feudis*, at home in that called Littleton's Tenures." Treat. of Gav. 100. 104. And concludes, that "to the Conqueror it is, that the names and customs of our English fees, or (as we now vulgarly call them) tenures, such at least as are military, owe their introduction."

Matthew Paris, anno 1068. fol. 6. says, that William I. "com- militibus suis qui bello Hastingenſi regionem secum subjugaverant, terras Anglorum et possessiones affluentiori manu contulit, illudque parum quod remanserat sub jugo posuit perpetuæ servitutis." And again, anno 1070. fol. 7. he says, that this king "Episcopatus quoq; et abbatias omnes quæ baronias tenebant, et eatenus ab omni servitute seculari libertatem habuerant, sub servitute statuit militari, irrotulans singulos episcopatus et abbatias pro voluntate suo quot milites sibi et successoribus suis hostilitatis tempore voluit a singulis exhiberi: et rotulos hujus ecclesiasticæ servitutis ponens in thesauris, multos viros ecclesiasticos huic constitutioni pessimæ reluctantes a regno fugavit."

Mr. Camden asserts, that "the English were dispossessed of their hereditary estates by William I. and the lands and farms divided among his soldiers; but with this reserve, that he should still remain the direct proprietor, and oblige them to do homage to him and his successors; that is (says he), that they should hold them in fee, but the king alone chief lord, and they feudatory lords, and in actual possession."

Dr. Hody says, that "baronies, and such tenures, were first brought into England by the Conqueror." Hist. of Convoc. 117. And Bracton, speaking of the *regale servitium*, intimates as much in these words, "secundum quod in conquestu fuit adinventum." Bract. lib. 2. cap. 16. sect. 7.

Sir Martin Wright, in his Introduction to the Law of Tenures, 52, observes, that William I. about the twentieth year of his reign, (u) and not till then, summoned all the great men and landholders in the kingdom (x) to do their homage, and swear their fealty to him: from whence he infers, that this was done in consequence of

(u) Seld. Præf. ad Eadmer. fol. 5. post Bedam, 908. Hoveden 460. and Mad. Excheq. fol. 6. in marg. the Waverly Annals ad An. 1084.

(x) Hen. of Huntingd. inter script. 2086.

Something new, or that these feudal engagements would have been required long before; and if so, that it is probable feudal tenures were then new. See also Dugd. Orig. Jurid. 6. Wilkins' Leg. Anglo-Saxon. fo. 288, 289. Cottoni Posthuma, 13, 14. 346. Mr. Hume is of opinion that they were introduced by the Conqueror, Hist. Eng. 1 v. oct. 270. So is Blackstone, Com. 4 v. 418. but see the fourth chapter of the second book of his Commentaries passim. Dr. Sullivan contends for the same doctrine; vide his Lectures 14, 15, seq. and 270. seq.

The laws of William the Conqueror, which he added to those of the Confessor, and by which, it is apprehended, he introduced the feudal system into this kingdom, are as follows.

L. 52. "Statuimus (y) ut omnes liberi homines (z) feodere et sacramento affirmant, quod intra et extra (a) universum regnum Angliæ Regi Willielmo domino (b) suo fideles (c) esse volunt, terras et honores illius omni fidelitate ubique servare cum eo, et contra inimicos et alienigenas defendere."

"We ordain that all freemen shall oblige themselves by homage and fealty; that within and out of the dominions of England, they will be faithful to king William their lord, his lands and honours with all fidelity every where with him will preserve, and against all enemies, foreign and domestic, will them defend."

L. 55. "Volumus etiam ac firmiter præcipimus et concedimus ut omnes liberi homines totius monarchiæ regni nostri prædicti habeant et teneant terras suas et possessiones suas bene et in pace, libere ab omni exactione injusta, et ab omni tallagio; ita quod nihil ab eis exigatur vel capiatur nisi servitium suum liberum quod de jure nobis facere de-

(y) *Statuimus*. This implies it was not by the king alone, but by the *commune concilium*, or, as some suppose, the Parliament; for the style of the King of England, when speaking of himself, was, for ages after, in the singular number.

(z) *Liberi homines*. These were tenants in military service, and men of trust and reputation. Brady's Answer to Petyt, p. 39.

(a) *Intra et extra universum regnum Angliæ*. These words are particular; for they deviate from the general principles of the feudal law, and were highly advantageous to William. By the feudal law, no vassal was obliged to serve his lord in war, unless it was defensive, or one he thought a just one; nor for any territories belonging to his lord which were not part of the feignory of which he held; but this would not effectually serve for the de-

fence of William. He was Duke of Normandy, which he held from France; and he knew the king of that country was jealous of the extraordinary accession of power he had gained by his new territorial acquisition, and would take every occasion, just or unjust, of attacking him there; in short, that he must be always in a state of war. Such an obligation on his tenants, of serving EVERY WHERE, was of the highest consequence for him to obtain: nor was it difficult; as most of them also had estates in Normandy, and were by self-interest engaged in its defence.

(b) *Willielmo domino suo*, not *regi*, not the oath of allegiance as king, but the oath of fealty from a tenant.

(c) *Fideles*. This is the very technical word of the feudal law for a vassal.

“ bent et facere tenentur, et prout statutum est eis et illis a nobis da-
 “ tum et concessum jure hæreditario impertum per commune concili-
 “ um totius regni nostri prædicti.”

“ We will and firmly command and grant that all freemen of the
 “ whole monarchy of our aforesaid kingdom may have and hold their
 “ lands and possessions well and in peace, free from all unjust exactions
 “ and tallage; so as nothing be exacted or taken, save their free servi-
 “ ces, which of right they ought and are bound to perform to us, and
 “ as it was appointed to them, and given and granted to them by us
 “ as a perpetual right of inheritance by the common council of the whole
 “ kingdom.”

L. 58 “ Statuimus etiam et firmiter præcipimus ut omnes comites,
 “ et barones, et milites, et servientes (*d*), et universi liberi homines
 “ totius regni nostri prædicti habeant et teneant se semper bene in ar-
 “ mis et in equis ut decet et oportet, et quod sint semper prompti et
 “ bene parati ad servitium suum integrum nobis explendum et peragen-
 “ dum cum super opus adfuerit, secundum quod nobis debent de feo-
 “ dis et tenementis suis de jure facere, et sicut illis statuimus per
 “ commune concilium totius regni nostri prædicti, et illis dedimus
 “ et concessimus in feodo jure hæreditario (*e*).”

“ We ordain also, and firmly command, that all earls, and barons,
 “ and knights, and servants, and all the freemen of our whole king-
 “ dom aforesaid, shall always be fitted with horses and arms as they
 “ ought to be, and always ready and well prepared to perform their
 “ whole service to us when there shall be need, according to what
 “ they ought by law to do to us, by reason of their fiefs and tenements,
 “ and as we have ordained to them by the common council of our
 “ whole kingdom aforesaid, and have given and granted to them in
 “ fee in hereditary right.”

L. 59. “ Statuimus etiam et firmiter præcipimus ut omnes liberi
 “ homines (*f*) totius regni nostri prædicti sint fratres conjurati ad mo-
 “ narchiam

(*d*) *Servientes*, the lower soldiers not knighted, who had not yet got lands, but were quartered on the Abbeys. Others are of opinion, that by *servientes* are meant those who held by grand or petit serjeanty.

(*e*) This new policy seems not to have been imposed by the Conqueror, but nationally and freely adopted by the general assembly of the whole realm, in the same manner as other nations of Europe had before adopted it, upon the same principle of self-security. And, in particular, they had

the recent example of the French nation; which had gradually surrendered up all its allodial or free lands into the king's hands, who restored them to the owners, as a *beneficium* or feud, to be held to them and such of their heirs as they had previously nominated to the king.

(*f*) *Liberi homines*—The freemen in this law are the same as those mentioned before; such as held in military tenure, though not knighted; for those were called *milites*: sometimes they are taken promiscuously one for the

“*narchiam nostram et ad regnum nostrum pro viribus suis et facultatibus*
 “*contra inimicos pro posse suo defendendum et viriliter servandum, pa-*
 “*cem et dignitatem coronæ nostræ integram observandam et ad judici-*
 “*um rectum et justitiam constanter omnibus modis pro posse suo sine*
 “*dolo et sine dilatione faciendam. Hoc decretum sancitum est in*
 “*civitate London.*”

“We ordain also and firmly command, that all freemen of our
 “whole kingdom aforesaid be sworn brothers, manfully to preserve
 “and defend our monarchy or government, and our kingdom, with
 “all their power, force, and might, against enemies, and keep entire
 “the dignity and peace of our crown, and to give right judgment,
 “and constantly to do justice by all ways and means, according to
 “their power and ability, without fraud or delay. This law was
 “enacted in the city of London.”

L. 63. “*Hoc quoque præcipimus ut omnes habeant et teneant legem*
 “*Edwardi regis (g) in omnibus rebus, ad auctis hiis quas constituimus*
 “*(b) ad utilitatem Anglorum.*”

“This we also command, that all our subjects have and enjoy the
 “laws of king Edward in all things; with the addition of those which
 “we have appointed for the benefit of the English.”

Mr. Justice Blackstone and Doctor Sullivan differ as to the time
 when William introduced the feudal system, the former conceiving
 it to have been in the twentieth, and the latter in the fourth year of
 his reign. It was probably in the twentieth (i).”

On the whole, it is probable that William introduced into England
 the feudal law which he found established in France and Normandy,
 and which, during that age, was the foundation both of the stability
 and of the disorders in most of the monarchical governments of Eu-
 rope.—It is not a little remarkable, that in tracing the great lines of
 the Mexican constitution, an image of feudal policy, in its most rigid
 form, rises to view. In truth, its spirit and principles seem to have
 operated in the new world in the same manner as in the ancient.
 Dr. Robertson, *Hist. Amer.* 2 v. 280.

the other; they were very different
 from our ordinary freeholders at this
 day. Answer to Petyt, p. 38, 39.
 Glossary, by the same author, p. 32.
 According to Sullivan, they were
 “the Saxon freeholders, and the
 tenants of the church, who now
 were subjected to knight’s service.”

(g) *Legem Edwardi regis*—William
 at his coronation swore to observe the
 laws of Edward the Confessor; and

with respect to such of them as did
 not clash with his designs, he now
 again confirms them, adding thereto
 the above laws and some others.

(b) The word *constituimus* implies
 a parliamentary act; and therefore
 extended to the Normans here, the
 benefit of the English laws. *Lyt.*
Hist. Hen. II. 3vo. 1 v. 464. 468.

(i) *Seld. pref. Ead. 5. Mad. Excheq.*
 6. in marg. *Wright’s Ten.* 52.

AND

AND note, that these laws were not imposed *ad libitum regis*, but they were such as were settled *per commune concilium regni*; and possibly at that very time, when twelve out of every county were returned to ascertain the Confessor's laws, as before is mentioned out of Hoveden. Which appears to be **ASSUFFICIENT AND EFFECTUAL A PARLIAMENT AS EVER WAS HELD IN ENGLAND [L.]**

BY

[L] The student will find a pertinent account of the alterations of our laws under the reign of William the first, in the last chapter of the fourth volume of Mr. Justice Blackstone's Commentaries. The laws of William in the Norman language, with the Latin translation of Dr. Wilkins, as also an English one, with notes and references, were some time since published by Mr. Kelham, in his Dictionary of the Norman Language.

To ascertain the laws of Edward the Confessor, we find that William summoned twelve men from every county; and this Sir Matthew Hale will have to be "as sufficient and effectual a parliament as ever was held in England." With every deference to his authority, it is apprehended that those twelve men were not members of the legislature. If they were, how came they afterwards to be discontinued till the time of Henry the third, in whose reign we first find any account of the commons? It is more than probable, that they were summoned on a particular occasion, and for a particular purpose, which none but themselves could answer. William, on his coronation, had sworn to govern by the laws of Edward the Confessor; some of which had been reduced into writing, but the greater part consisted of the immemorial customs of the realm. Having distributed the confiscations among his followers, foreigners and strangers to those laws and customs, it of course became necessary to ascertain them; to effect which he summoned twelve Saxons from every county. That they were not legislators is evident from this, that when William wanted to revive the Danish laws, laws which had been abolished by the Confessor, but which were somewhat similar to the Norman mode of jurisprudence, they prevailed against him; not by refusing their consent, but by intreaty and adjuration. They intreated him by their tears and their prayers, and adjured him by the soul of Edward his benefactor.

Who were the constituent members of the great councils or parliaments of this period, is a question which has been differently answered and warmly agitated (k). That all archbishops, bishops, abbots, priors, earls, and barons, who held each an entire barony

(k) Petyt's Rights of the Commons Dr. Frady's Treatise, &c. &c. asserted, Jan. Angl. Facies Nova,

By all which it is apparent, first, that William I. did not pretend, nor indeed could he pretend, notwithstanding this nominal

immediately of the king *in capite*, were constituent members of these great councils, has never been denied, and needs not be proved. Besides those great spiritual and temporal barons, there were many others who held smaller portions of land, as one, two, three or four knights fees, immediately of the king, by the same honourable tenure with the great barons; who were also members of the great councils of the kingdom, and were commonly called the lesser barons, or free military tenants of the crown. Among many evidences which might easily be produced of this, the fourteenth article of the Great Charter of king John is one of the most decisive, and seems to be sufficient. "To have a common council of the kingdom, to assess
 " an aid otherwise than in the three foresaid cases (l), or to assess a
 " scutage, we will cause to be summoned the archbishops, bishops,
 " earls, and greater barons, particularly by our letters; and besides,
 " we will cause to be summoned in general, by our sheriffs and bailiffs,
 " all those who hold of us *in capite*." But besides all these great and small barons, who, by virtue of their tenures, were obliged, as well as entitled, to sit as members in the great councils of the kingdom; our historians of this period sometimes speak of great multitudes of people, both of the clergy and laity, who were present in some of those councils (m). Eadmerus, the friend and secretary of archbishop Anselm, thus describes the persons assembled in a great council at Rockingham, A. D. 1095, to whom his patron made a speech, "Anselm spoke to the bishops, abbots, and princes or principal men, and to a numerous multitude of monks, clerks, and laymen standing by (n)." By the bishops, abbots, and princes, we are certainly to understand the spiritual and temporal barons. But who are we to understand by "the numerous multitude of monks, clerks, and laymen standing by?" Were they members of this assembly, or were they only spectators and by-standers? If by the multitude of those clerks and laymen, the historian did not mean the lesser barons, it is highly probable that they were only spectators. We are told by several contemporary historians, that the great councils of the kingdom in those times were very much incommoded by crowds of spectators, who forced their way into their meetings. One of the historians thus describes a great council held by king Stephen: "The king, by an edict, published through England, called the

(l) These three foresaid cases were, to make his eldest son a knight; to marry his eldest daughter; to redeem his own person; in all which cases, aids were

due by tenure.

(m) Spelman. Concil. l. 2. p. 33.

(n) Eadmeri Hist. p. 26.

nominal conquest, to alter the laws of this kingdom without common consent *in communi concilio regni*, or in parliament. And, secondly, that if there could be any pretence of any such right, or if in that turbulent time something of that kind had happened; yet by all those solemn capitulations, oaths, and concessions, that pretence was wholly avoided, and the ancient laws of the kingdom settled, and were not to be altered, or added unto, at the pleasure of the Conqueror, WITHOUT CONSENT IN PARLIAMENT.

IN the seventeenth year of his reign, or, as some say, the fifteenth, he began that great survey recorded in two books, called the Great Domesday Book, and Little Domesday Book, and finished it in the twentieth year of his reign, anno Domini 1086, (o) as appears by the learned

(o) At the end of Domesday Book the date, or year, viz. 1086, is written in a large coeval hand. Mad. Exch. i v. 296. Wright's Ten. 52, 53.

rulers of the churches, and the chiefs of the people, to a council at London. All these coming thither, as into one receptacle, and the pillars of the churches being seated in order, and the vulgar also forcing themselves in on all hands, confusedly and promiscuously, as usual, many things were usefully proposed, and happily transacted, for the benefit of the church and kingdom (p).” In a great council held at Westminster, May 18, A. D. 1127, the spectators, who are said to have been innumerable; were so outrageous, that they interrupted the business of the council, and prevented some things from being debated (q). Upon the whole, it seems to be almost certain, that though great numbers of people of all ranks, prompted by political curiosity, or interested in the affairs which were to be debated, attended the great councils of the kingdom in this period, none were properly members of the councils but those described in the Great Charter of king John, viz. the spiritual and temporal barons,

(p) Gesta Stephani Regis, apud Duglenc, p. 932.

(q) Spelman, Cencil. l. 2. p. 35.

learned preface of Mr. Selden to Eadmerus, and indeed by the books themselves; the original record of which is still extant, remaining in the custody of the vice-chamberlains of his majesty's exchequer. This record contains a survey of all the ancient demesne lands of the kingdom, and contains in many manors, not only the tenants names, with the quantity of lands and their values, but likewise the number and quality of the tenants or inhabitants, with divers rights, privileges, and customs claimed by them. And being made and found by verdict, or presentment, of juries, in every hundred, or division, upon their oaths, there was no receding from, or avoiding, what was written in this record. And therefore, as Gervasius Tilburiensis says, page 41. "Ob hoc nos eundem librum judicarium nominamus; non quod in eo de propositis aliquibus dubiis feratur sententia, sed quod ab eo sicut ab ultimo die judicii non licet ulla ratione discedere." [M]

AND

who were personally summoned; and those who held smaller parcels of land than baronies, immediately of the king, by knight's service, who were summoned edictally by the sheriffs of their respective counties (r).

[M] The book called Domesday proves the great and extensive genius, and does honour to the memory of William. It was begun in the year 1081, and was a general survey of all the lands in the kingdom; their extent in each district; their proprietors, tenures, value; the quantity of meadow, pasture, wood, and arable land, which they contained; and in some counties, the number of tenants, cottages, and slaves of all denominations, who lived upon them. He appointed commissioners for this purpose, who entered every particular in their register by the verdict of juries; and after a labour of SIX YEARS (for the work was so long in finishing) brought him an exact account of all the landed property of his kingdom. Chron. Sax. 190. Ingulf. 79. Chron. T. Tykes, 23. H. Hunt. 370. Hoveden, 460.

(r) Hen. Hist. 3 v. 345.

AND thus much shall suffice touching the fifth general head; namely, of the progress, made after the coming in of king

M. Welt. 229. Flor. Wigorn. 641. Chron. Abb. St. Petri de Bungo, 51. M. Paris, 8. The three northern counties, Westmorland, Cumberland, and Northumberland, were not comprehended in this survey, on account of their wild, uncultivated situation. This monument; called **DOMESDAY BOOK**, the most valuable piece of antiquity possessed by any nation, is still preserved in the exchequer; and tho' only some extracts of it have hitherto been published, yet it serves to illustrate to us in many particulars, the ancient state of England. Alfred had finished a like survey of the kingdom in his time, which was long kept at Winchester; and which probably served as a model to William in this undertaking.

Mr. Madox in his History of the Exchequer (1) says, "the great and memorable survey of the lands holden in **DEMEANE** within this realm, which was finished in the year 1086, and is called **DOMESDAY-BOOK**, sheweth under the title **TERRA REGIS**, what and which the demeanes of the crown were, at that time, and in the time of king Edward the Confessor: and hath been ever since counted the great index, to distinguish the king's demeanes from his escheats and other lands, and from the lands of other men." It is generally known, that the question "whether lands are ancient demesne or not?" is to be decided by the **DOMESDAY** of William I. from whence there is no appeal; and it is a book of that authority, that even the Conqueror himself submitted some cases; wherein he was concerned, to be determined by it. See before note [G] on this chapter.

It may be necessary to notice some conjectures respecting the etymon of the word **DOMESDAY**. Many have supposed it to allude to the final day of judgment. Hammond apprehends, that the addition of **DAY** to this **DOME-BOOK**, was not meant with any allusion to the final day of judgment, but was to strengthen and confirm it; and signifieth the **JUDICIAL DECISIVE RECORD**, or, **BOOK OF DOOMING JUDGMENT AND JUSTICE**. But the Observer on our Ancient Statutes goes farther: "The common etymology of the word **DOMESDAY**, (says Barrington) in which all the Glossaries agree, viz. the comparison of it to the day of judgment, never appeared to me satisfactory: if this whimsical account of the name was the real one, the Latin for it would be **DIES JUDICII**; whereas, in all the old Chronicles, it is stiled either **LIBER JUDICIALIS**, or **CENSUALIS**. Bullet, in his Celtic Dictionary, hath the word **DOM**, which he renders *Seur*, *Seigneur*, and hence the Spanish word **DON**; as also the words **DEYA** and **DEIA**, which he trans-

(1) Vol. I. 296.

king William, relating to the laws of England, their establishment, settlement, and alteration. If any one be minded to

lates PROCLAMATION, AVERTISEMENT: Domesday therefore may signify the lord's or king's advertisement to the tenants who hold under him, and this sense of the word agrees well with part of the contents of this famous survey. See likewise Upton's notes on b. 1. canto vii. ft. 26. of Spenser's *Faerie Queen*, where he produces instances of the word *DAYE* signifying judgment; and *DAYES-MAN*, an arbitrator or judge. In the north of England; an arbitrator, or elected judge, is usually termed a *dies-man*, or *days-man*: and Dr. Hammond saith, that the word *DAY* in all idioms signifies judgment. "In a petition to the king in parliament, by the treasurer and barons of the exchequer, they certify with regard to the manor of Tring in Hertfordshire, *Invenimus in libro vestro qui vocatur Domesday, &c.*" 6 Edw. 1. A. D. 1278. amongst the collection published by the munificence of parliament (1).

Camden calls this book *Gulielmi librum censualem*, the tax book of king William; it was also called *Magna Rolla Winton*. The dean and chapter of York have a register stiled Domesday; so hath the bishop of Worcester; and there is an ancient roll in Chester-castle called *Doomsday-Roll*.

That the reader may have some idea of the manner of entering the lands in this book, I have selected the following instances.

"Easessa Terra Regis Dimid. Hundred. de Witham. Witham tenuit
 " Haroldus t. R. E. pro maner. et pro 5 hidis: tunc 21 villan. modo
 " 15; tunc 9 bordar. modo 10; tunc 6 servi, modo 9; tunc 23 soche-
 " manni, et modo similiter; tunc inter totum valebat 10 lib. modo 20;
 " sed vicecomes inter suas consuetudines et placita, de dimid. hundred.
 " recepit inde 34 lib. et 4 lib. de gersuma. In hoc manerio adiacebant
 " t. R. E. 34 liberi homines, qui tunc reddebant 10 sol. de consuetu-
 " dine et 11d. Ex illis tenet Ilbodius 2, de 45 acr. et val. 6 sol. et
 " redd. maner. suam consuetudinem. Tedricus Pointel 8, de dimid.
 " hid. et 22 acr. dimid. reddentes consuetud. Ranulph Piperel 10,
 " de 2 hid. et 45 acr. non reddentes consuetudinem. Williclinus Grosse
 " 5, et unus tantum reddit consuetudinem, et val. 3 lib. 13 s. Rad.
 " Baignard 6, et unus reddit consuetud. et val' 20 s. Hamo dapifer 1,
 " de dimid. hid. et val. 20 s. Goscelinus Loremaris habet terram
 " unius, et non reddit consuet. &c. Modo custodit hoc manerium
 " Petrus vicecomes in manu regis."

Thus in English: "Essex [title in the top of the leaf]; the King's Land;" and before the particular manor or town, the hundred in which it lies is noted, as here, "The Half Hundred of Witham.

(1) Bar. on Stat. 270.

to see what this prince did in reference to ecclesiastics; let him consult Eadmerus, and the learned notes of Mr. Selden

“ Harold held Witham, in the time of king Edward; for a manor
 “ and for 5 hides. Then there were twenty-one villains, now fif-
 “ teen [for they recorded what was in Edward the Confessor’s time,
 “ as well as in that of the Conqueror]; then there were nine bor-
 “ dars, now ten; then 6 servants or slaves, now 9; then there were
 “ twenty-three sochemans, now the same number; then the whole
 “ was valued at ten pounds, now twenty pounds. But the viscount,
 “ or sheriff, received from the half hundred, for his customs, and
 “ mulcts, or forfeitures, thirty-three pounds; and four pounds for
 “ fine or income: In this manor, or belonging to this manor, or in
 “ the bounds of this manor; there were in the time of king Ed-
 “ ward thirty-four freemen; which then paid an accustomed rent
 “ of ten shillings and eleven pence. Of these, Ilbods holds two;
 “ which had forty-five acres, and they were worth to him six shil-
 “ lings, and paid their old rent to the manor. Tedric Pointel holds
 “ eight, who had half a hide, and twenty-two acres and a half;
 “ paying custom or old rent. Ranulph Piperel holds ten, who had
 “ two hides and forty-five acres, which paid no custom or old rent.
 “ William Grosse holds five, and only one of them paid custom;
 “ and were worth to him three pounds thirteen shillings (by
 “ the year is to be understood in all these sums). Ralph Baignard
 “ holds six, and one paid custom; they were worth twenty shillings.
 “ Hamo, the sewer or steward, holds one, who had half a hide, and
 “ was worth to him twenty shillings. Goscelin Loremar hath the land
 “ of one, and pays no custom. Peter the viscount, or sheriff, keeps
 “ this manor in the king’s hand.”

“ *Essessa Terra Regis Hund. de Beventre. Haveringastenuit Harol-*
 “ *lus t. R. E. pro 1 maner. et pro 10 hid. Tunc 41 villan. modo 40;*
 “ *semper. 41 bordar. et 6 servi, et 2 car. in dominio; tunc 41 car. homi-*
 “ *num, modo 40; sylv. id. porc. c. acr. prati; mod. 1 molen. et 2 runc.*
 “ *et 10 animalia, et 160 porc. et 269. ov. Huic maner. adjacebant 4 lib.*
 “ *hominu, de 4 hidis, t. R. E. reddentes consuetudinem; modo ten-*
 “ *3 hid. Rob fil. Corbutionis, Hugo de Montaforti quartam hidam,*
 “ *et non reddidere consuetudinem esse quo eas habuere, &c. Hoc*
 “ *maner. val. t. R. E. 36l. modo 40; et Petrus viccomes inde recepit*
 “ *sol. de censu, et 10l. de gersuma.”*

Thus in English: “ Essex [title as before]; the King’s Land;
 “ the Hundred of Beventre. Harold held Haveringe, in the
 “ time of Edward the Confessor, for one manor and ten hides.
 “ Then there were forty-one villains, now forty; there were
 “ always forty-one bordars, and six servants or slaves, and
 “ two carucates in demesne, or the lord’s lands; there were
 “ forty-one carucates among the men or tenants, now for-
 “ ty; wood sufficient for five hundred hogs, one hundred acres of
 “ meadow,

Selden upon it; especially page 167, 168, &c. where he shall find how this king divided the episcopal consistory

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“ meadow ; now one mill, and two working-horses, or packhorses,
 “ and ten young growing beasts, one hundred and sixty hogs, and
 “ two hundred and sixty-nine sheep. To this manor there be-
 “ longed four freemen, who had four hides in the time of Edward
 “ the Confessor, paying an accustomable rent. Now Robert, son of
 “ Corbutio, holds three of those hides, and Hugh Montfort the
 “ fourth, and have paid no rent since they held them. This ma-
 “ nor was worth thirty-six pounds ; now forty ; and Peter the vis-
 “ count, or sheriff, receives from it eighty pounds for rent, and
 “ ten pounds for an income or fine.”

The contents of Doomsday-Book are summed up in the following verses—

Quid deberetur fisco, quæ, quanta tributa,
 Nomine quid census; quæ vectigalia, quantum
 Quisque teneretur feodali solvere jure,
 Qui sunt exempti, vel quos angaria damnat,
 Qui sunt vel glebæ servi, vel conditionis,
 Quove manumissus patrono jure ligatur.

This book is still remaining, fair and legible ; consisting of two volumes, a greater and a less ; the greater comprehending all the counties of England, except Northumberland, Cumberland, Westmorland, Durham, and part of Lancashire, which were never surveyed ; and except Essex, Suffolk, and Norfolk, which are comprehended in the lesser volume. It was formerly kept under three different locks and keys ; one in the custody of the treasurer, and the others of the two chamberlains of the exchequer. It is now deposited in the chapter-house at Westminster, where it may be consulted, on paying the proper officer a fee of 6s. and 8d. for a search, and 4d. per line for a transcript.

The meritorious industry of modern times has applied itself to a similar survey of one part of the kingdom, and will, it is hoped, in the end, embrace the whole of it. Sir John Sinclair, in the year 1791, published a Statistical Account of Scotland ; of which it has been said, “ that no publication of equal information and
 “ curiosity has appeared in Great Britain since Doomsday-Book,
 “ and that from the ample and authentic facts which it records, it
 “ must be resorted to by every future statesman, philosopher, and
 “ divine, as the best basis that has ever yet appeared for political specu-
 “ lation.” On a similar, though more confined scale, is Mr. Lysons’
 “ Historical

from the county court, and how he restrained the clergy and their courts from exercising ecclesiastical jurisdiction upon tenants *in capite* (u).

(u) Blac. Com. 4 v. 415, 416. and see note [H] on this chapter,

“ Historical Account of the Towns, Villages, and Hamlets, within
“ Twelve Miles of London.”

For farther particulars concerning Domesday-Book see Spelm. Gloss. *ad verbum* Domesdei. Seld. Pref. ad. Eadm. 3, 4. Gerv. de Tilb. Dial. de Scacc. l. 1. c. 16. Ingulf. Hist. int. Script. post Bedam, 908, 909. Also an account of it printed by order of the Antiq. Soc. in 1756. and Grose's Antiq. of England and Wales. There is an extract from Domesday-Book in the type projected by Mr. Nichols, and in which that valuable record has been since printed, in Magin's History of Thetford.

CHAP.